

RESOLUTION NO. 27-2007

RESOLUTION ADOPTING THE SAN JUAN COUNTY MARINE STEWARDSHIP AREA PLAN

WHEREAS, the quality of life in the San Juan Archipelago substantially resides in the health and biodiversity of the marine environment; and

WHEREAS, San Juan County recognizes the importance of the aesthetic, recreational, educational, scientific, and economic resources provided by a healthy marine ecosystem; and

WHEREAS, on January 27, 2004, the Board of County Commissioners adopted Resolution No. 8-2004 designating San Juan County as a voluntary marine stewardship area; and

WHEREAS, Resolution No. 8-2004 further directed the Marine Resources Committee (MRC) to undertake a formal study of unique areas of the county and make detailed recommendations that will facilitate the protection and preservation of the natural marine environment for all users; and

WHEREAS, the MRC has completed its study and has prepared detailed recommendations to address the intent of Resolution No. 8-2004, and those recommendations are contained in the Marine Stewardship Area Plan; and

WHEREAS, the MRC began its study in 2004 and, in partnership with The Nature Conservancy, the Northwest Straits Commission and the SeaDoc Society, undertook a rigorous conservation planning process; and

WHEREAS, the process involved a conservation planning model developed and used elsewhere by The Nature Conservancy which included the following steps:

1. The MRC convened a panel of scientists to determine what elements of the marine ecosystem are indicators of its health. The indicators, or targets, are species, major groupings of species, and ecological communities and/or systems that, taken together, represent the range of marine biodiversity in the San Juan Islands. The MRC also convened a panel of stakeholders to determine specific elements associated with the marine ecosystem that indicate social and cultural significance. The science and social/cultural targets selected were:
  - a. Seabirds;
  - b. Pacific salmon;
  - c. Rockfish, lingcod and greenling;
  - d. Habitat (rocky intertidal, rocky subtidal, nearshore sand, mud and gravel communities);
  - e. Marine mammals;
  - f. Water quality;
  - g. Enjoyment of the marine environment and thriving, marine-based livelihoods; and
  - h. Cultural traditions: ceremonial, subsistence, sustenance and spiritual uses.
2. The MRC worked with a the science panel and a broad group of marine resource users and stakeholders to identify the stresses on these targets, the sources of those stresses, and the severity of the threats they represent to a healthy marine ecosystem.
3. Based on the threat analysis a draft list of strategies to address the threats was developed and evaluated with the assistance of stakeholders and representatives from governmental agencies and nongovernmental organizations responsible for various aspects of the marine environment (marine managers).
4. After incorporating the knowledge and perspectives gained from these consultations, the MRC developed measurable benchmarks to identify what is to be achieved for each target through actions to carry out the protection strategies. The MRC then produced a draft Marine Stewardship Area Plan containing the benchmarks and strategies and presented these in a series of public meetings and once again to the marine managers in the spring of 2007. In meetings held on the four ferry served islands approximately 220 people participated. At the May 2007 marine managers' meeting, 33 representatives from state, tribal, federal and local agencies and nongovernmental organizations contributed to the refinement of the draft plan. These consultations informed the final step.
5. Based on the information collected and analyzed in all of the preceding steps the MRC voted on June 20, 2007, to put forth the entire Marine Stewardship Area Plan in three parts:
  - a. An initial prioritization for implementation by the MRC in partnership with other organizations, including San Juan County departments and local agencies;

CC: CA 9/8/07  
PA  
MRC  
BINDER 4

RESOLUTION ADOPTING THE SAN JUAN COUNTY MARINE STEWARDSHIP AREA PLAN - Page 2 of 2

- b. The full text of the plan, including all conservation targets, their benchmarks and strategies to reach them which will inform the county and the MRC in work planning, budgeting and other actions for future implementation of the full spectrum of strategies; and
- c. Appendices that document the data sources and data analysis used in plan development, the processes used, the public and stakeholder comments, and the marine managers' roles and potential partnerships they may provide for implementation.

WHEREAS, the Marine Stewardship Area Plan fulfills the intent of the county legislative body expressed in Resolution No. 8-2004 and represents an unprecedented action by a local government to engage its citizens and its marine management partners to embrace stewardship that will meaningfully support the long-term protection and recovery of marine ecosystem health in the San Juan Islands; and

WHEREAS, the San Juan County Council held a duly advertised public hearing to invite further public comment on the plan prepared by the MRC and its partners on July 17, 2007,

NOW THEREFORE, BE IT RESOLVED that the San Juan County Council hereby affirms Resolution No. 8-2004 and adopts the San Juan County Marine Stewardship Area Plan, attached hereto as Exhibit A, and

BE IT FURTHER RESOLVED that the San Juan County Council directs that this plan will be consulted by San Juan County departments in their actions that will affect marine ecosystems.

Adopted this      day of July, 2007.

SAN JUAN COUNTY COUNCIL  
SAN JUAN COUNTY, WASHINGTON

ATTEST: Clerk of the Council

By: Laura Tuttle 7/5/07  
Lisa Brown, Clerk      Date:  
LAURA TUTTLE

REVIEWED BY COUNTY  
ADMINISTRATOR

Pete Rose 7/10/07  
Pete Rose      Date:

APPROVED AS TO FORM ONLY  
Karen Vedder, Deputy Prosecuting Attorney

By: Karen Vedder 7/5/07  
Date:

Bob Myhr  
Bob Myhr, Chair  
District 6, Lopez/Shaw

Howard Rosenfeld  
Howard Rosenfeld, Vice Chair  
District 3, Friday Harbor

Kevin M. Ranker  
Kevin M. Ranker, Member  
District 1, San Juan South

Richard Peterson  
Rich Peterson, Member  
District 2, San Juan North

Alan Lichter  
Alan Lichter, Member  
District 4, Orcas West

Gene Knapp  
Gene Knapp, Member  
District 5, Orcas East

Attachment: Exhibit A - Marine Stewardship Area Plan

# San Juan County Marine Stewardship Area Plan Overview

Overview of the MSA planning and review processes  
resulting in strategies for implementation

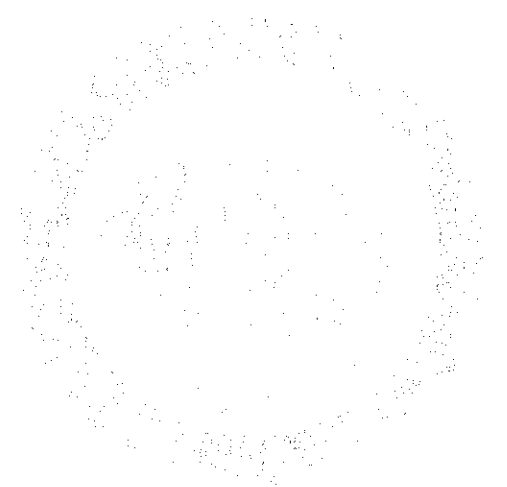


Prepared for the San Juan County Council  
by the San Juan County Marine Resources Committee

July 2007

# YIN-YANG

Yin-Yang is a symbol of the universe. It is a symbol of the balance of the universe. It is a symbol of the balance of the universe.



The Yin-Yang symbol is a symbol of the universe. It is a symbol of the balance of the universe. It is a symbol of the balance of the universe.

Yin-Yang

## San Juan County Marine Stewardship Area

The San Juan County Marine Stewardship Area (MSA) Plan is ready for presentation to the San Juan County Council. It is the product of three years of work by the San Juan County Marine Resources Committee (MRC) with contributions from numerous scientists, technical advisors, resource managers, community leaders, business owners, and citizens. The plan is accompanied by a resolution for its adoption and use. The intent of the plan is to guide the San Juan County Council, County departments and the community in actions that will help to preserve and protect the marine ecosystem. Adoption obligates the County to consider information and strategies in the plan as it updates and applies the Critical Areas Ordinance, as it builds roads and buildings, and as it manages stormwater, shoreline development and upland activities that affect marine habitat and water quality. We expect that the County Council will use this plan to influence policy and work with state, federal, tribal, and other marine managers to move the strategies in the plan forward.

## History

Over the past 30 years, populations of rockfish, forage fish, salmon, seabirds and orcas have declined in the San Juan Islands. Recognizing that our community depends on thriving populations of fish and wildlife for the recreational, aesthetic, spiritual, educational, and economic value they afford, the San Juan County Board of Commissioners designated the entire County as a voluntary marine stewardship area in January 2004. Resolution No. 8-2004 directed the MRC to conduct a formal study of the area and deliver a plan to protect and restore marine resources.

**Since 1995, surf scoter populations have declined by more than half.**

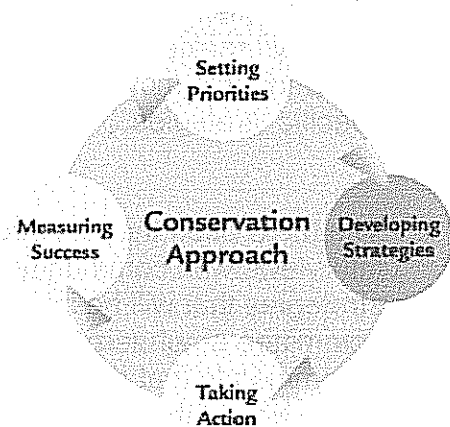
*State of the Sound 2007  
Puget Sound Action Team*

## Conservation Planning Process



The MRC partnered with The Nature Conservancy, the Northwest Straits Commission, the Surfrider Foundation, and the SeaDoc Society to create the plan using an adaptation of a science-based process developed by The Nature Conservancy. A core group representing these organizations tapped the expertise of dozens of scientists, technical advisors and resource managers to identify and evaluate the condition of key species and habitats that represent the complexity of the entire marine

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ecosystem in the San Juan Islands. It also enlisted the help of business and community leaders to understand how economic and social values are at risk from declining marine health. In late 2006, this work culminated in a draft Marine Stewardship Area (MSA) Plan that describes the primary threats to key marine resources and economic and social values, establishes benchmarks for achieving conservation goals, and outlines 35 protection strategies to meet the goals. The plan is accompanied by an Excel® work book, which documents the analysis and allows tracking of conditions to enable adaptive management.

A detailed description of the conservation planning process and list of participants is included in the MSA plan.

### **Public and Marine Manager Review**

In the spring of 2007, the MRC presented the draft MSA plan at four public meetings and asked more than 200 citizens to choose the top strategies they are most willing to carry out as individuals and to support in their civic lives as voters and active members of the San Juan community and citizens of Washington State. People were also encouraged to suggest strategies missing from the plan. In addition to the prioritization of strategies in the plan, people offered nearly 500 suggestions for how to protect seabirds, marine mammals, salmon, bottomfish, marine habitat, and water quality as well as preserving cultural traditions and the livelihoods and enjoyment which depend on a thriving marine environment.



**Waldron Island musicians play at the public workshop on Shaw Island.**

Shortly after the public meetings, the MRC held a two day work session for marine managers from local, state, federal, and tribal agencies and environmental organizations with management responsibilities in the San Juan Islands. The managers learned of the top strategies chosen by the public, did their own ranking of strategies, identified strategies they are currently working on or planning to move forward and explored opportunities for working together on specific strategies.

The MRC used the feedback from the public and marine managers, along with interviews with community and tribal leaders, to select and refine the six principal strategies that will be initially advanced in implementing the plan. However, the committee emphasizes that each strategy in the full plan is important and recommends that none be set aside. We don't have the resources to do everything in the plan at once, and it makes sense to do some things before

doing others. To make effective use of limited resources in a phased approach to plan implementation, the strategies that citizens and managers are ready and able to support offer the best opportunities for cooperative action and successful outcomes. Results from the public and manager meetings are located in appendix B of the MSA plan.

### **Top Strategies**

Citizens and marine managers agreed in their choice of the two most important protection strategies. The top two strategies are broad based in their ability to address a range of threats and achieve protection for the entire ecosystem.

The four remaining strategies described in this section were also important to citizens but are not listed in order of preference. Strategies and current steps for implementation are described below.

#### **1) Foster a marine stewardship ethic in residents and visitors.**

As one of the fastest growing communities in the state holding some of the healthiest remaining marine resources, San Juan County is at a crossroad for achieving a sustainable future for marine resources or losing them by degrees, one rockfish, eelgrass bed, or orca calf at a time. The path toward sustainability requires that residents and visitors take personal responsibility for caring for the natural wealth held in private ownership and in the public trust.

*We are reestablishing and confirming an ecologically rich and economically vital community.*

*Citizen comment from public meeting on Orcas Island.*

### **Implementation**

Stewardship is primarily achieved through education and providing opportunities for active involvement. Outreach and education is the focus of the MRC's 2007 work plan.

Most of the funding that the MRC receives from the 2007 – 2009 Northwest Straits Commission grant will foster stewardship through a Clean Water Campaign in partnership with the many outreach and education groups working in the San Juans. The Beach Watcher program managed by Washington State University Extension is a valuable local resource for involving citizen volunteers in marine issues. The Surfrider Foundation will be providing in-kind and financial assistance to the MRC to help with the outreach campaign over the next two years.

To keep up with the rate of growth and rapid turn-over in population, reaching landowners before they build and educating newcomers, part time residents, realtors, developers and landscapers about sustainable practices is a long term outreach strategy.

Tourists flock to the San Juans to enjoy the beaches, fishing and recreational boating. Working with the tourism industry to foster stewardship in their own practices and in visitors is an important element in the MSA outreach campaign.

Outreach to inform citizens about existing guidelines and regulations under the MSA, including the Bottomfish Recovery Zones is ongoing.

## **2) Manage upland and nearshore activities to reduce harm to marine habitat and water quality.**

Many communities spend a great deal of effort and resources to fix problems caused by heedless development. San Juan County still has the chance to prevent some of these problems by adopting protective land use policies, improving stormwater management and implementing smart growth and low impact development practices.

### Implementation

To promote sustainable development in the San Juans, the MRC supports and provides guidance for the County's update of the Critical Areas Ordinance, which is one tool to protect fish and wildlife habitat.

The MRC serves as the citizens' advisory committee for salmon recovery efforts.

The MRC is working with the Washington Department of Fish and Wildlife and the County on an experimental dock design program to reduce shading of eelgrass beds and other impacts to the nearshore.

*We need to address causes of pollution, not symptoms. Low impact development is a promising approach*

*Citizen comment from public meeting on San Juan Island.*

The MRC will provide education and training for citizens and businesses to promote sustainable practices to protect marine resources. Examples include low impact development for new development and retrofits, improved management of stormwater and hazardous materials, landscaping to reduce pollution and runoff, design alternatives for bulkheads and other shoreline structures, and sustainable recreation and boating practices.

The MRC will collaborate with the San Juan Initiative to assess the adequacy of current policies for addressing this strategy and explore new policies that may be needed to improve management of upland and nearshore activities.

The County should plan how it will deal with shoreline erosion, property and habitat loss as a result of sea level rise from climate change.

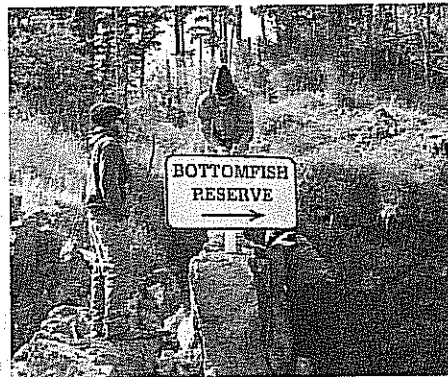


### 3) Reduce directed harvest and bycatch of selected species such as rockfish and greenling.

During the past few decades, some bottom fish species have declined to alarmingly low levels. Harvest restrictions for lingcod appear to be working to rebuild stocks while other bottom fish populations are still in trouble. Even though fishing for rockfish is closed, accidental harvest while fishing for other species is particularly hard on deep water rockfish, which often don't survive the ascent. Because rockfish are long lived and slow growing, they have a hard time recovering when populations become depleted.

#### Implementation

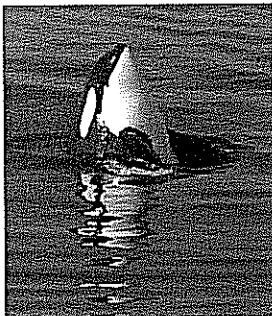
The MRC continues to educate the public about the Bottomfish Recovery Zone (BRZ) Program which designates voluntary no-fish zones in the San Juans. The MRC continues to work with the SeaDoc Society to evaluate how well the BRZs are protecting bottomfish populations and has contracted with the Soundwatch program to track compliance and education in these zones.



Since rockfish caught by those fishing for salmon cannot usually be released alive, the MRC supported prohibition of salmon fishing in the Yellow and Low Island marine reserves. This proposal was adopted by the Washington State Department of Fish and Wildlife this spring.

Recent monitoring of the voluntary BRZ program suggests that implementation of additional measures to aid bottom fish recovery may be necessary to fulfill the goals of the program. Therefore, the MRC plans to assess public opinion on additional harvest restrictions that would aid bottom fish recovery.

### 4) Reduce bioaccumulative toxins in the marine environment.



Pollutants that persist in the environment and in the food web are called persistent bioaccumulative toxins. In addition to a few toxic sites in the Islands, pollutants in urban bays in Seattle and Everett travel through the food web to the San Juans. The toxic chemicals in bottom sediments and orca whales are also showing up in our bodies.

## Implementation

Educate citizens and businesses about ways to reduce toxic discharges.

Support County and Town of Friday Harbor efforts to improve management of stormwater runoff, which is a major source of pollutants.

Work with the Northwest Straits Commission to clean up creosote logs and pilings.

Support efforts to clean up toxic sites.

### **5) Reduce the risk of large oil spills to San Juan County waters.**



Vessels transport more than 15 billion gallons of oil through Puget Sound each year. The potential devastation from a large oil spill poses the greatest threat to the San Juan Islands' marine ecosystem.

#### Implementation

Support efforts to fund a year-round tug that can respond to distressed vessels in the San Juan Islands.

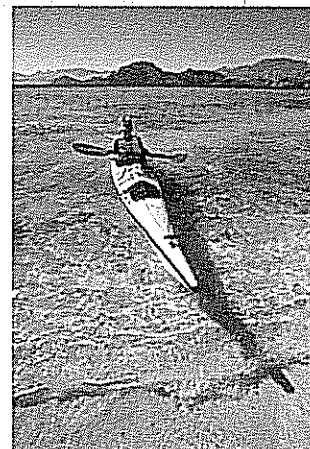
Work with the San Juan County Department of Emergency Management to prepare the County for a major spill with local representation in the group directing the response to an event.

MRC members participate with the Island Oil Spill Association.

Maintain a relationship with the state Oil Spill Advisory Committee.

### **6) Preserve and manage public access to natural shorelines and marine views, coupled with a strong stewardship message and compatible behavior expectations.**

Public access to the shoreline was an important issue for the public and for marine managers. While increasing public access resonates with many people, marine managers were concerned with balancing access with



protection of marine habitats and species. They expressed the need for strategies which protect critical habitat and species while affording opportunities for recreation, education and research by assigning various levels of access.

#### Implementation

Work with marine managers to coordinate, implement and where needed, develop public access and conservation strategies.

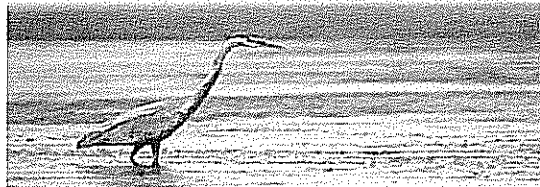
Inform citizens about recreation, education and research opportunities in the San Juan Islands. Educate citizens about how to be good stewards of shorelines and other marine areas open to the public.

Foster public support for shorelines and marine areas with restricted public access.

Provide better monitoring of shorelines and other marine areas to encourage stewardship and observance of restricted areas.

#### **Measuring Success: Marine Stewardship Area Monitoring Plan**

Taking care of a complex and dynamic ecosystem is challenging. Our knowledge of San Juan marine and terrestrial ecosystems is limited but growing. Sophisticated models that link habitats, species and humans are only beginning to be used effectively in other regions. We need a monitoring program to track biodiversity and assess ecosystem health, measure the effectiveness of the MSA strategies and allow adaptive management of marine resources. The MRC will work with partners to develop a monitoring program to help assess the condition of habitats and species indicative of ecosystem health as described in the MSA plan. An effective monitoring program requires careful planning, sufficient resources and coordination. It is a long term goal which will be achieved in increments.



#### Implementation

A portion of funds from the 2007-2009 Northwest Straits Commission grant will fund the initial development of a monitoring plan. The MRC will enlist help from the University of Washington Friday Harbor Labs, the SeaDoc Society, The Nature Conservancy, marine managers and other partners to participate in this long term effort.



# San Juan County Marine Stewardship Area Plan

Prepared by the San Juan County Marine Resources Committee

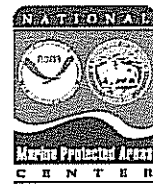


**Kirsten Evans & Jody Kennedy**

July 2, 2007

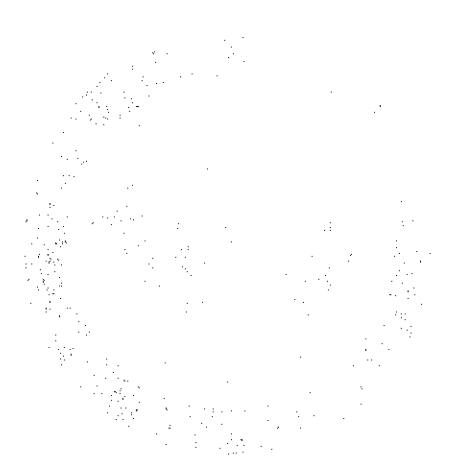


NORTHWEST STRAITS  
marine conservation initiative

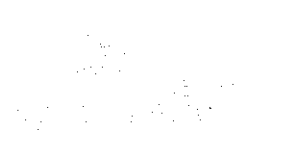


This plan was funded in part through a cooperative agreement with the National Oceanic and Atmospheric Administration with grant no.G0600034. The views expressed herein are those of the authors and do not necessarily reflect the views of NOAA or any of its sub-agencies.

1. The first part of the document is a list of names and addresses of the members of the committee.



2. The second part of the document is a list of names and addresses of the members of the committee.



3. The third part of the document is a list of names and addresses of the members of the committee.

## TABLE OF CONTENTS

THANK YOU / KEY CONTRIBUTORS	ii
SUMMARY	1
MAP	4
I. BACKGROUND	5
II. PLANNING PROCESS	5
III. OUTCOMES	7
A. SAN JUAN MARINE SYSTEMS	7
B. THREAT ASSESSMENT: STRESSES AND SOURCES	12
C. MSA BENCHMARKS	17
D. STRATEGIES	18
IV. CONCLUSION & NEXT STEPS	27
REFERENCES CITED	28

### APPENDICES

#### APPENDIX A. MRC Vision and Goals

#### APPENDICES B1 – B3 Community Involvement

B.1 MRC Marine Stewardship Outreach Campaign in 2004: meetings, presentations and displays

B.2 MSA planning workshops, worksessions, and meetings spring 2005 – 2007

B.3 Report: Public and Marine Managers' Review of the San Juan County Marine Stewardship Area Plan.

#### APPENDICES C 1-2 Stewardship Area Benchmarks & Objectives

APPENDIX C.1 Long term benchmarks & findings

APPENDIX C.2 MSA Priority Research Objectives

#### APPENDIX D MSA Plan Technical Review Comments Summary

#### APPENDIX E. Threats Summary and Contaminants Assumptions

#### APPENDIX F. Situation Assessment Diagram, Polluted Stormwater Example

## THANK YOU

The San Juan County Marine Resources Committee extends enormous gratitude to the numerous individuals, agencies and organizations throughout Puget Sound who played a significant role in creating the stewardship area plan. We could not have completed this project without you.

## PRIMARY PARTNERS AND FINANCIAL CONTRIBUTORS

Charlotte Martin Foundation  
Friends of the San Juans  
NOAA MPA Center  
Northwest Straits Commission  
Puget Sound Action Team  
San Juan County  
SeaDoc Society  
Shared Strategy for Puget Sound  
The Nature Conservancy  
The Port of Friday Harbor  
The Surfrider Foundation  
The Tulalip Tribes  
The University of Washington Friday Harbor Laboratories  
The Whale Museum  
WSU Beach Watchers

## KEY CONTRIBUTORS

### **San Juan County Marine Resources Committee**

Alan (Skeet) Lowe, commercial fisherman  
Barbara Marrett, Port of Friday Harbor (from 2006)  
David Loyd, Owner/operator, Waldron Freight  
Howard Rosenfeld, Council Member, Town of Friday Harbor (to 2006)  
Jim Slocomb, MRC Vice-Chair, GIS and information system consultant  
Jonathan White, custom home builder, Trustee, San Juan Preservation Trust  
Joy Sevier, San Juan Island Chamber of Commerce  
Kelley Balcomb-Bartok, Council Member, Town of Friday Harbor (from 2006)  
Ken Sebens, Director, UW Friday Harbor Laboratories  
Kit Rawson, MRC Chair, Senior Fishery Management Biologist, Tulalip Tribes  
Laura Arnold, planning consultant  
Mary Masters, environmental consultant  
Michael Durland, Owner/manager, Deer Harbor Boat Yard  
Mike Ahrenius, Port of Friday Harbor (to 2006)  
Richard Strathmann, Friday Harbor Laboratories (from 2006)  
Ron Henrickson, Director, San Juan County Community Development & Planning  
Terrie Klinger, UW School of Marine Affairs, Friday Harbor Laboratories (to 2006)  
Tina Whitman, Science Director, Friends of the San Juans

Jody Kennedy, MRC Coordinator (to 2006)  
Mary Knackstedt, MRC Coordinator (from 2006)



### **MSA Core Planning Team Members**

Ginny Broadhurst, Interim Director, Northwest Straits Commission  
Jacques White, Marine Conservation Program Manager, The Nature Conservancy  
Jim Slocomb, MRC  
Jody Kennedy, Washington Policy Coordinator, Surfrider Foundation  
Joe Gaydos, Regional Director, Staff Scientist, SeaDoc Society  
Kirsten Evans, Consultant  
Kit Rawson, MRC  
Mary Masters, MRC  
Phil Green, Yellow Island Steward, The Nature Conservancy  
Terrie Klinger, University of Washington School of Marine Affairs  
Tina Whitman, MRC

### **Technical Advisors**

Alan Chapman, Lummi Nation  
Bob Pacunski, Washington Department of Fish and Wildlife  
Brad Hanson, National Oceanic and Atmospheric Administration  
Claudia Mills, Friday Harbor Laboratories  
Dave Nysewander, Washington Department of Fish & Wildlife  
Don Gunderson, University of Washington  
Don Rothaus, Washington Department of Fish & Wildlife  
Doug Myers, Puget Sound Action Team  
Eric Beamer, Skagit River System Cooperative  
Eric Eisenhardt, Washington Department of Fish & Wildlife  
Grant Kirby, Northwest Indian Fisheries Commission  
Greg Bargmann, Washington Department of Fish and Wildlife  
Jan Newton, University of Washington  
Jim West, Washington Department of Fish and Wildlife  
Kevin Britton Simmons, University of Washington  
Lora Leschner, Washington Department of Fish and Wildlife  
Phil Bloch, Washington Department of Natural Resources  
Rich Osborne, The Whale Museum  
Russel Barsh, KWIAHT (Center for the Historical Ecology of the Salish Sea)  
Sandy Wyllie-Echeverria, University of Washington  
Steve Hinton, Skagit River System Cooperative  
Steve Norton, Evergreen State College  
Wayne Palsson, WA Department of Fish and Wildlife

### **Technical Reviewers**

Art Kendall, NOAA Fisheries (retired)  
Brad Hanson, NOAA Fisheries  
Glenn VanBlaricom, University of Washington  
Jennifer Ruesink, University of Washington  
Kolleen Irvine, US Fish & Wildlife Service  
Kurt Fresh, NOAA Fisheries  
Megan Dethier, Friday Harbor Laboratories  
Robin Baird, Cascadia Research  
Si Simenstad, University of Washington  
Todd Anderson, San Diego State University

**Stakeholder representatives & Community Members**

Anna Hall, Whale Watch Operators Association NW  
Dave Caster, Washington State Parks  
David Nash, Commercial fisherman  
David Roberts, Washington Department of Natural Resources  
Deborah Hopkins, San Juan Visitors Bureau  
Jack Giard, Commercial fisherman  
Karen Thompson, Puget Sound Crab Assoc.  
Kevin Ryan, US Fish and Wildlife Service  
Liz Illg, Nonprofits Unlimited, Visitors Bureau, SJ Chamber of Commerce  
Nick Jones, Barlow Bay Fish  
Polly Fischer, Puget Sound Anglers Association  
Ralph Hahn, San Juan Economic Development Council  
Richard Civile  
Rowann Tallmon, WSU Beach Watchers  
Sam Barr, Samish Nation  
Sarah Jones, Barlow Bay Fish  
Shane Aggergaard, Island Adventure Cruises  
Stephanie Buffum Field, Friends of the San Juans

**2007 Community Outreach Workshop Hosts**

Joe Gaydos, Orcas Island  
Karen Vedder, San Juan Island  
Tina Wyllie-Echeverria, Shaw Island  
Tom Cowan, Lopez Island

**Other Key Contributors**

Barbara Rosenkotter, San Juan Lead Entity  
Hilary Culverwell, Puget Sound Action Team  
Kara Shaber, The Nature Conservancy  
Kari Koski, The Whale Museum/ Soundwatch Boater Education Program  
Kevin Ranker, San Juan County Council  
Lacey Halstead, The Nature Conservancy  
Sarah Fischer, NOAA MPA Center  
Terry Williams, Commissioner of Fisheries and Natural Resources, Tulalip Tribes  
Todd Peterson, The Norton Arnold Company  
Victoria Parker, Past MRC Member  
Zach Ferdana, The Nature Conservancy

## SUMMARY

The San Juan County local government is acting on a vision for the San Juan Islands. This vision is one of a healthy marine ecosystem with thriving populations of marine species, including salmon, seabirds, and killer whales and one with strong recreational and resource based industries, such as recreational fishing, wildlife watching and marine research. Located at the convergence of Puget Sound and Georgia Basin, the San Juan archipelago is characterized by a rich diversity of marine life that draws hundreds of thousands of visitors each year. Yet, the ecological systems that support these species and industries are threatened. Human activities resulting in habitat loss, toxins in the water and marine life, climate change, chronic small oil spills, and numerous other stresses to the marine system are becoming increasingly prevalent as the human population in Puget Sound grows and expands to rural areas. In order to achieve their vision for the San Juans and protect the archipelagos' rich marine diversity, the San Juan Board of County Commissioners designated the county a Marine Stewardship Area.

Established in January 2004, the Marine Stewardship Area set a course for the Marine Resources Committee (MRC) to identify the key action steps toward a healthier and more sustainable island marine ecosystem for the natural resources and the benefit of the people who live, work and recreate there. To accomplish this, the MRC brought in partners from the Northwest Straits Initiative, The Nature Conservancy and SeaDoc Society to develop a planning process that would identify key strategic actions incorporating scientific knowledge and human-based priorities, such as our desires to fish and to paddle.

The partnership selected a conservation action planning process developed by the Nature Conservancy; otherwise known as the "5-S Framework". It is named 5-S for the five-step process it entails. For the first step or "S" for "system", the Committee convened a panel of scientists to identify a set of stewardship "targets": species, major groupings of species, ecological communities and/or systems that, taken together collectively represent the range of marine biodiversity of the San Juan ecosystem. In the following two "S" steps (stresses and sources), MRC members met with marine managers and local stakeholders for two days to identify and rank the stresses affecting the targets and the upstream sources of those stresses in order to yield a threat assessment for the marine ecosystem. Next, the MRC developed broad action paths, named "strategies", for the 4<sup>th</sup> "S", to mitigate the threats causing harm to the system. During a key intermediate step, the MRC established measurable benchmarks, identifying what the Committee and planning partners hope to achieve with the implementation of the plan. These Benchmarks form the foundation of the final "S" step, which is "success" in achieving the desired conservation goals for the Marine Stewardship Area. Measuring success is also incorporated into the process through the identification of key indicators that will be measured over time, forming the bases of a long term monitoring plan.

As an example, through the planning process, the MRC selected seabirds as a stewardship target. One of the indicators for the health of this target is number of nesting pairs of black oystercatchers, a seabird that resides on shorelines of the San Islands year-round. Based on this indicator, the MRC developed the benchmark for maintaining stable or increasing numbers of nesting pairs of black oystercatchers based on 2006 levels. As the plan is implemented, this MRC will track numbers for this benchmark to help evaluate success. All the information collected throughout this process on the targets, the background information for assessing the viability of these targets, the threat assessment and strategy development is captured in an electronic workbook. The workbook is a spreadsheet-based decision support tool created by TNC. It will be used to incorporate new information as it becomes available and to monitor success in achieving the benchmarks.

Through the Nature Conservancy planning process and with the help of many partner organizations, stakeholders, managers, and local citizens, the MRC identified over 35 priority strategies under the Marine Stewardship Area plan. These strategies were presented to citizens throughout the county and other key stakeholder groups through a series of presentations and public meetings on all the ferry serviced islands.

**MSA Strategies**  
November 15, 2006

Education:

- Communicate a clear, inspiring stewardship message to the public and develop a comprehensive communication strategy.
- Education & outreach on the benefits of “softshore” alternatives for shoreline armoring.
- Education & outreach on the importance of eelgrass and the benefits of best marine use/shoreline development practices.
- Promote public awareness of the status of and threats to rockfish, lingcod, and greenling so that the public is involved, understands, and takes ownership over the problem and action toward a solution.
- Promote water quality protection through best management practices to help ensure that locally-harvested marine species pose insignificant risks to human health.

Community Stewardship:

- Foster projects that engage the public (seasonal and year-round residents) in marine stewardship.
- Work with stakeholders to develop and implement a strategy for identifying and engaging key partners as active marine stewards.
- Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally).
- Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping).
- Reduce nitrogen inputs from human sources to improve water quality for eelgrass.
- Minimize new armored shoreline.
- Remove shoreline armoring where appropriate (refer to FRIENDS soft shore blueprint).
- Increase prey base in order to restore herring spawning to all historic areas.
- Protect and restore herring spawning habitat.
- Reduce bycatch of depleted species of bottomfish.
- Reduce disturbance of seabirds.
- Support efforts to reduce risk and improve response to oil spills.
- Reduce impacts of derelict fishing gear to seabirds.
- Support efforts to reduce bioaccumulative toxins in order to help restore local populations of killer whales.

Management & Planning:

- Draw attention to and work to include marine issues (stormwater, wastewater, etc) within watershed management plans and programs.
- Work to ensure that fisheries management supports a local fishing economy.
- Work to ensure that species restoration/recovery is to a level that allows sustainable fishing.
- Suspend direct harvest of select species of bottomfish until recovery goals are met.

- Implement the local salmon recovery plan.
- Increase salmon (considering their size and the season) to support restored marine mammal populations.
- Recommend that the County plan for sea level rise and other climate change implications.
- Recommend that County policies & regulations are directed toward achieving a scenic, functional and natural marine environment that is available for human enjoyment.
- Determine the scope and nature of the water quality problem and develop an implementation plan.

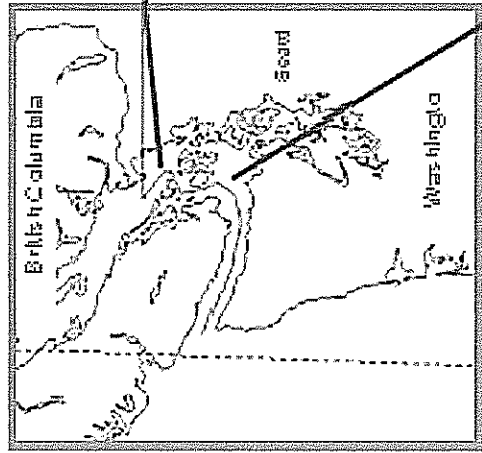
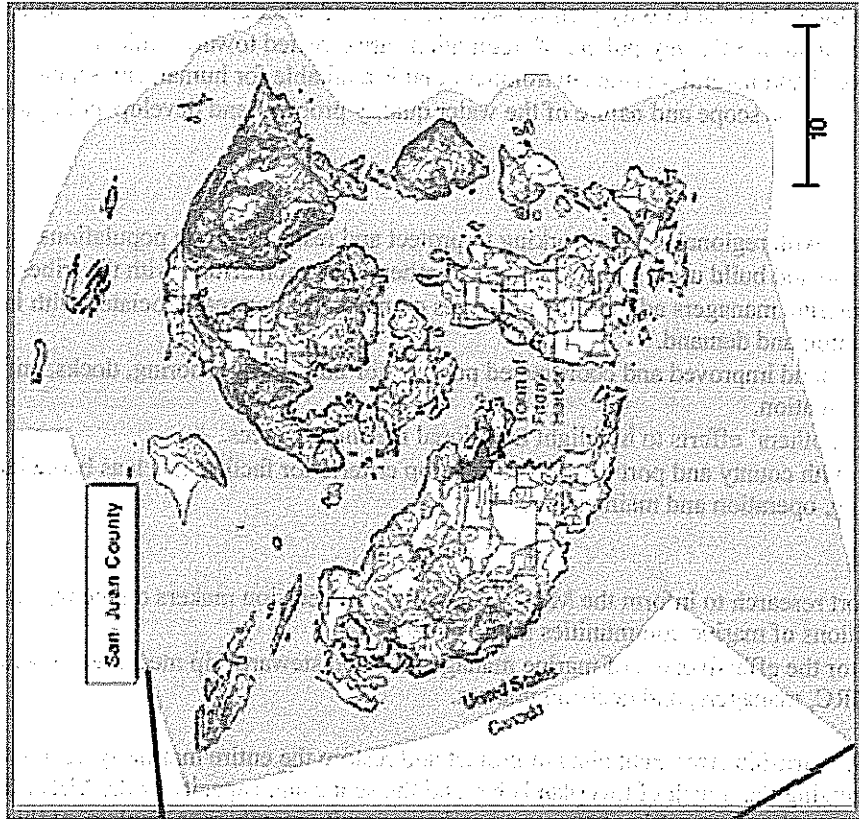
Coordination:

- Connect with regional efforts working to protect and restore salmon populations.
- Continue and build upon MRC, county and others' outreach efforts with the tribes.
- Help marine managers address the pressures on marine resources associated with increased population and demand.
- Recommend improved and coordinated policies for building, anchoring, docks, enforcement, and mitigation.
- Support others' efforts to highlight traditional marine practices.
- Work with county and port districts to develop criteria for facility (such as barge landings) sighting, operation and maintenance.

Research:

- Support research to inform the MRC, managers, and decision makers on the trends and conditions of marine communities in the San Juans.
- Monitor the effectiveness of marine management and stewardship measures to better inform the MRC, managers, and decision makers.

The Marine Stewardship Area Plan aims to protect and restore the entire marine system in the San Juans. Recognizing that much of this plan is beyond the scope and capacity of the MRC, the Committee is counting on our friends, partners and community members to implement this plan along with us.



## I. BACKGROUND

Faced with the declining health of marine life in the San Juan Islands along with increasing human pressures, the San Juan Board of County Commissioners designated the County a Marine Stewardship Area with the stated objective: "to facilitate the protection and preservation of our natural marine environment for the tribes and other historic users, current and future residents, and visitors."<sup>1</sup> With this resolution, the board tasked the Marine Resources Committee (MRC)<sup>2</sup> with delivering the results of a formal study with detailed recommendations for achieving this goal. As a result, the Committee began collecting available marine resources data and placing this data on maps in order to get a better picture of the county's marine life and the potential measures that would help to protect it and the human activities that depend on it.

During the first year following the designation of the stewardship area, the MRC compiled marine resources data, mapped them and developed the concept for a county-wide zone scheme (Slocomb 2004). The zone scheme proposed special use areas along county shorelines where resources were found to be especially abundant. The proposal included multiple use and restricted use areas, proposing voluntary protection measures such as no anchoring in eelgrass beds. Simultaneously, Committee members and staff conducted extensive community outreach, giving presentations to communities and stakeholder groups on San Juan, Shaw, Waldron, and Orcas islands to gather input in the development of new marine protection measures (see appendix B.1). The Committee also presented their work on the MSA to the first Marine Managers' Work Session for San Juan County. Organized by the Northwest Straits Commission, this two-day meeting brought marine site managers together from federal and state agencies, tribes, land conservancies, and MRC members to identify opportunities to improve management strategies to protect marine species and habitats in the San Juans.

The outcome of the managers work session, the spatial analysis and the public outreach meetings was identifying the need to 1) involve local planners, the science community and marine managers, including tribes, in order to better understand what actions were needed to address threats to the marine environment; and 2) return to community members with a more concrete proposal for them to respond to. Recognizing this, the MRC developed a partnership with the Washington Chapter of the Nature Conservancy and the Northwest Straits Commission and SeaDoc Society to develop the best planning process for engaging scientists, managers, citizens and stakeholders in the development of strategic actions. The planning process selected was The Nature Conservancy's site-based conservation action planning approach. The bases for the plan were the MRC's vision and goals developed originally in 2001 and then revised in 2003. This statement (see Appendix A) clearly defined the Committee's vision to protect both the natural marine resources as well as the human activities connected to them.

## II. PLANNING PROCESS

To further develop the Marine Stewardship Area, the MRC applied a conservation planning methodology developed by The Nature Conservancy called the Five-S Framework for Site Conservation, also known as "Conservation Action Planning" (TNC 2003a, Low 2004). This approach involves the selection of a limited set of ecosystem elements (called 'focal conservation targets') to serve as the focus of the conservation effort. The focal conservation targets are selected so

<sup>1</sup> San Juan County Resolution No. 8-2004. January 2004.

<sup>2</sup> The MRC, created in 1996, is a citizens' advisory committee to the local county government on issues pertaining to the marine environment.

that they collectively encompass the range of biodiversity at the site through their dependence upon important ecological and physical processes that benefit other species not represented among the focal targets. The information generated during the planning process was managed using the Conservation Action Planning Workbook (TNC 2005), a spreadsheet-based decision support tool created by TNC.

The Five-S Framework five main steps:

1. **Systems (Targets):** Systems are the elements of conservation concern: the natural resources and the natural processes that maintain them. These natural resources become the focus of management action. This step has 3 parts: a) identifying a set of five to eight focal ecological systems, species groupings or specific species to serve as the focal targets, b) ranking the 'viability' of each target based on the health of the key ecological factors and processes upon which it depends, and c) using these ranks to assess the overall "biodiversity health" of the site.
2. **Stresses:** Stresses cause destruction or impairment of a system (e.g., water pollution). This step involves identifying the stresses affecting each of the focal targets identified in Step 1 and then ranking the stressors, based on the best available info and judgment.
3. **Sources:** Sources are the activity(ies) that produce a stress. Together, the sources and the stresses comprise the Threats to our systems. This step has several parts. First, the team identifies the sources of the stresses identified in Step 2 and then ranks them by their degree of contribution to the stress and the irreversibility of the stress caused by that source. "Irreversibility" refers to the ability of the system/attribute to recover if the source of stress was removed. Next, that information is combined with the stress rankings to generate a list of critical threats using the Conservation Action Planning Workbook. The critical threats are then ranked to generate a prioritized list of the 16 greatest threats.
4. **Strategies:** These are the actions taken to conserve priority systems. These actions are most often focused on abating threats and maintaining the health of our systems (within the context of the assessed situation). This step involves brainstorming a variety of specific strategies (management actions) that could be used to abate each threat identified in Step 3. A "situation assessment" compiling information on the human communities and the socio-economic drivers behind the various sources identified in step 4 is done and used to develop and assess strategies. The strategies are then ranked based on a cost: benefit assessment, feasibility and probability of success and an action plan is made.
5. **Measures of success:** In this step, performance measures are set against which the effectiveness of stewardship actions will be assessed. Measures may be related to the status of the targets and/or the threats to be abated and involve science-based indicators.

The MRC made two major modifications to the Five-S Site Conservation Planning methodology, one related to project governance and the other related to the integration of socio-cultural values. In a typical Five-S Site Conservation Planning project, TNC would be the lead organization, or might lead jointly with partner organizations. In this case, a stakeholder group – the MRC – served as the lead decision-maker. A Core Planning Team made day to day decisions about the project and essentially staffed the MRC on this project. The Core Planning Team membership included several MRC members, a marine ecologist from TNC, a wildlife veterinarian, and the manager of a TNC refuge island. MRC and TNC staff and a part-time project coordinator jointly staffed the project on a daily basis. The MRC reviewed and signed off on all major steps of the process.

The second major modification related to the integration of socio-cultural values into the planning process. A typical Five-S Site Conservation Planning project incorporates information on the human context of the planning area principally through the situation assessments. In accordance with current practices in marine resource planning and conservation (e.g. the use of socio-economic operating principles alongside biophysical operating principles in the Great Barrier Reef management plan



development), the MRC decided to expand the scope of the project to include a set of socio-cultural focal targets in addition to traditional biodiversity targets. This decision reflected several factors. The goals adopted by the MRC for the Marine Stewardship Area (see Appendix A) explicitly include the protection of direct use benefits for marine resources. Second, the participants at a technical workshop held by the MRC to obtain scientific input into the selection of focal targets recommended that human uses of the marine environment be included as a focal target for the planning process.

While the Five-S Framework has been adapted for use in protection of physical cultural heritage resources (TNC 2003b), few TNC site conservation planning efforts have incorporated socio-cultural values as targets. Thus, the MRC adapted the Five-S planning methodology for socio-cultural values as they went along. The target selection, viability analysis and preliminary threat assessment phases were done separately for each set of targets. The results of the threat assessments were then combined to develop joint planning objectives. Since the most proximate sources of stress affecting the socio-cultural targets differed from those affecting the marine biodiversity targets, the socio-cultural targets were housed in a separate copy of the Conservation Action Planning workbook.

### III. OUTCOMES

The MRC implemented the planning process using a combination of formal workshops to involve larger numbers of scientific experts and stakeholders and smaller planning work sessions of the Core Planning Team and/or MRC. The MRC served as the lead organization developing and implementing the project. A Core Project Team composed of representatives from the MRC, TNC, Northwest Straits Commission and SeaDoc Society was formed to manage the project. Additional stakeholders were included in some of these smaller work sessions. Technical experts participated in additional meetings to assist the MRC with the viability and stress-source analyses. Appendix B.2 includes a list of all meetings, workshops and work sessions held. A more detailed discussion of the process used to complete each phase of the planning process is included in the discussion of each step.

Finally, given the limited information available and significant interpretation required to make assessments of indicator status and stress/source magnitudes, the MRC elected to commission an outside technical review of the results of the viability and threat assessments for the marine biodiversity targets. Two reviewers were identified for each target and asked to review the viability and threat assessments. Ten out of 14 reviewers submitted comments; these comments were compiled and submitted to the Core Team for consideration (See Appendix D).

#### A. SAN JUAN MARINE SYSTEMS

##### Focal Target Selection

The Five-S Framework calls for the identification of a set of 5-8 focal conservation targets that collectively encompass the range of biodiversity of the site, represent a range of biological organization from species to ecological communities to ecological systems and other important natural resources, and occur a range of scales from local (<10 km<sup>2</sup>) to regional (>10,000 km<sup>2</sup>). The restriction of the number of focal conservation targets to no more than eight targets is predicated on the idea that for each focal target, there are numerous species and other features of the system that are dependent upon the same ecological and physical processes as the focal target and will benefit from the strategies adopted to protect the broader focal targets. Species that fall into this category are considered particularly important biologically and culturally may be called out as "nested targets" for the focal target with which they are associated.

Through an iterative process involving formal and informal consultation with scientific and technical experts and review by a broader group of stakeholders, the MRC selected the following marine biodiversity-related targets:

- Rocky intertidal communities
- Rocky subtidal communities
- Nearshore sand, mud and gravel communities
- Rockfish, lingcod and greenling
- Seabirds
- Marine mammals
- Pacific salmon

Short descriptions of the focal targets, the rationale for their selection, and the nested targets identified for each follow. These targets were selected to encompass the range of marine biodiversity within San Juan County and also to include species using different realms of the marine environment.

In consultation with stakeholders, the MRC also developed three socio-cultural targets related to human uses of the marine environment:

- Enjoyment of the marine environment
- Thriving marine-based livelihoods
- Cultural traditions: ceremonial, subsistence, sustenance and spiritual uses and aspects

#### Description of Focal Targets

*Rocky intertidal communities* – This focal target includes a highly diverse assemblage of marine algae and animals that inhabit the rocky shores of the San Juans, along with dynamic physical and biological processes that are a feature of this environment. It extends from the interface between terrestrial vegetation and the upper splash zone to the depth of the lowest tides. In addition to its ecological importance as a producer of organic material and as a foraging area for both terrestrial and marine animals, the rocky intertidal is the dominant shoreline type in the MSA and is an important recreational area for humans. This target was recommended by participants at the scientific workshop and the stakeholder workshop. The nested targets include characteristic species include barnacles, limpets, rockweed (*Fucus spp.*) and other seaweeds, seagrass (*Phyllospadix*), chitons, crabs and many other invertebrates, as well as black oystercatchers. (Black oystercatchers were later moved to the seabird target when it was decided that seabirds included shorebirds).

*Rocky subtidal communities* – This focal target represents the benthic communities found on rocky substrate from just below the lowest tides to a depth of 30 m. The nested targets include characteristic species such as canopy-forming kelps and numerous species of red and brown seaweeds, invertebrates such as sea urchins, sponges and crab, and fish species such as juvenile rockfish and perhaps juvenile salmon. This target plays an important ecological role in the San Juans marine ecosystem by serving as a nursery area for many fish species, a foraging area for fish, birds and mammals, and an area of primary production that feeds deeper water habitats.

*Nearshore sand, mud and gravel communities* – This focal target describes the ecological communities found in soft-bottom habitats, which typically occur along beaches with lower wave and current energy and embayments, from the intertidal to a depth of 30 m. Characteristic species include eelgrass (*Zostera marina*) and other submerged aquatic vegetation, clams, and forage fish (herring, sand lance, and surfsmelt), along with the shoreline processes that maintain the sediments.

*Rockfish, lingcod and greenlings* – This focal target represents an assemblage of relatively sedentary bottom-dwelling fish species common to rocky habitats in the MSA that are also targeted by recreational fisheries. Recovery of rockfish populations has long been a goal of the MRC and the Northwest Straits Commission. The characteristic species include quillback, copper and Puget Sound rockfishes, lingcod, kelp greenlings. This target also includes several “nested targets”, which are other species that co-occur with rockfish and are thought to benefit from actions taken to protect rockfish, such as species in deep water rocky reef communities, adult spot prawns, and adult Dungeness crab. This target was recommended by participants at the scientific workshop and the stakeholder workshop.

*Seabirds* – This focal target represents marine birds with significant feeding aggregations or nesting sites within the MSA, including seaducks and shorebirds. Principal species include: rhinoceros auklets, hooded mergansers, pelagic cormorants, harlequin ducks, bufflehead ducks, goldeneyes, pigeon guillemots, and glaucous-winged gulls. This target was recommended by participants at the scientific workshop and the stakeholder workshop.

*Marine mammals* – This focal target includes the whale, dolphin, porpoise and seal species commonly found in the MSA, such as killer whales (*Orcinus orca*), minke whales, grey whales, harbor porpoises, harbor seals, sea lions and river otters. In addition to playing potentially important roles in structuring the marine ecosystem as predators, these species have great cultural importance for residents and visitors to the MSA. This target was recommended by participants at the scientific workshop and the stakeholder workshop.

*Pacific salmon* – This focal target includes juvenile salmon species that use marine habitats of the MSA as they migrate through the MSA towards the open ocean, the resident population of adult Chinook (a.k.a. “blackmouth”), and adult salmon species that pass through the MSA en route to their natal streams. This target was not one of the original targets recommended by the Scientific Workshop participants but was added by the MRC because of its cultural importance as well as the desirability of integrating the MRC’s role in salmon recovery efforts with this broader ecosystem-focused effort. As salmon are a migratory species, this focal target has the added benefit of tying in freshwater systems.

*Enjoyment of the marine environment* – This focal target includes the numerous ways in which residents and visitors enjoy the marine environment and the different values we obtain from it. This includes having a diversity of marine recreation opportunities as well as spiritual resources and is a fundamental component of our sense of place. Some of the important characteristics of this target are the existence of abundant populations of marine wildlife for people to enjoy viewing, locally-caught and raised high quality seafood available for consumption, opportunities to engage in diverse recreational activities and particularly boating, public access to beaches and shorelines, unspoiled views, and the enjoyment and respect of historical and present-day marine cultural sites and traditions.

*Thriving marine-based livelihoods* – This focal target describes the residents’ desire to support livelihoods and make a living in ways that use the marine environment of the San Juans, recognizing that the ability to do so is dependent upon having healthy and abundant marine wildlife populations and our ability to understand the ecosystem that supports them. This includes having local food security, whether via sustenance harvests or the ability to purchase local seafood, having various marine transportation options available to serve the many islands (some of which do not have ferry service), and being able to make a living in diverse ways related to the marine environment.

*Cultural traditions: ceremonial, subsistence, sustenance and spiritual uses and aspects* – This focal target encompasses a range of values related to the marine environment other than purely recreational or commercial values, that include intangible benefits such as spiritual values and fulfillment and

tangible benefits such as personal harvest for sustenance purposes and stewardship. This target encompasses physical marine cultural sites, historical and modern marine-related cultural practices, opportunities to harvest for tribal ceremonial, subsistence and sustenance purposes, and recognition and appreciation of tribal treaty rights to marine resources. Sustenance uses differ from subsistence uses in that subsistence uses fill a critical need for physical and/or cultural survival, while sustenance uses refer to personal harvest for dietary purposes. Sustenance harvests may have a spiritual or ethical component when an individual chooses not to harvest a particular species as an act of stewardship of their environment.

#### Viability Analysis

The viability assessment methodology used in the Five-S Framework relies upon the identification of a set of “key ecological attributes” for each target and then identification of indicators to assess the status of these key ecological attributes. Key ecological attributes are “pivotal aspects of the focal target that distinguish it from others, shape its natural variation over time and space, and strongly influence other characteristics of the target and its long-term persistence and function” (TNC 2004). They can include biological characteristics, ecological processes, and biotic interactions with the physical environment, along with the critical causal links among them. Once the set of key ecological attributes is identified, one or more indicators must be developed to evaluate the status of the key ecological attribute. Finally, for each indicator, criteria must be developed to state whether it is in poor, fair, good or very good status. The indicator ratings are combined to yield a status assessment for each attribute, which in turn can be used to develop an overall assessment of the status of each target. The Five-S Framework defines viability as the likelihood that a target will persist long-term (usually 100 years). The rating categories are:

- Very Good = optimal: the factor is functioning at an ecologically sustainable level, and requires little or no human intervention to ensure long-term (100 years) viability.
- Good = acceptable: the factor is functioning within its range of natural variation; it may require some human intervention to ensure long-term (100 years) viability.
- Fair = unacceptable: the factor is outside the range of natural variation and requires human intervention. If unchecked, the attribute will be vulnerable to serious degradation.
- Poor = extreme danger: the factor is well outside the natural range of variation, and allowing this condition to persist for an extended period will make restoration practically impossible. (Adapted from Low 2004).

As is apparent from the category descriptions, improving the status of the attributes that are rated as being in poor or fair condition becomes a top priority in the strategy phase.

Preliminary work on the viability assessment phase began at the June 14<sup>th</sup>, 2005 Scientific Workshop and continued over several months. Following the Scientific Workshop, the Project Core Team held numerous individual and small group meetings with technical experts to identify key ecological attributes and indicators for the marine biological diversity-related targets and solicit information, in the form of data or best professional judgment, on the current status of those indicators. Once the viability analysis was largely complete, the MRC commissioned an outside technical review of the viability analysis for the marine biodiversity targets. Technical contributors are recognized on page 4 and summarized comments are Appendix D.

The viability analysis for the socio-cultural targets followed a similar approach. Key attributes – rather than key ecological attributes – were identified for each socio-cultural target, and indicators were identified to assess the status of key attributes. An ad-hoc subcommittee of MRC members was formed to assist the Core Team in developing and implementing a viability analysis for the socio-cultural targets. This group consulted with additional stakeholders, including representatives from the

San Juan Visitors Bureau, Port of Friday Harbor and others, in an all-day work session to review a set of indicators and define what the desired future condition (i.e., “good” or “very good” condition) would be for each indicator. Participants also identified, evaluated and ranked a list of 31 possible stresses affecting these targets, and identified the top sources contributing to the highest ranked stresses.

**Findings<sup>3</sup>**

The overall viability rating for five of the seven biodiversity targets was “fair”, which means that these targets lie outside the range of natural variation and require human intervention or the target may be vulnerable to serious degradation, as shown in Table 1 below. The MRC was unable to identify overall viability rankings for the remaining two targets, rocky intertidal habitats and rocky subtidal habitats, due to insufficient data. All three of the socio-cultural targets were rated as “fair”.

The overall viability rankings were calculated from the viability ratings for each key ecological attribute (key attribute in the case of the socio-cultural targets), which were in turn derived from the indicator ratings for each attribute. All calculations were performed using algorithms contained within the Conservation Action Planning workbook decision-support tool (TNC 2005).

**Table 1. Focal Targets and Overall Target Status for the San Juan Islands Marine Stewardship Area.**

<i>Target</i>	<i>Overall Viability</i>
<i>Marine biodiversity targets:</i>	
1. Rockfish, lingcod and greenling	Fair
2. Pacific salmon	Fair
3. Marine mammals	Fair
4. Seabirds	Fair
5. Rocky intertidal communities	Unknown
6. Rocky subtidal communities	Unknown
7. Nearshore sand, mud and gravel communities	Fair
<i>Socio-cultural targets:</i>	
1. Enjoyment of the marine environment	Fair
2. Thriving marine-based livelihoods	Fair
3. Cultural traditions	Fair

Of the more than 40 attributes identified for the marine biological diversity-related targets, one key ecological attribute, *Population abundance of rockfish, lingcod, and greenling* was rated as being in “poor” condition. Sixteen key ecological attributes were found to be in “fair” condition:

- Areal coverage of wetlands associated with the shoreline in embayments
- Substrate structure and characteristics in embayments
- Water column characteristics in embayments
- Native aquatic vegetative canopy in nearshore sand, mud and gravel communities
- Age structure of the rockfish population
- Rockfish species richness
- Abundance of prey items for juvenile salmon (of up to 100 mm)

<sup>3</sup> Note: This section reports the results of the viability analysis *prior* to the external technical review commissioned by the MRC.

- Juvenile salmon habitat abundance along beaches
- Juvenile salmon habitat abundance in embayments
- Prey abundance for resident Chinook
- Resident Chinook salmon ("blackmouth") population abundance
- Seabird nesting success
- Seabird food resource availability
- Population size of selected seabird species
- Seabird food resource availability and quality
- Population size and structure of resident killer whales

Finally, the Core Project Team was unable to determine viability ratings for any of the attributes for the Rocky Intertidal Communities target and for most of the Rocky Subtidal Communities target, as well as assorted indicators for other targets. Collecting data to determine the viability ratings for these targets should be included among the priority action items in the final MSA Plan.

## **B. THREAT ASSESSMENT: STRESSES AND SOURCES**

The threat assessment phase of the Five-S Framework has two main steps:

1. Stresses: This step involves identifying the stresses affecting each of the focal targets identified in Step 1 and then ranking the stressors, based on the best available information and judgment.
2. Sources: This step has several parts. First, the team must identify the most proximate sources of the stresses developed in Step 2 and then rank them by their degree of contribution to the stress and the irreversibility of the stress caused by that source. Then, that information is combined with the stress rankings to generate a list of critical threats via TNC's Conservation Action Planning workbook. The critical threats are then ranked to generate a list of the 16 most critical threats.

An additional "Situation Assessment" step may also be performed at this stage, using a participatory methodology developed by the Wildlife Conservation Society (WCS) to build causal chain diagrams of the human activities and underlying social, economic and cultural factors that create the sources of stress (WCS 2004). See Appendix F for an example.

The Project Core Team adopted a multi-pronged approach to the threat assessment phase. First, in addition to reviewing the focal target list and developing the socio-cultural focal targets, participants at the 50+ person stakeholders Threat Assessment Workshop in October 2005 were asked to identify and rank the top stresses and sources affecting each focal target and construct a situation diagram using the WCS Situation Assessment methodology. Given the variable results from the workshop and the MRC's desire to fully document the scientific basis and assumptions underlying the identification of top threats, the Project Core Team then conducted a more detailed threat analysis following the Five-S Framework and using the Conservation Action Planning workbook.

The ad-hoc subcommittee of MRC members that was formed to assist the Core Team with the socio-cultural targets also developed a threat assessment for the socio-cultural targets. In an all-day work session held in May 2006, this group plus additional stakeholders, including representatives from the San Juan Visitors Bureau, Port of Friday Harbor and others, identified, evaluated and ranked a list of 31 possible stresses affecting these targets, identified the top sources contributing to the highest ranked stresses, and generated situation assessment diagrams for some key stresses. The MRC has not yet combined this information into an overall threat assessment using the Conservation Action Planning workbook as was done for the biodiversity targets. This is because the sources of stress for the socio-cultural targets do not overlap across targets and can have different impacts to the system depending

on the target. For example, a stress to human enjoyment, such as “marine views impaired by buildings” has a difference impact on the target, marine-based livelihoods, making it difficult to identify and rank common sources of this stress for both targets.

Findings: Top threats to marine biodiversity targets

The top threats to the marine biodiversity targets, and hence the marine environment of the San Juans, are listed in order of priority in Table 2.

**Table 2. Top threats affecting all marine biodiversity targets in the San Juan County Marine Stewardship Area as of 8/31/06. \*designates tied ranking.**

Rank	Threat	Overall Threat Rank
1	Large oil spills	High
2	Climate change	High
3	Shoreline modification due to docks, shoreline armoring, boat ramps, jetties, etc.	High
4	Non-local sources of salmon decline	High
5	Invasive species	Medium
6	Persistent organic pollutants from current industrial and historical sources	Medium
7	Polluted stormwater runoff	Medium
8	Septic systems and wastewater discharge	Medium
9	Predation by marine mammals	Medium
10	Historical harvest of rockfish, lingcod & greenling until 1999.	Medium
11*	Disturbance by other wildlife	Medium
12*	Fishing/harvesting activities	Medium
13	Derelict fishing gear	Medium
14	Small chronic fuel and oil spills	Medium
15	Human disturbance on shore	Low
16	Sediment loading resulting from upland construction activities, logging, clearing and livestock	Low
<b>Overall Threat Status for MSA</b>		<b>High</b>

The overall threat ranks were calculated from the rating of how significant an impact each threat has on each target, following the decision rules specified by the Five-S Framework and using the Conservation Action Planning workbook: The threat-to-system rank is at least the highest rank given to any threat associated with a particular source of stress and is adjusted upwards as follows: three High rankings equal a Very High; five Medium rankings equal a High; seven Low rankings equal a Medium (TNC 2005). A table showing the threat ranks for each target is included in Appendix E along with a note about assumptions made concerning contaminants.

Threat definitions

These are the operating definitions used by the Core Planning Team in conducting the stress-source analyses for the biodiversity targets.

- *Large oil spills* – Catastrophic and/or significant oil spills occurring within the San Juan MSA or close enough to the MSA that wind and/or currents distribute the oil over a significant portion of the MSA. A specific size of vessel or volume of oil spilled was not designated.

- *Climate change* – Refers to the impacts of global climate change due to global warming on the marine environment of the MSA. Key impacts are thought to include a rise in sea level due to thermal expansion, increases in water temperature and changes in water circulation patterns and related consequences for marine food chains.
- *Shoreline modification due to docks, shoreline armoring, boat ramps, jetties, etc.* –Alteration of shorelines and shoreline habitats due to a variety of physical structures plus shoreline and habitat impacts due to barge landings. Threat ratings generally reflect shoreline modification within the MSA, though shoreline modification in other areas has the potential to affect marine resources of the MSA
- *Non-local sources of salmon decline* - Refers to multiple sources of salmon decline originating outside the MSA. Includes impacts of hatcheries located outside the MSA, degradation of salmon spawning habitat, and salmon harvest activities outside the MSA (including ocean harvests). Impacts of persistent organic pollutants were considered separately.
- *Invasive species* – Refers to the impacts of non-indigenous species on marine habitats of the MSA. Does not include potential effects of invasions of non-indigenous species occurring outside the MSA that may influence marine resources within the MSA. Also does not include blooms of harmful microalgae.
- *Persistent organic pollutants from current industrial and historical sources* – Refers to a variety of persistent organic pollutants (POPs) that bioaccumulate in marine organisms and have adverse effects on the organisms' health, such as PCBs. Includes impacts of POPs originating outside the MSA that are found in marine organisms in the MSA as well as POPs that may be present in sediments within the MSA. Does not consider human health impacts. See discussion of assumptions made regarding contaminants in Appendix E.
- *Polluted stormwater runoff* – Non-POP contaminants originating from terrestrial sources and having adverse effects on marine organisms, such as metals, pesticides and polyaromatic hydrocarbons, which typically enter the marine system via stormwater. Includes those contaminants originating from terrestrial sources located within the MSA plus those originating from terrestrial sources outside the MSA that reach the MSA due to currents. Does not include sediments or turbidity, nor human health impacts. See discussion of assumptions made regarding contaminants in Appendix E.
- *Septic systems and wastewater discharge* – Refers to the impacts of wastewater and greywater entering the marine environment from wastewater treatment facilities, septic systems, and vessels, including impacts from nutrients (e.g., nitrogen and phosphate), pathogens and viruses (e.g. fecal coliform bacteria), and endocrine-disrupting compounds. Includes sources located within the MSA as well as those originating outside the MSA that may impact the resources of the MSA via currents (e.g. Victoria wastewater outfall). Does not consider human health impacts. See discussion of assumptions made regarding contaminants in Appendix E.
- *Predation by marine mammals* – Refers to the impacts of marine mammal predation on marine resources of the MSA. The scope of this threat generally refers to predation occurring within or near the MSA, depending on the spatial extent of the prey species population (e.g., North Sound rockfish population). Reflects a sentiment that marine mammal predation has increased due to changes in the relative abundance of predators and prey.
- *Historical harvest of rockfish, lingcod & greenling until 1999* – Refers to the impacts of harvesting activities directed at rockfish, lingcod and greenling species prior to 1999 within the MSA. Reflects a sentiment that the magnitude of harvest was formerly much greater than



today, and the population characteristics of the species targeted continue to show the effects of greater harvest rates in the past.

- *Disturbance by other wildlife* – Refers to the effects of other species on MSA targets, particularly eagles and other predators of seabirds, occurring within the MSA.
- *Fishing/harvesting activities* - Refers to the impacts of fishing and harvesting activities occurring within the MSA over the last 5-6 years on target and non-target species (e.g., bycatch, habitat impacts). Does not include the effects of lost or derelict gear. Was formerly divided into several threats depending on species targeted.
- *Derelict fishing gear* – Refers to the impacts of lost or derelict fishing gear within the MSA on MSA resources.
- *Small chronic fuel and oil spills* – Small and/or chronic sources of polyaromatic hydrocarbons originating within the MSA from vessels and marinas, but not those entering the marine environment via stormwater. A specific size or volume of oil spilled was not designated. Does not consider human health impacts. See discussion of assumptions made regarding contaminants in Appendix E.
- *Human disturbance on shore* – Disturbance and/or damage to marine organisms due to human recreational activities along the shorelines of the MSA, such as walking, landing small boats and kayaks etc. Does not include barge landings or disturbance of animals due to vessels. Includes direct damage (e.g. trampling) as well as disruption of animal behavior (e.g. flushing birds).
- *Sediment loading resulting from upland construction activities, logging, clearing and livestock* – Reflects all sources of sediments entering marine waters due to human activities within watersheds, both activities occurring within the MSA as well as those occurring outside the MSA but may influence the MSA via currents (e.g. Fraser River). Does not include the effects of removal of shoreline vegetation (marine riparian vegetation) or other contaminants.
- *Human disturbance on water* – Disturbance of marine animals due to human activities, such as boating and boater behavior, occurring within the MSA. Does not include the impacts of boat wakes, anchoring and/or mooring buoys.
- *Removal of riparian terrestrial vegetation along shore* – Refers to the impacts of the removal of shoreline vegetation within the MSA, such as loss of shading, increased sheet flow runoff. Does not include contaminants or effects of removal of shoreline vegetation outside the MSA that may impact fish species within the MSA.
- *Boat wakes* – Refers to the impacts of boat wakes occurring within the MSA on shoreline characteristics and marine communities
- *Local freshwater diversions and withdrawals* – Refers to the impacts of diversion and withdrawal from surface and subsurface freshwater resources within the MSA on marine resources of the MSA.
- *Harmful algal blooms* – Refers to the impacts of blooms of microalgal species with adverse impacts on marine organisms. Does not consider human health impacts.
- *Boating activities (anchoring, mooring buoys)* – Refers to the impacts of anchoring and mooring of vessels within the MSA on marine resources. Does not include impacts of boat wakes, boater behavior (e.g. disturbance of seabirds) or vessel discharges while anchored.
- *Loss of eelgrass* – Refers to the impacts of the loss of eelgrass beds within the MSA on other species, specifically Pacific salmon. In accordance with the Five-S Framework, this should

not be considered a “source” in the stress-source analysis and should be replaced by the various human activities causing the loss of eelgrass. Since this could be a long list of sources, much of which is conjecture, it was left as is.

**Findings: Top threats affecting socio-cultural targets**

As discussed above, despite many attempts, we were unable to generate a threat assessment summary that evaluated the impacts of threats across all of the socio-cultural targets, due to the fact that there was little overlap between the most proximate source(s) causing each stress across stresses and across targets, and because it was more difficult to distinguish between sources and stresses for these targets – one target’s stress may be another target’s source and vice-versa. In lieu of a threat summary, we developed a ranked list of the top stresses affecting the socio-cultural targets (shown in Table 3), and listings of the top sources contributing to the highest ranked stresses. The key sources contributing to these stresses were identified using situation assessments prepared in the social targets work session and will be further identified in the strategy development component.

**Table 3. Top stresses affecting the MSA socio-cultural targets.**

Rank	Stress	Rating
1	Not enough fish to catch.	very high
2	Not enough opportunity for commercial fishing	very high
3	Fish contaminated with pollution	very high
4	Shellfish contaminated with pollutants	high
5	Low availability of local seafood	high
6	Not enough public access to beaches and shorelines	high
7	Marine views and/or viewsheds impaired by buildings	high
8*	Not enough access to marine views and viewsheds	high
9*	Little knowledge of historical/current marine cultural sites & traditions	high
10*	Too few cultural activities and traditions are practiced	high
11*	Not enough fish landed for local markets	high
12*	Too few local vessels involved in commercial fisheries	high
13*	Not enough local fishermen involved in the commercial fisheries	high
14*	Wages too low in marine-based livelihoods	high
15	Not enough opportunity for sustenance fishing	high
16	Reduced quality of marine recreational experiences	high
17*	Not enough big fish caught	high
18	Marine cultural sites and practices aren't respected	high
19	Not enough opportunity for recreational fishing	high
20	Not enough shellfish available to catch	high
21	Not enough access to shellfishing areas	med
22	Inadequate marine transportation infrastructure	med
23	Not enough boating facilities for residents' use	med
24	Not enough wildlife to view	med
25	Locally caught/raised seafood is too expensive	med
26	Not enough opportunities to learn about the marine environment	med
27	Little diversity in marine-based livelihoods	med
28	Not enough opportunities for marine research	low
29	Not enough boating facilities for visitors' use	low
30	Shellfish are too small	low
31	Not enough diversity of marine recreational experiences	low

\* - equal value/tied with the stress above.

### C. MSA BENCHMARKS

Benchmarks are a key precursor to the development of stewardship strategies and also provide the measuring stick by which the MRC and its partners will be able to evaluate their progress in protecting and restoring the marine environment of the MSA. The Five-S Framework uses two types of benchmarks: those that are related to improving the status of the target, and those that are related to abating critical threats. All benchmarks should be feasible to implement and, if achieved, leave the MRC reasonably certain that all of the targets will survive and the MSA will retain adequate ecological function. The benchmarks should also be:

- Quantitative, or at least measurable
- Effective
- Achievable
- Time limited – have a deadline for completion

The MSA Core Team identified a set of “Benchmarks” that describe the changes the MRC wants to see in the viability of the targets and which the MRC will use to report on improvements in the status of marine resources as a result of actions taken by the MRC and its partners. The priority objectives represent a short list of all the potential objectives considered by the MRC; the remaining objectives are included in the plan as “Longer-term Objectives” to be implemented down the road, or as “Findings” that fall outside of the MRC’s scope of work. For a list of the long term benchmarks and findings, see Appendix C.1. As presented in the next section, the priority benchmarks are the focus of conservation strategies.

#### Research Benchmarks

A key outcome of the plan is the identification of key research priorities for the Marine Stewardship Area. Early in the planning process, it became clear that the MRC needed better data on the trends and conditions of marine communities in the San Juans. Technical advisors could not identify reliable data sources to support viability analysis for many of the marine species identified as either targets or key indicators. Such information is critical in order to develop effective management measures and measure their success. Some of the Priority Research Objectives identified at the writing of this plan (for the complete list, see Appendix C.2)

- Determine the cumulative impacts of docks and other overwater structures on habitats of interest.
- Determine the current levels of PCBs, mercury, tributyl tin, flame retardants and other bioaccumulating contaminants in fish and shellfish in the San Juans that may have biological impacts, including to human health; identify which are priority causes for concern and establish appropriate threshold amounts. Determine local levels of consumption so that the threshold for human health risks is adjusted for local consumption rates.
- Identify significant local sources of priority contaminants listed above and establish specific timelines to reduce these inputs.
- Determine a maximum allowable concentration of PAHs in sediments, water column, clams, etc.
- Determine the current abundance of sand lance and smelt in the MSA
- Determine current viability/status of rocky intertidal target within the MSA.
- Determine current viability/status of rocky subtidal within the MSA.
- Identify the current level of greenhouse gas emissions in San Juan County and a target and timeline for reduction.
- Determine number and condition of physical marine cultural sites within the MSA.
- Determine what level and frequency of fishing opportunities are needed to be considered viable.

## D. STRATEGIES

Following the development of benchmarks, the Marine Resources Committee identified a comprehensive list of strategies. Strategies are management actions that will directly address the top priority threats in order to achieve the benchmarks. The MRC developed the strategies list working from proposals put forward by stakeholders and managers at the Threat Assessment Workshop and second Managers Work Session. In addition, the Core Team developed a situation analysis for each target. These are diagrams that draw out the connections between the target, the stresses to that target and the human activities that are causing the stress, providing a useful tool for identifying the most effective strategies. For an example of a situation analysis diagram, please see Appendix F. For the complete set, please see the accompanying MSA CD.

Strategies are presented by Target under the benchmark they are aiming to achieve. "B" is for biodiversity benchmarks; "T" is for threat-based benchmarks; "SC" is for Socio Cultural benchmarks. Many of the benchmarks are listed multiple times because they apply to more than one target. The relationships between the targets, benchmarks, strategies and threats are presented in a matrix format on the accompanying MSA CD.

### Criteria for the strategies:

1. MRC's job: within our mission, authority, and ability; and are not being done by another group.
2. Smart: most effective/ greatest impact
3. Start-up: can occur within five years

### Benchmarks and strategies presented by target

#### **Conservation Target: Nearshore sand, mud and gravel communities**

##### Benchmark

B-4. The regional coverage of eelgrass (*Zostera marina*) remains stable on beaches and increases by 10 percent in embayments over a 5-year period by 2013.

##### Strategies

1. Recommend improved and coordinated policies for building, anchoring, docks, enforcement, and mitigation.
2. Improve water quality relative to eelgrass needs (see T-7, strategy 1)
3. Education & outreach on the importance of eelgrass and best marine use/shoreline development practices

##### Benchmark

T-3. Ensure that there are enough salmon of the right sizes and species available within the MSA at the right times of year to support restored marine mammal populations.

##### Strategies

1. Implement local salmon recovery plan
2. Connect with regional efforts

##### Benchmark

T-4. Reduce the number of miles of armored shoreline by 2016.

##### Strategies

1. Minimize new armored shoreline
2. Remove shoreline armoring where appropriate (soft shore blueprint)

3. Education & outreach on the benefits of "softshore"

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**Conservation Target: Rocky intertidal and rocky subtidal communities**

Benchmark

T-2 Abundance of healthy kelp habitat and community dynamics remains at current levels or increases by 2016.

Strategy

Still need to develop strategies. Research is a priority.

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

**Conservation Target: Rockfish, lingcod and greenling**

Benchmarks

B-1. Increase lingcod populations to greater than 25% of unfished spawning biomass by 2027 and increase rockfish populations to greater than 25% of unfished spawning biomass by 2037. Maintain kelp greenling populations at 2006 levels.

T-1. Impacts of harvest activities within the MSA on the rate of rockfish species recovery are within 10% of the time it will take to recover rockfish populations under zero harvest-related mortality by 2037.

Strategies

1. Reduce bycatch of select species.
2. Suspend direct harvest of select species until recovery goals are met.
3. Promote public awareness of the status of and threats to rockfish, lingcod, and greenling [objective: Public is involved, understands, and takes ownership over the problem and action toward a solution.]

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**Conservation Target: Marine Mammals**

Benchmark

B-2 Increase the resident killer whale population size to greater than 103 animals by 2020.

Strategies

1. Increase salmon (see T-3)
2. Reduce vessel disturbance
3. Support efforts to reduce bioaccumulative toxins

Benchmark

B-3. Restore herring spawning to all historic areas.

Strategies

1. Protect and restore spawning habitat
2. Support regional herring recovery efforts

Benchmark

T-3. Ensure that there are enough salmon of the right sizes and species available within the MSA at the right times of year to support restored marine mammal populations.

Strategies

1. Implement local salmon recovery plan
2. Connect with regional efforts

Benchmark

T-4. Reduce the number of miles of armored shoreline by 2016.

Strategies

1. Minimize new armored shoreline
2. Remove shoreline armoring where appropriate (soft shore blueprint)
3. Education & outreach on the benefits of "softshore"

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

**Conservation Target: Pacific Salmon**

Benchmark

B-3. Restore herring spawning to all historic areas.

Strategies

1. Protect and restore spawning habitat
2. Support regional herring recovery efforts

Benchmark

B-4. The regional coverage of eelgrass (*Zostera marina*) remains stable on beaches and increases by 10 percent in embayments over a 5-year period by 2013.

Strategies

1. Recommend improved and coordinated policies for building, anchoring, docks, enforcement, and mitigation.
2. Improve water quality relative to eelgrass needs (see T-7, strategy 1)
3. Education & outreach on the importance of eelgrass and best marine use/shoreline development practices

Benchmark

T-3. Ensure that there are enough salmon of the right sizes and species available within the MSA at the right times of year to support restored marine mammal populations.

Strategies

1. Implement local salmon recovery plan
2. Connect with regional efforts

Benchmark

T-4. Reduce the number of miles of armored shoreline by 2016.

Strategies

1. Minimize new armored shoreline
2. Remove shoreline armoring where appropriate (soft shore blueprint)
3. Education & outreach on the benefits of "softshore"

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**Conservation Target: Seabirds**

Benchmark

B-3. Restore herring spawning to all historic areas.

Strategies

1. Protect and restore spawning habitat
2. Support regional herring recovery efforts

Benchmark

B-5.

a) The number of nesting pairs of black oystercatchers remains stable at the 2006 level or increases over a four year timeframe by 2017.

b) The number of nesting pairs of pelagic cormorants is stable at the 2006 level or



increasing over a four year time frame by 2022. Eagles are a threat with no strategy. Not within our goals to address this threat. Solution is to increase population levels to withstand increased predation.

Strategies

1. Reduce disturbance
2. Reduce impacts of derelict fishing gear
3. Reduce oil spill risk (see T-5)
4. Increase prey base (see B-3)

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

**Socio-cultural target: Enjoyment of the marine environment**

Benchmark

SC-1. There are viable recreational, commercial, ceremonial and sustenance fishing opportunities year-round for county residents, tribes with usual and accustomed fishing rights and visitors by 2037.

Strategies

1. Ensure that species restoration/recovery is to a level that allows sustainable fishing. (need to clarify or quantify "sustainable")
2. Ensure fisheries management supports a local fishing economy.

Benchmark

SC-4. Locally-harvested marine species pose insignificant risks to human health, given local rates of consumption, by 2017.

Strategies

1. Promote water quality protection through best management practices.
2. Determine scope and nature of the water quality problem and develop implementation plan.

Benchmark

SC-5. In San Juan County, the majority (greater than 50% percent) of people are aware, involved, and feel ownership of the MSA.

Strategies

1. Communicate a clear, inspiring stewardship message to the public.
2. Foster projects that engage the public (seasonal and year-round residents) in marine stewardship
3. Identify and engage key partners as active marine stewards. (need to refine with help from stakeholder groups)

Benchmark

SC-6 Placeholder for a non consumptive enjoyment benchmark, such as: a scenic, functional and natural marine environment is available for human enjoyment.

Strategies

1. Recommend that county plan for sea level rise and other climate change implications.
2. Recommend that county policies & regulations are directed at achieving this benchmark.
3. Help marine managers address the pressures on marine resources associated with increased population and demand.

Benchmarks

B-1. Increase lingcod populations to greater than 25% of unfished spawning biomass by 2027 and increase rockfish populations to greater than 25% of unfished spawning biomass by 2037. Maintain kelp greenling populations at 2006 levels.

T-1. Impacts of harvest activities within the MSA on the rate of rockfish species recovery are within 10% of the time it will take to recover rockfish populations under zero harvest-related mortality by 2037.

Strategies

1. Reduce bycatch of select species.
2. Suspend direct harvest of select species until recovery goals are met.
3. Promote public awareness of the status of and threats to rockfish, lingcod, and greenling [objective: Public is involved, understands, and takes ownership over the problem and action toward a solution.]

Benchmark

B-3. Restore herring spawning to all historic areas.

Strategies

1. Protect and restore spawning habitat
2. Support regional herring recovery efforts

Benchmark

T-3. Ensure that there are enough salmon of the right sizes and species available within the MSA at the right times of year to support restored marine mammal populations.

Strategies

1. Implement local salmon recovery plan
2. Connect with regional efforts

Benchmark

T-4. Reduce the number of miles of armored shoreline by 2016.

Strategies

1. Minimize new armored shoreline
2. Remove shoreline armoring where appropriate (soft shore blueprint)
3. Education & outreach on the benefits of "softshore"

Benchmark

T-5 The probability of a catastrophic oil affecting the San Juan Islands is less than .0005 per year. Amount of chronic oil pollution is reduced by 2016.

Strategies

1. Minimize chronic pollution from land and marine sources (includes medium spills and chronic events like bilge pumping.)
2. Support efforts to reduce risk and improve response to oil spills.

Benchmark

T-6. Reduce greenhouse gas emissions from San Juan County according to the same standards adopted by Seattle.

Strategy

1. Promote concept of the county doing its part to reduce greenhouse gas emissions (think globally, act locally)

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**Socio-cultural Target: Thriving marine based livelihoods**

Benchmark

SC-2. By 2017, there is a reliable marine transportation infrastructure with limited and properly sited facilities for vessels with freight movement capacity at all ferry-served islands and access available to transfer passengers from small boats (from other islands) to ferries at all WSF ferry landings.

Strategy

1. Work with county and port districts on criteria for facility siting, operation and maintenance. (Facility includes barge landings)

Benchmark

SC-4. Locally-harvested marine species pose insignificant risks to human health, given local rates of consumption, by 2017.

Strategies

1. Promote water quality protection through best management practices.
2. Determine scope and nature of the water quality problem and develop implementation plan.

Benchmark

SC-5. In San Juan County, the majority (greater than 50% percent) of people are aware, involved, and feel ownership of the MSA.

Strategies

1. Communicate a clear, inspiring stewardship message to the public.
2. Foster projects that engage the public (seasonal and year-round residents) in marine stewardship
3. Identify and engage key partners as active marine stewards. (need to refine with help from stakeholder groups)

Benchmark

SC-7 Healthy marine environment that sustains thriving marine-based livelihoods.

Strategy

1. Incorporate this vision into a communication strategy (A-1).

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**Socio-cultural target: cultural traditions, ceremonial, subsistence, sustenance and spiritual uses and aspects**

Benchmark

SC-3. There is a general acceptance and awareness of marine related cultural practices and traditions, including treaty fishing rights by 2017.

Strategies

1. Continue and build upon MRC, county and others' outreach efforts with the tribes.
2. Support others' efforts to highlight traditional marine practices.

Benchmark

SC-4. Locally-harvested marine species pose insignificant risks to human health, given local rates of consumption, by 2017.

Strategies

1. Promote water quality protection through best management practices.
2. Determine scope and nature of the water quality problem and develop implementation plan.

Benchmark

SC-5. In San Juan County, the majority (greater than 50% percent) of people are aware, involved, and feel ownership of the MSA.

Strategies

1. Communicate a clear, inspiring stewardship message to the public.
2. Foster projects that engage the public (seasonal and year-round residents) in marine stewardship
3. Identify and engage key partners as active marine stewards. (need to refine with help from stakeholder groups)

Benchmark

T-7. Nitrogen inputs from human sources do not exceed more than 10 percent of natural levels by 2017 – considering changing to capture all pollutants that we care about.

Strategy

1. Draw attention to/include marine issues (stormwater, wastewater, etc) within watershed management plans and programs

**All Conservation targets, Socio-cultural targets and all Benchmarks**

Strategy

1. A-1. Develop a comprehensive communication strategy to deliver our messages to the public

#### IV. CONCLUSION & NEXT STEPS

Following the development of draft strategies, the MRC led a review process to give marine managers and community members throughout the county another opportunity to learn about the process, the threats facing marine resources, and the strategies developed to address them. With help from The Norton Arnold Company, the MRC interviewed key stakeholders, held a meeting with tribal managers, organized the third Marine Managers Work Session and facilitated four public workshops on four different islands. These meetings gave community members and key parties an opportunity to understand the process, comment on the draft plan and identify the strategies that are most important to them. Appendix B.3 contains a full report on the spring 2007 outreach effort.

Public comments were considered by the MRC along with the outcomes of the Marine Managers Work Session and the entire planning process to determine the strategies that the committee will promote first. However, the Committee feels strongly that all the strategies laid out in this plan are important if the marine ecosystem is going to thrive under current pressures. In addition, this planning process identified many gaps in information that members of the core planning team, technical advisors and marine managers agree are important for understanding the condition of local marine resources and the necessary actions to protect them. Filling these "data gaps" is a priority and need to be incorporated into the future work of research organizations including schools, agencies, and nongovernmental organizations.

Over the next few years, the MRC will incorporate the outcomes from this plan into their workplan. In addition, the Committee will advocate for moving these outcomes forward through other means, such as the San Juan Initiative<sup>4</sup>, policy recommendations to San Juan County government and marine managers, collaborative efforts with governmental and non-governmental partners, to give just some examples. This plan will be most effective if it becomes a core around which numerous marine ecosystem protection and restoration efforts can coalesce. The MRC will continue to emphasize coordination of marine managers' authorities and responsibilities towards implementing this plan's strategies as well as coordination of marine managers' policies and actions with the work of the MRC and other citizens' and non-governmental organizations.

At the time of adoption, the monitoring plan for the Marine Stewardship Area is not final. In the upcoming year, the Core Team will work with technical advisors to develop a detailed monitoring plan based on the benchmarks identified through this planning process. Over time, the MRC will track available information to assess whether or not the targets are achieving the benchmarks. If benchmarks are not being met or approached, strategies will be reviewed and modified as necessary using the same approach used here to develop them. These important changes will be reflected in the workbook. Thus, this is an adaptive plan.

While the MRC took the lead on this planning process, the outcomes are the result of the combined efforts of many organizations, interest groups, managers, community leaders, and citizens who care deeply for the long-term health of San Juan County's marine resources. If the same energy and commitment goes into implementing the draft strategies and monitoring their effectiveness, then this

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<sup>4</sup> The San Juan Initiative began in January 2007 and is a two-year public-private partnership between San Juan County and Shared Strategy for Puget Sound. Led by local and regional leaders, the initiative aims to prioritize protection measures based on existing planning efforts, including the Marine Stewardship Area plan, assess how effective programs are in protecting the ecosystem and then generate recommendations for improvements. These recommendations will be presented to local leaders as well as regional, state and federal managers. This process will help to inform the regional efforts of the Puget Sound Partnership.

plan will be a success and the benefits will be realized through a healthier ecosystem and more vibrant economy.

The MRC encourages others working to protect and restore the marine resources in the San Juan Islands to carefully review this plan and incorporate the outcomes into your efforts. If you would like a presentation on the plan and/or accompanying workbook, please contact the Marine Resources Committee: 360-370-7592.

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## APPENDICES

### APPENDIX A. MRC Vision and goals

#### Goals of the San Juan County Marine Resources Committee

Adopted 11/7/01, revised 4/4/03

##### Ecological/biological

- a. To protect and restore the marine biological diversity, ecosystem processes, representative ecosystems and special natural features.
- b. To conserve fish populations and the upland, nearshore, and deepwater habitats that support them. The initial goal will be to increase the abundance and productivity of selected populations.
- c. Prevent further reductions in marine populations including marine birds and habitats within the San Juans and increase populations of marine species to levels exceeding present levels, within the range of natural variability.

##### Cultural, social & economic

- d. To recognize and appreciate the existence values, especially cultural and spiritual values, provided by a fully functioning marine ecosystem. To protect and restore the marine ecosystem so that these benefits will be available for future generations.
- e. To recognize and protect direct use benefits for marine resources, including ceremonial, subsistence, recreational and commercial fishing. To protect and restore the marine ecosystem so that these benefits will be available for future generations.
- f. To acknowledge cultural heritage resources and encourage understanding and appreciation of them.
- g. To recognize the need for scientific research opportunities and the benefits that accrue from this research.
- h. To promote increased education and awareness of the marine environment. To encourage all participants to be open to others' perspectives concerning the marine environment so that all relevant players will be encouraged to participate in developing protection/recovery plans.
- i. Protect marine-based recreational resources, including fishing, recognizing that on (and in) the water recreation and enjoyment is an important part of not only our local economy but also our community, culture and the coastal legacy we leave for our children.

##### Approach/Guiding Principles for How

- j. To use both indigenous knowledge and the results of scientific research to inform adaptive management.
- k. To better protect beaches, coasts and the marine environment from pollution, relying upon existing Clean Water Act, Hydraulic Code and Shoreline Management Act Authorities, water quality overlay areas shall be designated to ensure appropriate levels of protection for the marine environment. Such regulations may include the identification of areas that warrant additional pollution protections and the enhancement of marine water quality standards.
- l. To promote increased education and awareness of the marine environment. To encourage all participants to be open to others' perspectives concerning the marine environment so that all relevant players will be encouraged to participate in developing protection/recovery plans.

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## **APPENDICES B 1-3 Community Involvement**

### **B.1 MRC Marine Stewardship Outreach Campaign in 2004: meetings, presentations and displays**

- Small personal presentations for communities on Stuart, Johns and Waldron Islands and in Deer Harbor on Orcas. Summer-fall 2004
- Several public presentations at MRC meetings on San Juan Island. Summer-winter 2004
- Full page ad published in the San Juan Journal, smaller ads in the Sounder and Weekly. June, July and August 2004
- Whale Museum's Environmental Forum. July 2004
- San Juan Lions Club. July 2004
- Orcas Island Lions Club. July 2005
- San Juan County Fair. August 2004
- San Juan BOCC. August 2004
- Waldron Island Community Outreach Meeting. November 2004
- NWSC MPA Mangers Work Session. November 2004
- Deer Harbor, Orcas Island Community Outreach Meeting. November 2004
- Power Squadron. December 2004
- Marine Science Lecture Series hosted by the SeaDoc society and the San Juan Nature Institute. February 2005
- Roche Harbor Salmon Fishing Derby. February 2005.
- Board of County Commissioners (BOCC). February 2005
- Puget Sound Georgia Basin Research Conference. March 2005
- Eastsound, Orcas Community Outreach Meeting. April 2005
- Shaw Island Community Outreach Meeting. May 2005
- Anacortes Swap Meet/Opening day at the Flounder Bay/Sky Line Yacht Club. May 2005
- Roche Harbor Bayliner Rendezvous. June 2005
- Rotary Club. June 2005
- Environmental fair on Orcas Island. June 2005

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**APPENDIX B.2 MSA planning workshops, worksessions, and meetings spring 2005 – 2007**

**Table a. List of MSA planning meetings, workshops and worksessions**

<b>Date</b>	<b>Type of meeting</b>	<b>Topic(s)</b>
April 20, 2005	MRC	Discussion of draft targets
April 20, 2005	Science Subcommittee	Discussion of Five-S process design
May 4, 2005	MRC	Five-S briefing
May 18, 2005	MRC	Five-S briefing & feedback
June 1, 2005	MRC	Five-S process design briefing
June 6, 2005	Core Team	Five-S training w/Betsy
June 7, 2005	Core Team	Five-S training w/Betsy
June 14, 2005	Core Team + interested MRC	Technical Panel Workshop
June 15, 2005	MRC	Tech Panel workshop results: planning process discussion
July 6, 2005	MRC	Brief discussion of MOU
July 20, 2005	MRC	Worksession: Target selection
August 2, 2005	Core Team	Mtg with Terry Williams
August 3, 2005	MRC	Briefing/update
August 27, 2005	NW Straits	Briefing on Five-S
September 22, 2005	Core Team	Review Technical Panel member comments on target selection: October workshop planning.
September 27, 2005	Core & experts on rocky habitats	Rocky habitats viability analysis
October 5, 2005	MRC	Worksession/update
October 5, 2005	Core Team	Review viability analysis: finalize October workshop agenda
October 19, 2005	MRC	Worksession - review viability analysis for workshop
October 20-21, 2005	Core Team + interested MRC	Stakeholder Workshop
November 2, 2005	MRC	Worksession: discuss results of stakeholder workshop
November 16, 2005	MRC	Worksession - complete rockfish situation analysis
December 7, 2005	MRC	Short worksession - review workshop targets
December 7, 2005	Core Team	Workbook demonstration: discussion of workshop threat analysis
January 4, 2006	MRC	Status update
January 4, 2006	Core Team	Planning session for marine managers meeting: Five-S next steps
January 30-31, 2006	Blitz - Core Team	Biodiversity target viability and stress-source analyses
February 1, 2006	MRC	Status update
February 15, 2006	MRC	Worksession: update on & review of biodiversity targets viability assessment
February 15, 2006	Core Team	Blitz results: continue biodiversity targets viability & threat assessments
February 27, 2006	Core Team - conference call	Finalize biodiversity viability analysis and review stress-source for nearshore targets
March 1, 2006	MRC	Worksession: human benefits (socio-cultural) targets

<b>Date</b>	<b>Type of meeting</b>	<b>Topic(s)</b>
March 1, 2006	Core Team	Review threat assessment: prep. for marine managers workshop
March 7, 2006	Ad-hoc Socio-cultural targets team	Viability analysis for socio-cultural targets
March 13-14, 2006	MRC + marine managers worksession	Strategies development and opportunities for implementation
April 25, 2006	Core Team - conference call	Review marine mammal and seabird threat assessments
May 3, 2006	Science Subcommittee	Discuss technical review
May 10, 2006	Blitz - Ad-hoc Socio-cultural targets team	Socio-cultural targets "blitz" worksession: viability & threat assessments
June 12, 2006	Core Team	GIS component
June 21, 2006	MRC	Update on Blitz results
June 21, 2006	Core Team	Review socio-cultural target viability & threat assessments
July 5, 2006	MRC	Worksession: situation assessments
July 5, 2006	Core Team	Work on objectives, socio-cultural viability & threat assessments: replacing Kirsten
July 13, 2006	Core Team conference call	Work on objectives
July 19, 2006	MRC	Worksession: situation assessments
July 19, 2006	Core Team	Work on objectives
August 3, 2006	Core Team worksession	Work on objectives
August 16, 2006	MRC	Brief worksession: objectives
August 16, 2006	Core Team	Work on objectives: MSA planner transition
October 24, 2006	Strategies worksession	Develop draft strategies
November 15, 2006	MRC	Adopt draft strategies
March 24, 2007	Public Workshop on Shaw Island	Public review of draft strategies
April 7, 2007	Public Workshop on San Juan Island	Public review of draft strategies
April 14, 2007	Public Workshop on Lopez Island	Public review of draft strategies
April 21, 2007	Public Workshop on Orcas Island	Public review of draft strategies
May 14 -15, 2007	MRC + marine managers worksession	Review strategies and identify opportunities for implementation
June 20, 2007	MRC	Vote on the Final MSA Plan
July 17, 2007	MRC presentation to the San Juan County Council	Presentation of the final plan for adoption.

**B.3 Report: Public and Marine Managers' Review of the San Juan County Marine Stewardship Area Plan**

This report, prepared by the Norton-Arnold Company, covers the four community meetings and the marine managers' workshop held March – May 2007.

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# Report: Public and Marine Managers' Review of the San Juan County Marine Stewardship Area Plan

## Introduction

This report provides the results of four community meetings held in March and April 2007 to review the Marine Stewardship Area (MSA) Plan for the San Juan Islands. The report identifies and discusses the protection and restoration strategies receiving the highest degree of support from the approximately 220 San Juan County residents who participated in meetings on Shaw, San Juan, Lopez and Orcas Islands. This report also summarizes the perspectives and findings of federal, tribal, state, county agencies and non-governmental organizations who met in May 2007 at the Marine Managers' Workshop to review the MSA plan.

The high level of attendance at the community workshops indicates a high degree of concern about the health of the County's marine environment. Some participants attended more than one workshop and a number provided their own transportation from islands not served by ferry. Participants, particularly at the Shaw and Orcas workshops, treated the workshop as a gathering of the community to the point of providing music by island musicians. Almost the entire adult population of Waldron participated in the Shaw Island meeting. Even with the workshop with the smallest attendance, which was Lopez Island with approximately 33, had a Marine Resources Committee (MRC) member noting, "This is the largest attendance we have ever had for an MRC event."

Clearly, participants, as demonstrated by the large turn out and the number, variety and intensity of their comments, regard the County's marine resources as valuable in and of themselves and as contributing to the quality of their lives. To them, these resources are much more than abstractions in management plans.

## Facilitator's Recommendations

Given the high level of citizens' concern and involvement demonstrated in the community workshops, San Juan County, and federal, tribal and state agencies and non-governmental organizations have the opportunity and responsibility to initiate significant positive change in the County's marine environment. We recommend implementation of the six strategies the MRC describes in its report to the San Juan County Council (to which this report is Appendix B). In addition, based on the information and perspectives offered in our interviews

## Contents

Introduction . . . . .	1
Facilitator's Recommendations . . . . .	1
Community Workshop Overview . . . . .	3
Results of Polling Concerning Strategies . . . . .	4
Tier 1 . . . . .	4
Tier 2 . . . . .	5
Tier 3 . . . . .	8
Representative Recommendations and Conclusions . . . . .	10
Marine Managers' Workshop . . . . .	11
Marine Managers' Conclusions . . . . .	11
<b>Appendices</b>	
Community Workshop Introduction . . . . .	A-1
Strategy Polling . . . . .	A-2
Themes and Findings . . . . .	A-6
Listening Post Comments . . . . .	A-8
Discussion Guide Priority Rankings . . . . .	A-36
Discussion Guide Community Support Rankings . . . . .	A-49
Marine Managers Meeting Introduction . . . . .	A-57
Marine Managers Strategy Polling . . . . .	A-58
Marine Managers' Meeting Notes . . . . .	A-61
Opportunities for Collaboration Among Agencies and NGOs . . . . .	A-63

with 20 stakeholders and our facilitation of the community and marine managers meeting we recommend the following:

Take advantage of the widespread, vital public concern and local knowledge about the health of San Juan County's marine environment. County residents across the political spectrum are united in their concern about the future of the Islands' marine resources and in their dismay at the declines they have witnessed in the last 30 years specifically in herring, salmon and seabirds. As one of those interviewed said, "If you asked everyone in the County to stand on their head and spin for 24 hours if it would restore the health of the Islands' marine environment, everyone would do it."

The Marine Resources Committee and the County should respond vigorously and specifically to citizens' interest in participating in the stewardship of San Juan County's marine resources. The MRC should provide technical and other support for citizen-science initiatives such as the plankton sampling being conducted by Waldron Island residents. Water quality monitoring would benefit from citizen involvement as would other field monitoring.

Begin and continue ecosystem monitoring that will establish a baseline understanding of water quality, habitat conditions (specifically in relation to seagrasses and forage fish spawning) and wildlife status and trends (specifically Western Grebes and Common Murres). Calibrate precisely the characteristics of healthful marine water in the archipelago. (One of those interviewed said that the first order of business is to quantify what constitutes healthy marine water to establish a baseline with which to compare conditions in the MSA.) Involve citizens in and continue to work with the Friday Harbor Labs on ecosystem monitoring.

Continue to find innovative ways to inform and educate residents and visitors about the County's marine resources and their stewardship. Support the education of an expanded corps of Beach Watchers, and make use of Beach Watchers in outreach to the public.

Do more to quantify the economic value of the County's marine resources. Quantify the link between the County's economic vitality and a healthy marine environment. Engage the business, real estate and development communities in a realistic, frank, practical, scientifically sound discussion of opportunities for mutual benefit.

Through MRC and County communication and involvement, make managers of agencies, particularly Washington Department of Fish and Wildlife, directly aware of the consequences of agency decisions on the ability of County residents to enjoy and to sustain themselves with the County's marine resources. These resources play a vital role in many Islanders' lives. Involve agency managers in MRC meetings.

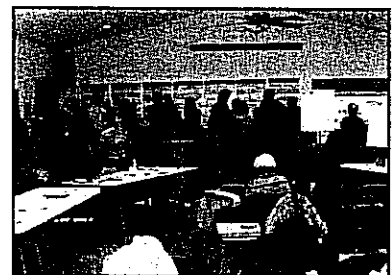
Make the MRC more inclusive. Secure the participation of a representative from Lopez Island. Meet on islands other than San Juan.

Offer incentives to encourage "green" landscape management and development practices particularly in relation to shoreline management. Economic and professional opportunities await enterprising individuals willing to pioneer a green approach to landscape management in the Islands.

Anecdotal reports indicate that no-harvest zones are effective in increasing the size and abundance of ling cod. Consider instituting additional no-harvest zones for

## We Can't Continue Business As Usual

in training, and President Donald Trump's withdrawal of the nation from the Paris climate agreement. The county's marine resources are a vital part of our economy and our way of life. The great loss of herring, salmon and seabirds is a tragedy for all of us. We must take action now to protect our marine resources and our way of life.



Shaw and Waldron Island participants registering their votes on the polling boards.



other ground fish. Use the results of analyses of the new no-harvest zone around Yellow Island in making decisions concerning salmon and groundfish harvest.

Take seriously the signals that seabirds and herring are sending about the health of the marine environment in northern Puget Sound. Direct MRC, County and agency resources to protect and restore species and environments (e.g. benthic invertebrates, herring and seagrass beds) at the base of the food web.

Conduct a scientifically sound, public review of seal and sea lion management.

## Community Workshop Overview

The purpose of the community workshops was a thorough public review of the MSA Plan developed by the San Juan County Marine Resources Committee.

The meetings were preceded by interviews with 20 San Juan County residents and tribal representatives. These interviews identified issues, concerns and questions that helped structure the community meetings. Observations from these interviews appear throughout this report. The interviews, particularly with San Juan County residents of long standing, also helped describe an environmental baseline and context for the protection strategies, which were the meetings' focus.

We organized the community workshops to enable thorough consideration of strategies identified in the Plan to protect and restore key species, critical habitats and human values indicative of a healthy marine ecosystem. We sought comment on the following topics:

- *Enjoyment of the marine environment and thriving marine-based livelihoods*
- *Cultural traditions: ceremonial, subsistence, sustenance and spiritual uses and aspects*
- *Seabirds*
- *Pacific salmon*
- *Rockfish, lingcod and greenling*
- *Habitat*
- *Water quality*
- *Marine mammals*

Participants registered their perspectives on each of these groups of strategies to protect and restore the County's marine resources by:

- *Discussing their views with MRC members and other knowledgeable discussion leaders who served as "topic leads" at each of eight "listening posts" at the community workshops*
- *Using the discussion guides to write additional strategies and to rank strategies in order of priority within specific topics*
- *Registering their views about which strategies would be most likely to be supported by the community*
- *Ranking strategies in order of priority across all topics*

## Demonstrate the links between Economic Prosperity and a Healthy Marine Environment

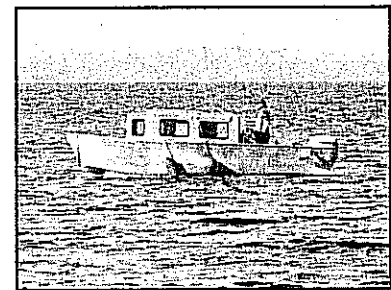
Unless we elicit the support of a broad base of stakeholders, we cannot expect to have a successful marine resources management plan. The plan must be developed in a way that recognizes the interests of all stakeholders and the need for a healthy marine environment. The plan must be developed in a way that recognizes the need for a healthy marine environment. The plan must be developed in a way that recognizes the need for a healthy marine environment.

## Stewardship Makes Sense

Stewardship makes sense because it is the only way to ensure that our marine resources are managed in a way that is sustainable and that meets the needs of all stakeholders.

## The Past Should be our Guide

History tells us that the marine environment has been managed in a way that is sustainable and that meets the needs of all stakeholders. We must learn from the past and apply those lessons to the future. We must learn from the past and apply those lessons to the future.



Marine Resources Committee member David Loyd operating the Waldron Island freight boat.

- *Offering their observations about themes and findings after reviewing all the information at the conclusion of a meeting.*

This report's appendices offer a complete transcript of participants' comments as well as the results of polling concerning the plan's strategies to protect and restore the County's marine resources. Please review the sample discussion guide in the appendix to see the range of ways participants could register their views.

## Promote Sustainability

The report also includes information on the County's marine resources and the results of the community workshops.

## Results of Polling Concerning Strategies

Distinct levels of support for strategies emerged as a result of the discussions at the community workshops. Participants registered their support for particular strategies through green dot/red dot polling, or voting, near the conclusion of each meeting. (Each participant was given 10 green dots and three red dots. Green dots indicated support for a strategy; red, opposition to or reservations about a strategy. Participants could vote with as many of their green dots as they wished, in any number from 1 to 10, and their red from 1 to 3. In other words, participants could choose to put all of their dots, green or red, on any one strategy if they felt very strongly about it, or they could vote on 10 strategies with one green dot each to spread their support.) Reflecting the level of support each strategy received, the following sections organize groups of strategies into tiers. Each tier represents a distinct break point in the vote tally. For example, the first and second ranked strategies received 101 and 93 votes respectively while the third ranked strategy received 56 votes, showing a clear break point in the vote total. A total of 1,203 votes were cast. Not all participants used all of their votes, saying, for example, that there were no strategies they opposed.

### Tier 1

The following two strategies received the highest degree of participants' endorsement at all of the community meetings. The table *Strategy Polling Results* in this report's appendix gives the total votes for all strategies for all four community workshops.

Strategies are listed in *bold italics*.

Top ranked strategy: ***Foster projects that educate and engage the public (seasonal and year-round residents) in stewardship of the County's marine environment.***

Polling results show that education and public involvement are high priorities for San Juan Islanders. Participants recommended, among other initiatives:

*The development of clear stewardship messages for use on ferries, in news and feature articles, in agency communications and elsewhere*

*A "Marine Steward" program in schools*

*More Beach Watcher – type education and use of Beach Watchers as educators*

*More education about "green" landscaping options and professional opportunities*

*More information exchange with realtors, boat owners, land owners and developers*



Participants enjoy some music after the Shaw Island meeting.

*Education for shoreline landowners to encourage sustainable practices such as "soft shore" management and eelgrass protection*

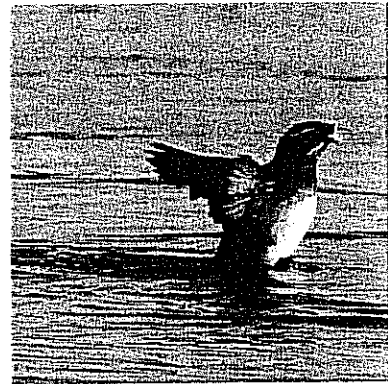
*Working with businesses and quantifying the link between the Islands' economic and ecological health.*

Participants requested support for community-based stewardship and data-gathering projects such as the plankton surveys being conducted by Waldron Island residents. Participants endorsed citizen science, both for the benefit it brings of more current data gathered more widely and also for the connection it enables citizens to make with the marine environment.

Second ranked strategy: **Better manage upland activities (development, stormwater runoff, wastewater, septic systems, etc.) that can harm marine habitat and water quality.**

Some participants emphasized the value of greater care with the upland application of herbicides and pesticides. Some advocated the provision of public financial support to repair failing septic systems. Others noted the long-term value of the designation, and in some cases, the public acquisition of critical habitats. Some participants recommended that the community protect habitat by offering incentives for innovative development practices that reduce impacts to nearshore habitat. Low-impact development to reduce stormwater run-off and "soft-shore" alternatives to replace hard armoring of shorelines were offered as examples.

The strategies in this table received the highest level of support from participants at the four community workshops. The table shows the strategies listed by category, strategy number, and also which marine resources are protected by the strategy.



Participants in interviews and community meetings expressed concern about significant declines in sea bird populations in the San Juan Islands since the 1970s.

Polling Results All Islands Tier 1 Strategies	Stewardship & Education		Protect Habitat	
	Number of Strategies	Number of Votes	Percentage of Total Votes	Resources Protected
Stewardship & Education	23	101	8%	Enjoyment/Livelihoods, Cultural Traditions, Habitat, Water Quality, Seabirds, Salmon, Rockfish, Lingcod and Greenling
Protect Habitat	8	93	8%	Habitat, Water Quality, Salmon, Rockfish, Lingcod and Greenling

### Tier 2

Meeting participants supported the following strategies, listed here in order of priority, consistently but to a lesser degree than those in Tier 1. Tier 2 encompassed strategies that received from 56 to 41 votes.

***Preserve and increase public access to natural shorelines and marine views, coupled with a strong stewardship message and compatible behavior expectations.***

Managers' discussion also centered on the challenge of connecting people with the natural environment while at the same time protecting resources from overuse and degradation.

***Where consistent with sustainability, promote harvest opportunities in the San Juan Islands and the preservation and development of infrastructure so that as much as possible of the associated economic benefit is local.***

This strategy was the subject of considerable discussion both at the community workshops and the Marine Managers' meeting. Some citizens and managers pointed out that people will more actively advocate for resources, particularly fish and wildlife, that they are able to harvest or to which they otherwise have access. One participant observed: "The best way to protect the quality of a natural resource is to build an economic activity around it." Other participants countered with the concern that declining populations of fish species required their protection from harvest. This divergence of perspective is demonstrated by the fact that the strategy receiving the next highest vote total calls for suspending direct harvest of selected species.

***Suspend direct harvest of select species until recovery goals are met.***

Participants endorsed this measure particularly in relation to rockfish. Although some participants opposed harvest bans, others across the political spectrum supported this approach. One of the stakeholders interviewed said, in essence: *Between about 1920 and 1960 we "clearcut" the San Juans' marine environment. And now, through continuing harvest, we are not allowing Mother Nature to replenish herself.*

***Implement the local salmon recovery plan.***

Participants noted the importance of coordinating local salmon recovery with regional efforts because many salmon stocks found in the Marine Stewardship Area are in transit through the San Juans.

***Protect and restore spawning habitats for forage fish.***

Participants recommended education on the value of forage fish as fundamental to the food web coupled with promotion of best management practices (BMPs) for identifying and protecting forage fish spawning habitat on privately owned beaches.

***Support regional herring recovery.***

Common and abundant up until the 1970s, herring balls were frequently recalled in interviews and in the discussion at community meetings. One of those interviewed remembers bays in the San Juans in the 70's being "black" with juvenile herring. This County resident recalls flocks of Western Grebes covering 40 to 50 acres, and being joined on the water in the fall by thousands and thousands of Common Murres. Another interview respondent remembers Friday Harbor being "plugged" with "firecracker" herring.

## **Share Information**

Research and provide local, regional, and national information about the County's marine environment.

**Promote and adopt innovative development practices such as low impact development, green building and smart growth to reduce harm to the environment.**

In supporting this strategy, participants saw economic and professional as well as environmental benefits. Providing innovative products and services will benefit enterprising individuals and the nearshore and marine environments.

**Reduce risk and improve response to oil spills.**

Participants were concerned not only with the harmful effects of chronic small oil spills but with the catastrophic results of a large spill. One participant described the worst case scenario of a tanker losing its rudder and running aground in Haro Strait. Participants recommended that the County prepare to respond to a major oil spill, and the stationing of a rescue tug in the Strait of Juan de Fuca.

**Work with federal, state and tribal fishery resource managers to promote sustainability of marine resources at levels that will allow reliable commercial, recreational and sustenance harvest in the San Juan Islands.**

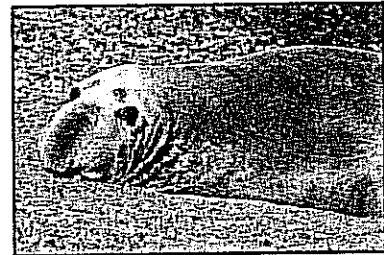
County residents participating in interviews and community meetings feel strongly that resource management agencies must be aware of the consequences of decisions, particularly those governing harvest. Many participants believe that over-harvesting of marine life, from herring to sea urchins has dramatically, and some fear irreversibly, depleted populations of species that County residents prize for sustenance and recreation. (One participant summed up the motivation for his participation in the Orcas community workshop by saying, "I'm here on behalf of my stomach.") During their meeting on May 14 and 15 marine managers discussed collaborative management of marine resources in the San Juans.

**Minimize chronic pollution from land and marine sources.**

This strategy reflects participants' strong support for better managing upland activities (development, stormwater runoff, wastewater, septic systems, etc.) that can harm marine habitat and water quality. It also registers participants' concern about persistent bioaccumulative toxins in the marine, and human, food chain.

The following table provides the order of priority and vote totals for Tier 2 strategies.

	Improve Public Access To Beaches	36	Preserve and increase public access to natural shorelines and marine views, coupled with a strong stewardship message and compatible behavior expectations.	Enjoyment/Livelihoods	56 5%
	Protect Fish	17	Where consistent with sustainability, promote harvest opportunities in the San Juan Islands and the preservation and development of infrastructure so that as much as possible of the associated economic benefit is local.	Enjoyment/Livelihoods	52 4%
	Protect Fish	13	Suspend direct harvest of select species until recovery goals are met.	Rockfish, Lingcod and Greenling	50 4%



Elephant seals rely on the MSA's marine and terrestrial habitats.

<b>Polling Results – All Islands Tier 2 Strategies</b>					
	Protect the Food Web	21	Protect and restore spawning habitat for forage fish.	Seabirds, Salmon, Marine Mammals	49 4%
	Stewardship & Education	27	Promote and adopt innovative development practices such as low impact development, green building, and smart growth to reduce harm to the environment.	Habitat	48 4%
	Prevent Pollution	1	Reduce risk and improve response to oil spills.	Water Quality, Habitat, Seabirds, Salmon, Rockfish, Lingcod and Greenling	48 4%
	Protect the Food Web	22	Support regional herring recovery efforts.	Seabirds, Salmon, Marine Mammals	44 4%
	Protect Fish	16	Work with federal, state, and tribal fishery resource managers to promote sustainability of marine resources at levels that will allow reliable commercial, recreational, and sustenance harvest in the San Juan Islands.	Enjoyment/Livelihoods	42 3%
	Prevent Pollution	2	Minimize chronic pollution from land and marine sources (medium spills and chronic events such as bilge pumping and fuel spills).	Water Quality, Habitat, Seabirds, Salmon, Rockfish, Lingcod and Greenling,	41 3%

### Tier 3

MRC members believed it important to identify those strategies with relatively less support from the public. While not the least supported strategies, (votes for which are tallied in the Strategy Polling table) Tier 3 strategies received between 36 and 30 votes. Strategies not grouped in Tiers 1, 2 and 3 received fewer than 30 votes.

***The County and its citizens do their part to reduce greenhouse gas emissions.***

Participants noted that this directive includes the need for the County to plan and prepare for the impacts of sea-level rise on marine habitat and species. Some participants, however, believe that this strategy is outside of the purview of the MRC.

***Improve Understanding of Seagrasses***

Participants emphasized the importance of taking care of the lower levels of the food chain in order to sustain marine life (seabirds, ground fish, salmon, Orca) at the upper levels. This concern was expressed in the admonition to protect and restore benthic, nearshore and spawning habitats.

***Provide education and outreach on the importance of nearshore habitat and best marine uses/ shoreline practices to protect it.***

Participants endorsed involving and informing the public through events such as "clam-ins" to highlight maintaining the health of County shorelines and locally-grown seafood. Participants supported education on the value of eelgrass linked with BMPs that stress minimizing docks and anchorages. Also supported was

outreach to convey BMPs to reduce nutrient and sediment laden run-off from upland activities.

**Remove derelict fishing gear.**

Participants expressed concern about fishing nets and crab pots made with non-biodegradable synthetic materials that continue to catch and kill fish and crabs long after the nets and pots are no longer retrievable. One participant also noted the importance of eliminating the sale and use of illegal fishing gear in the San Juan County MSA.

**Reduce disturbance (of marine mammals) from vessels.**

Participants recommended land-based whale watching. Some participants advocated initiating zones free of motorized vessels and delineating travel lanes for them. Others advocated returning to a wind-powered fishing fleet.

The following table provides the order of priority and vote totals for Tier 3 strategies.

<b>Polling Results – All Islands Tier 3 Strategies</b>	Address Climate Change	34	The County and its citizens do their part to reduce greenhouse gas emissions. The County plans for sea level rise and other climate change affects.	Habitat, Seabirds, Rockfish, Lingcod and Greenling, Salmon, Marine Mammals	36 3%
	Protect Habitat	9	Improve understanding of sea grasses (such as eelgrass) & environmental conditions causing its loss to protect and restore it.	Habitat	33 3%
	Stewardship & Education	26	Provide education and outreach on the importance of nearshore habitat and best marine uses/shoreline practices to protect it.	Habitat, Salmon	32 3%
	Protect Fish	15	Implement local salmon recovery plan (i.e., research to find how much salmon use the San Juan marine environment, conduct habitat protection and restoration projects, and improve hatchery and harvest management).	Salmon, Habitat, Marine Mammals	31 3%
	Remove Derelict Fishing Gear	38	Remove derelict fishing gear.	Seabirds, Salmon, Rockfish, Lingcod and Greenling, Marine Mammals	30 2%
	Protect Marine Mammals	20	Reduce disturbance from vessels.	Marine Mammals	30 2%

## Representative Recommendations and Conclusions

After engaging in discussions and considering the perspectives presented at the community meetings, participants were asked, in summarizing the "sense of the group", what messages they would like to convey to the Marine Resources Committee and the San Juan County Council. Participants offered the following:

*"Unless we enlist the support of realtors, developers and investors, we cannot hope to succeed using voluntary (stewardship) measures." Hire an economist to show developers, builders, merchants, and tour boat operators why it makes economic sense to restore the marine environment. Demonstrate the links between economic prosperity and a healthy marine environment. "Good stewardship enhances our property values and economy."*

*"Align protection with livelihood."*

*"Ownership is linked to a willingness to act."*

*Address the lack of baseline data on water quality, habitat, and wildlife population status and trends. Initiate, fund and support long-term ecosystem monitoring. Provide meaningful opportunities for citizen participation in data gathering. Centralize and provide access to data, maps and other information about San Juan County's marine environment.*

*Provide opportunities at various levels for community and individual involvement in active stewardship of the environment.*

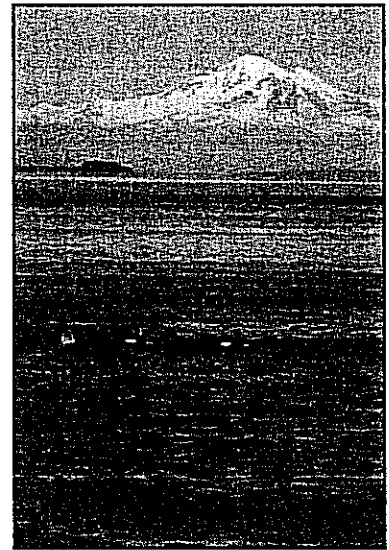
*Harmonize the county's tax structure with the MSA vision. Integrate MSA strategies into the County's tax structure. For example, make it easier to establish a shellfish bed than a large retail market. Align the County's policies and procedures with the goals and objectives of the MSA.*

*"Education should always precede voluntary efforts or regulation." Provide more Beach Watcher-type education. Make greater use of Beach Watchers in engaging and informing the public.*

*Support the development of the Friday Harbor Labs into a national center for marine research and employment like the Monterey Aquarium and research center.*

*"Freshwater supports all the other resources of the islands. It is critical that it be managed effectively."*

*"In coming across President Channel from Waldron to attend this meeting (on Orcas) we observed 35 to 40 seabirds. This is a catastrophic decline in numbers at this time of year from 20 years ago. This great loss is correlated with growth in the County. The County Council needs to know that we can't continue business as usual."*



Orcas in the San Juan marine stewardship area with Mt. Baker in the background.



# Marine Managers Workshop

The community meetings were followed, on May 14 and 15, 2007, by a workshop with managers of federal, tribal, state and county agencies and non-governmental organizations (NGOs) with responsibility for land or water conservation and management in the San Juan archipelago.

Tables in the appendix to this report summarize:

*the managers' ranking, in order of priority, strategies for the MSA draft plan  
agency/NGO mandates, plans and opportunities for partnership.*

Of note was the managers' concurrence with community participants in designating, as highest priority, the following two strategies:

***Foster projects that educate and engage the public (seasonal and year-round residents) in stewardship of the County's marine environment.***

In addition to their responsibilities for scientific assessment and compliance with regulations, many of the agencies and organizations represented at the workshop are responsible for informing and serving the public.

***Better manage upland activities (development, stormwater runoff, wastewater, septic systems, etc.) that can harm marine habitat and water quality.***

Marine managers concurred with the public's view, expressed in the community workshops, that the health of the upland environment contributes directly to the health of the marine environment.

The managers discussed at length the following strategy ranked third in priority by both managers and community participants:

***Preserve and increase public access to natural shorelines and marine views, coupled with a strong stewardship message and compatible behavior expectations.***

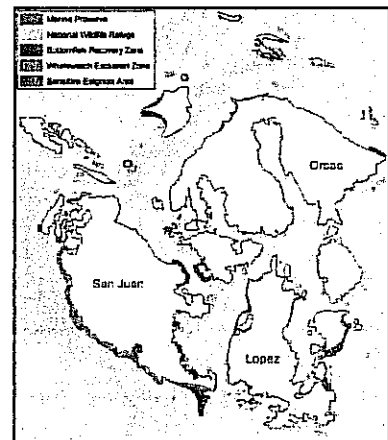
While acknowledging the importance of public access to natural shorelines, managers were concerned about protecting biodiversity and other natural values potentially damaged by too much or careless use. The managers recommended coordination among agencies to provide access in ways that protected shorelines' physical features and biodiversity.

The appendix of the report includes a summary of the Marine Managers' discussion and recommendations.

## Marine Managers' Conclusions

To direct the meeting's concluding discussion, the facilitator posted the 17 strategies ranked highest at the community meetings. Each manager responded in writing to each strategy in terms of these points:

*We are doing....  
We are planning to do...  
We need partners to do...*



Marine resource protection areas in the San Juans.

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The appendix of this report summarizes the outcome of this work. An immediate result was the agreement of federal, tribal, state, county and non-governmental marine managers to jointly consider the nomination of a site in the San Juan Archipelago for the State Department of Natural Resources Aquatic Reserve Program. This program protects state-owned aquatic lands through management plans for the conservation of habitat and species.

The managers agreed to meet more than once a year to identify, evaluate and undertake cooperative projects and programs in the San Juan County Marine Stewardship Area.

# Appendices

## Community Workshops Introduction

The following appendices document the comments and perspectives of participants in four community workshops held in March and April 2007 on Shaw, San Juan, Lopez and Orcas Islands. The purpose of the workshops was to review and discuss the San Juan County Marine Stewardship Area plan. Strategies to protect and restore the County's marine resources were organized, for discussion, according to the following "listening post" topics:

1. Enjoyment of the marine environment and thriving marine-based livelihoods
2. Cultural traditions: ceremonial, subsistence, sustenance and spiritual uses and aspects
3. Seabirds
4. Pacific salmon
5. Rockfish, lingcod and greenling
6. Habitat
7. Water quality
8. Marine mammals

# Strategy Polling

The purpose of strategy polling was to determine which strategies, among all topics, were most important to participants. Participants voted on their top-ranked strategies using green and red dots. Each participant had 10 green and three red dots, which they could allocate to a strategy in any number they chose. Green dots indicated support for a strategy. Red indicated a participant's sense that the strategy was low priority, not supported by the community, an impediment to the stewardship of San Juan County's marine resources, or outside of the purview of the MRC. (The MRC instituted red dot voting after the Shaw meeting, so Shaw results reflect supporting votes only.)

Strategy Polling Results

Category	Protection Strategies	Marine Resource(s) Protected By Strategy	Shaw/Waldron	San Juan Island	Lopez Island	Orcas Island	Total Votes	% of votes
			10 Green 3 Red	10 Green 3 Red	10 Green 3 Red	10 Green 3 Red		
Stewardship & Education	Foster projects that educate and engage the public (seasonal and year-round residents) in marine stewardship	Enjoyment/Livelihoods, Cultural Traditions, Habitat, Water Quality, Seabirds, Salmon, Rockfish, Lingcod and Greenling	0	0	0	0	101	8%
Protect Habitat	Better manage upland activities (development, stormwater runoff, wastewater, septic systems, etc.) that can harm marine habitat & water quality.	Habitat, Water Quality, Salmon, Rockfish, Lingcod and Greenling	0	0	0	0	93	8%
Improve Public Access To Beaches	Preserve and increase public access to natural shorelines and marine views, coupled with a strong stewardship message and compatible behavior expectations.	Enjoyment/Livelihoods	0	0	0	0	56	5%
Protect Fish	Where consistent with sustainability, promote harvest opportunities in the San Juan Islands and the preservation and development of infrastructure so that as much as possible of the associated economic benefit is local.	Enjoyment/Livelihoods	0	0	0	0	52	4%
Protect Fish	Suspend direct harvest of select species until recovery goals are met.	Rockfish, Lingcod and Greenling	0	0	0	0	50	4%
Protect the Food Web	Protect and restore spawning habitat for forage fish.	Seabirds, Salmon, Marine Mammals	0	0	0	0	49	4%
Stewardship & Education	Promote and adopt innovative development practices such as low impact development, green building, and smart growth to reduce harm to the environment.	Habitat	0	0	0	0	48	4%
Prevent Pollution	Reduce risk and improve response to oil spills.	Water Quality, Habitat, Seabirds, Salmon, Rockfish, Lingcod and Greenling	0	0	0	0	48	4%
Protect the Food Web	Support regional herring recovery efforts	Seabirds, Salmon, Marine Mammals	0	0	0	0	44	4%

## Strategy Polling Results

Category	Protection Strategies	Marine Resource(s) Protected By Strategy	Shaw/Waldron	San Juan Island	Lopez Island	Orcas Island	Total Votes	% of votes
			Rep. Votes	Rep. Votes	Rep. Votes	Rep. Votes		
Protect Fish	Work with federal, state, and tribal fishery resource managers to promote sustainability of marine resources at levels that will allow reliable commercial, recreational, and sustenance harvest in the San Juan Islands.	Enjoyment/Livelihoods	0	0	0	1	42	3%
Prevent Pollution	Minimize chronic pollution from land and marine sources (medium spills and chronic events such as bilge pumping and fuel spills).	Water Quality, Habitat, Seabirds, Salmon, Rockfish, Lingcod and Greenling,	0	0	0	0	41	3%
Address Climate Change	The County and its citizens do their part to reduce greenhouse gas emissions. The County plans for sea level rise and other climate change affects.	Habitat, Seabirds, Rockfish, Lingcod and Greenling, Salmon, Marine Mammals	0	0	0	0	36	3%
Protect Habitat	Improve understanding of sea grasses (such as eelgrass) & environmental conditions causing its loss to protect and restore it.	Habitat	0	0	0	0	33	3%
Stewardship & Education	Provide education and outreach on the importance of nearshore habitat and best marine uses/shoreline practices to protect it.	Habitat, Salmon	0	0	0	0	32	3%
Protect Fish	Implement local salmon recovery plan (i.e., research to find how much salmon use the San Juan marine environment, conduct habitat protection and restoration projects, and improve hatchery and harvest management).	Salmon, Habitat, Marine Mammals	0	0	0	0	31	3%
Remove Derelict Fishing Gear	Remove derelict fishing gear.	Seabirds, Salmon, Rockfish, Lingcod and Greenling, Marine Mammals	0	0	0	0	30	2%
Protect Marine Mammals	Reduce disturbance from vessels.	Marine Mammals	0	0	0	0	30	2%
Prevent Pollution	Support efforts to reduce toxins that accumulate in the food chain.	Enjoyment/Livelihoods, Cultural Traditions, Marine Mammals	0	0	0	0	27	2%
Protect Fish	Reduce bycatch of select species.	Rockfish, Lingcod and Greenling	0	0	0	0	26	2%
Coordination & Partnerships	Continue and build upon joint tribal community events, such as hosting the tribal canoe groups when they pass through the San Juan Islands.	Cultural Traditions	0	0	0	0	26	2%
Prevent Pollution	Determine scope and nature of the water quality problem and develop implementation plan.	Water Quality	0	0	0	0	25	2%

## Strategy Polling Results

Category	Protection Strategies	Marine Resource(s) Protected By Strategy	Shaw/Waldron	San Juan Island	Lopez Island	Orcas Island	Total Votes	% of Votes
			Rec. Votes	Rec. Votes	Rec. Votes	Rec. Votes		
Transportation	Work with users, the County and port districts to develop criteria for facility siting (barge landings, marinas, docks, moorings) that balance the need for marine resource infrastructure with protection of ecosystem function.	Enjoyment/Livelihoods	0	0	0	0	25	2%
Stewardship & Education	Feature the work of local artists and poets, inspired by the islands' marine ecosystem, in stewardship messages.	Enjoyment/Livelihoods	0	0	0	0	24	2%
Stewardship & Education	Develop a vision of a San Juan County economy based on sustainable marine-based livelihoods and a communication strategy to promote this.	Enjoyment/Livelihoods	0	0	0	0	23	2%
Prevent Pollution	Promote water quality protection through best management practices to keep toxins and pathogens out of seafood.	Enjoyment/Livelihoods, Water Quality	0	0	0	0	23	2%
Protect Habitat	Improve and coordinate incentives, regulations, enforcement and mitigation to better manage shoreline construction, bulkheads, docks and anchoring.	Habitat, Marine Mammals	0	0	0	0	23	2%
Protect Habitat	Improve understanding of kelp & the environmental conditions causing its loss to protect/restore it.	Habitat	0	0	0	0	22	2%
Prevent Pollution	Prevent pollution by product bans, incentives for substitutes, and better handling and disposal practices.	Water Quality	0	0	0	0	22	2%
Protect Fish	Educate public to understand the status and threats to rockfish, lingcod, and greenling and take ownership for recovery.	Rockfish, Lingcod and Greenling	0	0	0	0	21	2%
Protect Habitat	Minimize new bulkheads. Remove shoreline armoring—such as bulkheads, boat ramps, and docks (where appropriate). Educate and encourage shoreline landowners to choose soft shore treatments that do not harm the nearshore habitat.	Habitat, Salmon	0	0	0	0	20	2%
Coordination & Partnerships	Work with groups developing watershed management plans to include effects on the marine environment in those plans.	Enjoyment/Livelihoods	0	0	0	0	16	1%
Protect Seabirds	Reduce disturbance from humans.	Seabirds	0	0	0	0	14	1%
Coordination & Partnerships	Identify and engage key partners as active marine stewards.	Cultural Traditions	0	0	0	0	13	1%

## Strategy Polling Results

			Shaw/Waldron	San Juan Island	Lopez Island	Orcas Island		
Category	Protection Strategies	Marine Resource(s) Protected By Strategy					Total Votes	% of votes
Protect Seabirds	Increase prey base for seabirds.	Seabirds	0	0	1	7	11	19%
Coordination & Partnerships	Coordinate with regional habitat protection efforts.	Habitat	0	0	0	8	8	15%
Coordination & Partnerships	Connect with regional salmon protection efforts.	Salmon, Habitat	0	0	0	7	7	14%
Stewardship & Education	Identify and collaborate with existing marine stewardship voluntary programs to coordinate marine stewardship in the County.	Enjoyment/Livelihoods	0	0	0	7	7	14%
Preserve Traditional/Cultural	Support efforts to highlight traditional marine practices.	Cultural Traditions	0	0	0	4	4	8%

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# Themes and Findings

After discussing the draft plan's strategies and registering their priorities through polling, participants offered the following observations and conclusions:

## Shaw/Waldron Islands

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- Everything is important
- Many strategies are inter-related
- Those that are vague/idealistic won't get done
- Too much reliance on bureaucracy
- Focus on education
  - Need to have say in how implemented
- Common theme: education
  - Active learning
  - Lean on local school boards to integrate into curriculum
- Lessen risk of oil spills (what is being done now?)
- Threat: no contingency plan for when a cargo ship loses power in storm
- Education effort focused to adults (residents/visitors) – "30 stewardship ideas"
  - Brochure on ferries & shops
  - Displays in shops
- Speed limits on boats
- Bicycle & walking paths reduce oil
- Education: combine w/arts, learn thru exposure to actual events
  - Instill some of "thrill" at environment

### What can be done now?

- Education has to come before others, and will increase likelihood of other measures getting done
  - Videos on ferries – emphasize environment & how it is being degraded, & how it can be protected
  - Workshops on ferries
  - Focus on key things
  - Get behavior to change
- Economics – links "choir" to the rest of the population
  - Everyone subject to economics
  - Show that MSA plan will "pay off"
- Ought to do everything
- Cut off activities like labs dumping chemicals down the drain
- Alternative to bottom paint
  - Store boats on dry land
- If enforcement – should be a local presence
- Celebrate successes
  - Focus on positive
- Tourist bureau: needs to communicate expected behavior
- Use music to grab people to get them involved
- Concept of shared sacrifices can be a selling point
- A lot that we don't know about & that needs to be acknowledged in plan

## San Juan Island

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- High level of concern
  - Answers aren't easy (e.g. pollution).
  - Solutions may conflict.
  - Education is important.
  - Look for opportunities.
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- Think outside the box.
- Promote green building and sustainable industries.
- MSA plan is a work in process, which will continue to incorporate input from citizens.
- Climate change
  - (red) hard for us (MRC) to do anything about it
  - (green) obligation to future generations to act
  - If we don't act as individuals, no one else will either.
- Learn from long-term residents and cultural traditional knowledge.
- Target newcomers and children with education.
- Use Beach Watchers.
- Engage development community – hire economist to demonstrate the links between economic prosperity and a healthy marine environment.

### Lopez Island

- Engage citizens in data collection – citizen science connects people directly to marine resources.
- Timing of tourism coincides with important natural resource processes.
- Engage funders/marine managers in supporting grassroots efforts in the County.
- Define the impact of visitors and communicate their impact to them.
- Things are changing very quickly.
- Note differences among the islands – perhaps Lopez has already incorporated some cultural stewardship ideas.
- Ownership is linked to a willingness to act. Develop economic structure that emphasizes incentives for protection.
- We care and take protection seriously.
- Action: share information to broaden perspectives.
- We are willing to consider extreme/serious action.
- Address the lack of baseline data – water quality, habitat, etc.
- Educate broadly about individual responsibility followed by ownership and stewardship.
- Marine stewardship – work across islands – pan-county – How can we educate our community?
- Align protection with livelihood.
- Focus of green dots may be biased towards practical/timely.
- Focus on speaking from the heart.

### Orcas Island

- With education and outreach, folks' opinions about strategies could change, so mark the priority of strategies as before and after education and outreach.
- The more education and outreach, the more willingness there will be to participate in stewardship.
- It's difficult to prioritize strategies because they are interconnected.
- It's important to create venues for "cross-pollination."
- Find ways to integrate MSA strategies into the County's tax structure, for example make it easier to establish a shellfish bed than a large retail market. Harmonize the County's tax structure with the MSA vision.
- Focus on messages that stewardship is for the improved economic, mental and physical health and benefit of the County.
- In coming across President Channel from Waldron to attend this meeting we observed 35 to 40 seabirds. This is a catastrophic decline in numbers at this time of year from 20 years ago. This great loss is correlated with growth in County. The County Council needs to know that we can't continue business as usual.
- Continue the conversation and collaboration begun at this meeting concerning MSA issues. Incorporate MSA strategies into San Juan County procedures and governance.
- This workshop inspires hope for the future.
- Shellfish aquaculture has great potential in the waters of San Juan County.
- Fresh water supports all the other resources of the islands. It is critical that it be managed effectively.
- Tap islands' vitality – kids. Choose "Stewards of the Month" at schools.
- Consider a stewardship tax.
- Develop a stewardship logo.
- Educate realtors.
- Encourage product "eco-branding." A big outreach effort is needed!

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# Listening Post Comments

Attendees discussed their views on these topics with Marine Resources Committee (MRC) members and other knowledgeable discussion leaders who served as Topic Leads at each of the eight listening posts. Each listening post brought together strategies from the Marine Stewardship Area (MSA) plan related to a particular topic such as water quality or seabirds. Meeting participants wrote the following comments either as responses to strategies already in the plan or as additional strategies. Participants wrote comments about existing strategies on "post-it" notes for display in the meeting rooms. Additional strategies were recorded in discussion guides on each of the eight topics. In addition, some attendees voted for some of these comments and strategies as high priorities during the meetings' polling. The following transcript notes these votes.

## Enjoyment and Thriving Livelihoods

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### Shaw/Waldron Islands

#### Post-It Comments

- MRC takes on promotional role for local sea foods.
- Create market demand for SJC marine products through marketing "spin" e.g. the "copper river" salmon phenomenon.
- How do we know when we have a variety of sustainable marine-based livelihoods?
- Put survival and increase of sea life above our desire to harvest; allow harvesting, but at lower levels.
- Fishing is not a sport. All recreational fishing done from human powered or electric boats.
- Actions for communication strategies: (examples)
  - Use local media effectively
  - Work in the schools
  - Support local artists and poets
- Public access to shoreline is subject to stewardship.
- Access and prepare for rising sea levels and impacts on ecosystem as a whole including human economies/harvest.
- More value-added seafood products.
- Consider including SJC/Salish Sea Economy/Ecology as a high school course taught in public schools.
- Encourage local youth to develop strong sense of place through stories/folklore and use.
- Encourage local youth to pursue sustainable marine based livelihoods.
- Provide interactive learning opportunities for school children to participate and learn about the marine environment. Ideally do it K-12.
- Enforce San Juan County Nuclear Weapon Free Zone. Radiation kills marine life too.
- With a positive integrated foreseeable economic outcome, all of the potential outcomes should rate 4 or 5.

#### Discussion Guide Comments

- New good rules, regulations, and enforcement.
- Create institutional mechanisms to give MRC and its base of local info a key role in setting sustainable fish levels.
- Have Nature Conservancy, Land Trusts play vanguard role in habitat management and coming up with good rules.
- Encourage residential and commercial sites to collect rainwater on site in storage to manage for storm events, rationing for salmonid habitat inland, natural disaster prep, on site gardening use.
- Incorporate a habitat rating for each property tax assessment, and excellent habitat. Receive a lower tax assessment than properties that have adverse impacts.
- Many of these strategies are rather fuzzy – too much motherhood and apple pie.
- I like #6 for finfish and wild harvest, but I'm leery of more shell-fish farming. Privatizing the commons for someone's profit is very different from harvest that doesn't take over an area.
- Sustenance fishing and crabbing is very important to the citizens. The resources must be shared more equitably with commercial fishing. Citizens need to be out harvesting - it's a huge part of stewardship of the environment.
- Regarding #1: if "marine based" includes tourism, then it's a poor idea. "Sustainable" is not possible with fisheries and current population. Regarding #4: marine transportation needs to be controlled. How many boats are too many? Regarding #5: Not all these things can be done. Recreational should be very restricted, commercial next, sustenance should be favored. Regarding #7: We have much shoreline. Have a moratorium on all waterfront building. Regarding #8: of course. Regarding #9: begin a buy-back program for waterfront. Regarding #10, nice idea, but low priority.

## Enjoyment and Thriving Livelihoods (cont.)

- Close all bottom fisheries for 10 years.
- Set goal to remove all waterfront homes through attrition.
- Put survival and increase of sea life above our desire to harvest; allow harvesting, but at lower levels.
- Too many to evaluate.
- Promote idea that part of human experience is to be an activist steward wherever one lives, express love of place for all who live on this good earth!
- Ban all boats except sailboats and human powered craft. No noise for the marine creatures. Quieter even for people.
- Does the public want things to work and not just be?
- Regarding #4: hard sell to people wanting docks! Regarding #7: another hard sell to laypersons. Regarding #8: a lot more.
- Education is necessary in order to gain support.
- Support is generally broad based. There are a lot of cultural groups who have a stake.
- Regarding #6: this may have dubious legality.
- Write lots of feature articles raising environmental I.Q. so all will be a 5.
- Regarding #1-5: with education.

### San Juan Island

#### Post-It Comments

- Support Friday Harbor Labs in becoming a center, like Monterey Bay Aquarium, for research and research jobs.
- Expand the purview of F.H. Lab research to focus on red tide analysis and other practical issues – not only “arcane” subjects
- Support the growth of the Friday Harbor Labs in high-tech research.
- Open private tidelands to everyone and have owners enhance them. (1 green dot)
- Restore clam gardens, (e.g. Reid Harbor; West Sound).
- Make seaweed culture legal.
- Used to be a thriving fishing fleet 23 years ago; now it's not here.
- Allow for sufficient access for freight e.g. barge landings. (1 green dot)
- Should support land-based whale watching (access, etc., presentations)
- Property rights need to be compromised to control invasive species.
- Eliminate motorized recreational vessels (2 red dots) (2 green dots)
- Identify and educate concerning the effects of global warming on local fishing interests. (2 green dots)

#### Discussion Guide Comments

- Ban WDFW from San Juan County.
- Mandate restoration of clam gardens.
- Stop all commercial invertebrate harvest.
- Promote extractive aquaculture (seaweed farms).
- Inform and employ WSU Beach Watchers more.
- Discontinue fishing derbies.
- Get rid of fishing derbies!
- Education is key.
- Regarding #1-5: if you include realtors and developers, 1 if you don't. Regarding #2: marine stewardship is a project!
- Regarding #3: neutral - it depends on the programs. Regarding #4: use same rules applicable to a fresh water reservoir.
- Regarding #5: 3, but with incentives, 4 or 5. Regarding #6: this must be very carefully done, due to federal constitutional constraints. Regarding #7: neutral. Regarding #8: these rules need to be applied inland too. Regarding #9: But may require enforcement to balance increased vulnerability. Regarding #10: Have an annual song contest.
- Regarding #4-6: public support must include tribes and businesses.

### Lopez Island

#### Post-It Comments

- Ban fishing derbies; support subsistence harvest.
- Establish a biodiesel plant using seal and dogfish oil.

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## Enjoyment and Thriving Livelihoods (cont.)

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- Encourage the local marketing and consumption of local commercially caught seafood.
- Encourage local youth to engage in and pursue marine based livelihoods.
- Use San Juan County (SJC) fisheries to benefit local communities.
- Educate islanders about local seafood options.
- Conduct a comprehensive value-based assessment with residents of and visitors to SJC that identifies benefits, values and life outcomes which can be prioritized. Identify common values and recognize/acknowledge areas of autonomy. Incorporate the results of this assessment into SJC Comprehensive Plan and manage for these values.
- Educate locals (part-timers and full-timers) about the possible impacts of pesticides/herbicides they use on their gardens on the fisheries industry (the fish they eat).
- Systematically monitor pesticide/herbicide residue run-off from uplands.

### Discussion Guide Comments

- Eliminate all fishing derbies and support subsistence fishing.

## Orcas Island

### Post-It Comments

- Have MRC meetings on islands other than San Juan. Meet on the ferries.
- The power and effectiveness of neighborhood education
- The runoff of petroleum into Eastsound is causing the flesh of clams to become gray. Ban outboards in bays.
- The Washington Department of Health provides regular updates of shellfish health on line at [www.wa.doh.gov](http://www.wa.doh.gov).
- Shellfish testing is conducted by
  - State
  - Shellfish farms
  - Individual owners
- Have the newspaper publicize the weekly results of shellfish testing.
- We are not conserving or preserving for a living museum. We are reestablishing and confirming an ecologically rich and economically vital community.
- "The best way to protect a resource is to create a viable economic activity around it."
- Limited public and private access to shellfish areas
- Support environmentally conscious business owners.
- DNR maps of public beaches?
- How to deal with the "tragedy of the commons" and the harvesting of protected species
- We need formalized education from providers. Networks need to be linked.
- Local landowners put land, specifically waterfront, in County "management area" for information and access
- Capitalize on the energy people have: "I want to care."
- Encourage "wild farming" - beach enhancement for clam propagation.
- Have local control of local resources, for example urchins.
- Provide public education on clamming including sponsoring "clam-out days."
- Support ecosystem businesses.
- Create a before-and-after survey concerning marine stewardship: ask "Did your experience/knowledge increase?"
- Educate newcomers about stewardship. Education starts at the realtor's office. Educate landowners prior to onshore development.
- Have a shellfish gardening seminar in Waterfront Park – Bay of Eastsound. Write a proposal to the Community Foundation for a grant to conduct the seminar every year. (There are good models around Puget Sound).
- Encourage natural cultivation of shellfish through the San Juan Initiative. Increase local food production for own use.
- Become active stewards of shellfish.

### Discussion Guide Comments

- Teach cultural/livelihoods class at high schools.
- Need apprenticeships.
- Regarding #10: always a good idea.
- Work with Leave No Trace and Washington Water Trails groups.

- Make lessons about future affect on health, survival, and value of property.
- Local fishers sell their catch to local buyers.
- Fishers self-impose moratoriums on select species.
- Benefits/incentives for fishers who do least harm and who keep the seafood here.
- How about a Coho salmon net pen hatchery? The fish will stay in the islands and provide a selective fishery for sport fishermen and local commercial fishermen. In addition these fish will provide a valuable reliable food source for marine mammals. For example, the Squaxin tribe has done this with great success.
- Encourage local consumption of local fish.
- Reduce salmon derbies and other competitions impacting fish populations.
- Educate the public.
- Formalize an education plan and use existing environmental education groups. Train them to carry the MRC message of stewardship.
- Restore local residents' access to shellfish and seaweed beaches.
- Promote seaweed and shellfish aquaculture.
- Get WDFW out of San Juan County.
- Too hard to quickly prioritize all of these items, most of which I know little or nothing about. (They are written in columns instead of numbers).
- Contamination education
- Regarding #4: clarity and simplification is critical.
- Reduce salmon derby and other competitions impacting fish populations.
- Regarding #5: this is controversial because it threatens "control."
- Restore local residents' access to shellfish and seaweed beaches.
- Promote seaweed and shellfish aquaculture.
- Get WDFW out of San Juan County.

## Cultural Traditions

### Shaw/Waldron Islands

#### Post-It Comments

- Support citizen science by ensuring the quality of the social experience.
- Complete the County-wide archaeological survey to enhance shoreline protection.
- Increase awareness about where our food comes from, stress importance of locally grown/caught/dug/etc. \*Benefits to health of environment/human health, cultural survival. . .
- We need to make sure our CHILDREN get opportunities to develop THEIR OWN personal relationship with the ecosystem (e.g. time alone digging in the sand) not us telling them "how it is" (red dot)
- Embrace the diversity of tradition
- Mentor intergenerational relationships
- Invite tribal participation when opportunities occur involving economic or private activity which involves change to the environment.
- Create a book-list and database of cultural traditions and stories.
- Make stewardship into a route to the thrill of life on earth (wherever you live)
- Music and the arts keep a culture (such as the culture of stewardship) alive.
- It's not how many of us there are -- it's what we do.
- Beating ourselves over the head won't move us forward.
- To identify and engage organizations folks voted for: Get clear information to them about the huge \$ and health problems for adults and children when their choices go to treating land and Puget Sound like a dump. All adults hate garbage cans, simply hide them and feel happy. A lecture tends to do nothing, so have them watch a DVD showing damage areas and the horrible results on people's health, our nature and the enjoyment and value of property going down. This could possibly get them making more positive decisions and let them know as more damage happens the public should know they've had these lessons and chose ongoing damage.
- Identify what cultural traditions we want to encourage, share, and make our own. This is part of the educational process to adopt shared values to support voluntary actions or, if necessary, regulation.

## Cultural Traditions (cont.)

- Examples of islander/tribal interaction
  - Knitting yarn
  - Storytelling
  - Dance
  - Host in the right way (how to introduce yourself/topic)
- Work in the schools, at all levels.
- Celebrate successes, to educate and draw people towards stewardship.
- Link the MRC to the ARC (agricultural)
- Population size control
- Use local and indigenous knowledge to create data about marine resources.
- Youth education
- Mythology/folk-lore/story
- Local tribes' memories/understanding of each island and its waters
- Legislation based on best available science
- Start young – teach detailed knowledge of and love for local flora and fauna (so everyone stays engaged)
- CELEBRATE! Have celebrations and festivals focused on marine food and on marine environment.
- Publicize success stories (oyster catchers, bald eagles, etc.)
- Examine integration and balancing strategies among the listening post topics.

### Discussion Guide Comments

- Education: hire marine experts to act as guest lecturers in school system.
- Education: initiate school/4H hands-on activities, direct restoration, like raising and releasing salmon fry, restoring shell-fish beds, seeding herring eggs throughout the San Juans.
- Integrate locally grown agriculture interests with marine resources.
- Decentralized food production and consumption greatly diminishes habitat destruction, global warming, and pollution impacts.
- Support programs for wine varieties and our own wine district, for our own fruit, veggies, and winter greenhouses.
- Please work aggressively for more protection from big oil spills.
- The pressures of growth and development impact cultural traditions. Realtors and CoC interests must not dominate the discussion of these issues.
- Prioritize local people doing local things over out-of-area people coming in and doing stuff - not exclusion but prioritizing some.
- "Culture" includes the non-human community. What would plankton and grebes et al say if they could fill out these sheets?
- Education (especially our young community members) is a primary concern of culture. I think it extremely important to make possible (and frequent) authentic experiences with the ecosystem. That is to say, we need to make sure the next generation gets a lot of time in the sand/water/dirt in order for them to develop their own real relationship with the ecosystem.
- Compare and contrast contemporary culture with traditional culture.
- Raise environmental I.Q. - invite people to know the miracle of everyday more so they sense the thrill of being engaged in their environment wherever they live.
- Identify what cultural traditions we want to encourage, share, and make all of our own. This is part of the educational process, and should precede others.
- County-wide and local resource celebrations - a western grebe party!
- Change personal life style.
- Give more land back to the Indians - soon.
- We should encourage sailing.
- Have signs on all the roads from the ferry landings that highlight conservation of marine resources and their threatened nature.
- The problem is one of perception. "Traditional" means "a threat to progress" or "out of date and inefficient" to many people, and "native" means "out to get more for me for no good reason". People don't value their own traditional and past - it's even harder to get them to value other peoples.

## Cultural Traditions (cont.)

- I support all these.
- Regarding #5: with education this is a 4 or 5, otherwise 2 or maybe 3.
- Regarding #5: depends on how well it's done.

### San Juan Island

#### Post-It Comments

- Each island has its own longhouse.
- Build and support a Coast Salish Cultural Center for dialogue, connections, honoring, celebrations.
- Build a co-management long house.
- Incorporate newcomers.
- Marinas are dissemination points to reach the boater community.
- Use different strategies for different components of the communities.
- Mainstream culture is driven by economics, which includes everyone. Management of an economic resurgence requires all to participate, including the MRC, realtors, developers and investors.
- Celebrate reef nets, canoe journeys. (1 red dot)
- Community theater
- Have a rendezvous: Aug 13 – the fishermen came to Jensen's Beach and we had a party!
- Go to old-timers and record their knowledge (Indians especially). (1 green dot)
- We should interact more with the tribes that are co-managing here. (1 green dot)
- See what other islands around the world have done. (1 green dot)
- Connect people to their personal place (history, science, etc.) (1 green dot)
- Activate the Beach Watchers (WSU extension).
- Empower neighborhoods to make management plans for their environment.
- Alternative energy – low-impact lifestyle
- Create website highlighting knowledge, history, and activities for kids especially.
- Partner, acknowledge and include education efforts in MRC mission. (1 green dot)

#### Discussion Guide Comments

- Work with tribes that have a county history.
- Use Beach Watchers more and better connect them to MRC.
- Encourage community gathering for story telling.
- Develop a Coast Salish Cultural Center.
- Establish an economic vision that allows all cultures to be expressed, including, the culture of stewardship.
- Re-activate the "rendezvous" salmon beach BBQ at the peak of salmon season.
- Look to native traditions to develop local responsibility for all stocks to eliminate the "rush for fish," i.e. rules that promote the Tragedy of the Commons.
- Education is key.
- Establish an economic vision that allows all cultures to be expressed, including, the culture of stewardship.
- Regarding #1: who could object? Regarding #2: this is a plus for everyone. Regarding #3: depends on kind and degree of support. Regarding #4: particularly if tied to safety of upland water for humans. Regarding #5: this is an essential cultural change.
- Work with tribes that have a county history.
- Use Beach Watchers more and better connect them to the MRC.
- Regarding #3: lack of understanding.
- Regarding #2: must bring in tribal leaders, de-fuse regulation "rights" politics.
- Encourage community gathering for story telling.
- Develop a Coast Salish Cultural Center.

### Lopez Island

#### Post-It Comments

- Educate people to know about and use "green" products.

## Cultural Traditions (cont.)

- Teach a lot more biology in grade school.
- Conduct a comprehensive value-based assessment in San Juan County (SJC) and neighboring cultural areas which identifies benefits and values, life outcomes, and priorities. Incorporate the results of this assessment into the SJC Comprehensive Plan as values to be recognized and planned for.
- Encourage stewardship through music and celebrations.
- There should be more natural history information in our local papers. That's how you build culture - through education and knowledge.
- This is the center of the universe! Protect the culture here.
- San Juan County government should be "green."
- Research ways to make local biofuels (from sugar beets?) Ethanol doesn't emit as much carbon (rather than renewable but non sustainable biodiesel.)
- Study what's been done in other marine stewardship areas such as those in New Zealand.
- Actively encourage vibrant communities and individual empowerment.
- Open an office of public archaeology to protect cultural sites with landowner support.
- More barbecues!
- Create a program to educate a countywide team of stewards who have knowledge/pamphlets/reference system to actively educate neighbors/ landowners/summer folk/ etc. along their beaches/roads/mountain sides.

### Discussion Guide Comments

- Recognize local cultural practices.
- Do not conflate Native American cultural practices with tribal government policy.
- Open an office of public archaeology.
- More education regarding what those cultural practices are/were. Regarding threat: marine cultural sites and practices aren't respected.

## Orcas Island

### Post-It Comments

- Sponsor traditional events involving food, storytelling, cultural songs and dances to share Orcas's tribal and immigrant culture and insights.
- Consider what resources we have and their sustainability before developing. Locally control resource management.
- Find an outlet for the spirituality that is already here, for example in songs and ritual, to support stewardship.
- Use the two public beach sites (Crescent Beach – Camp Norwester and Obstruction Pass on Orcas) to re-establish long houses for celebrations and tourist education. (They'd have to be closed in winter for "spiritual sweeping.")
- Invest in scientific research and background knowledge before developing and before making management plans.
- The MRC should educate local environmental educators in stewardship talking points:
  - San Juan Nature Institute
  - Land Bank
  - Friends of the San Juans
  - Science teachers
  - Sea Doc Society
  - County Extension
  - Parks Department
- Use biofiltration for water and stormwater. Look globally for solutions to local issues (L.I.D.)
- Talk to the tribes to help establish baselines for local habitat and wildlife.
- Use scientific and tribal knowledge to observe and track climate changes and to mitigate their effects on our ecosystem.
- Coast Salish Chiefs' Council (80 from B.C., 20 from Puget Sound) should co-manage S.J.C. parties based on stewardship.
- Think about strategic beaver deployment to recharge aquifers and sequester carbon.
- Create ritual and educational events around what we already know.
- Foster a relationship between the tribes and the immigrants (and the wildlife and their habitat).
- First step: tribal and immigrant cultures should develop a relationship (Maybe through the Grange?)
- Map the islands for cultural and spiritual sites that could be re-sanctified and held in trust. Make this generally known.



## Cultural Traditions (cont.)

- Shift the focus away from development and growth areas to stewardship (especially W.R.T. water)
- Encourage large woody debris to be left to retain moisture on the forest floor (30 year trees could be bundled).
- Create a forum for listening to and recognizing Native history and experience here. Apologize.
- Get churches and realtors on board.

### Discussion Guide Comments

- Renew tribal cultural events to draw and educate locals and visitors.
- Promote archeological records as traditional harvest/stewardship strategies.
- Evaluate tribal crab harvest blitzes.
- Restore and increase intertidal clam gardens/clam terraces at all suitable beaches. (see: John Harper - 2004-5)
- We could become walkers, or bicyclists, rowers, or one who travels by bus or train. Don't fly anywhere, except as a butterfly. The choir must change, too.
- Identify cultural sites for future set asides along shores.
- More interpretative/educational efforts to promote stewardship
- Formalize an education plan to carry message and make sure existing environmental educators receive and promote MRC stewardship information.
- Ban geoduck "mining."
- Promote aquaculture.
- Regarding #1: Re-establish a presence of Native American local tribes on Orcas Island.
- Build friendships and relationships with tribal people by hosting Native American cultural activities like classes on arts and handicrafts, sales of Native handwork at venues like Saturday Farmer's Market, ferry landing open-air, and etcetera.
- Build (with new Native American friends developed through the fun activities like this one and #1) a longhouse on Land Bank land at Crescent Beach, State Park land at Obstruction Pass campground, at old midden sites. Need sites for inter-cultural activities, including arts classes, demonstrations, sales to tourists and locals at Crescent Beach; longhouse camping; Obstruction Pass Park.
- Need to educate the public more regarding toxic contamination.
- Educate associations on small islands.
- Do not promote special tribal ecotourism on our islands. Keep that on the mainland.
- Conduct extensive analysis of toxins in seafood. Follow analysis by applying pressure on municipalities throughout the region to eliminate source of these toxins.
- Teach the history of European strategy in Puget Sound schools.
- Promote archeological record as traditional harvest/stewardship strategies.
- More interpretative/educational efforts to promote stewardship
- Regarding #2 and #3: include the Tribes!
- Restore and increase intertidal clam gardens/clam terraces at all suitable beaches. (see: John Harper - 2004-5)
- Renew tribal cultural events to draw and educate locals and visitors.

## Seabirds

### Shaw/Waldron Islands

#### Post-It Comments

- Education and regulation are both needed – need a list of recommended behaviors to protect seabirds and other marine resources.
- Regulate harvesting technology that has high bird mortality attached.
- Create citizen database site for people to enter, view data on a website.
- Interpretation of annual marine survey of ecosystem
- Consolidate all existing marine science studies and evaluate for how they all fit together.
- Ban all motor boats in San Juan County.
- Work in the school; connect kids with birds.

## Seabirds (cont.)

### Discussion Guide Comments

- The giant catches of herring that were allowed in the past took the food from the birds. White Rock used to be white, covered with gulls' nests, their guano, a huge populace of screaming birds. "Herring balls" were everyday.
- All others are equal import. #5 is top - gill netting deaths!
- Winter bird watching contest!
- Educate people to not themselves or their dogs harass seabirds on land.
- Decrease toxins in food chain.
- Reduce rats in nesting areas.
- Aren't #1 and #2 the same thing?
- Reduce tourism.
- Regarding #1, 2, 3, 4: these three (2-4) feed into #1.
- Regarding #9: I think education regarding birds is likely to be effective because birds are pretty while sea cucumbers and plankton aren't so cute.
- Regarding #9: I'd like to see some sort of bird-watching education/bird count coordination network and I would help with that.
- Hard to have priorities.
- Regarding #2: 2 without education - 4-5 with education; Regarding #4: 4 with education - 3 without; Regarding #8: with education and the county cleaning up its own act-4.
- Generally high. Birds are cute and visible, sort of like whales.
- Everyone talks about salmon but herring are the basis of salmon feeding as well as seabirds and marine mammals.
- I strongly support all these measures. The greater public, however, would probably resist a number of them. (1 green dot)

## San Juan Island

### Post-It Comments

- Involve public in tracking birds.
- Bring back food sources.
- Have bird reports in local paper. People like birds. Help educate people.
- Dropping populations of Harlequin Ducks, Cormorants. Is food resource depleted all the way down to phytoplankton?
- Education and engagement of the public. People need to know how they can help. They want to help.
- Birds indicate presence of food. Need data throughout the year.
- Education - big priority. Stewardship
- Use Beach Watchers to assist.
- Effects of global warming - act locally. (1 green dot)
- MRC - create a database that is on a website.
- Rick Bonney, Cornell could come and help set up databases.
- Derelict fishing gear
  - Cause of death for birds/mammals
  - Fishermen want the nets back.
- Human disturbance of nesting areas.
  - Fishing boats
  - Kayakers create more disturbance than motor boats.

### Discussion Guide Comments

- Work with Beach Watchers more.
- Enforce existing law around sea bird colonies more.
- Carefully work out economics.
- Regarding #9: report bird counts monthly.
- Better communication and coordination with other agencies that deal with migratory bird needs when various birds are not here i.e.: summer, Harlequins in Idaho.
- Tell people what they can do to help.

## Seabirds (cont.)

- Regarding #2: 4-5 with education, Salmon is an icon, and efforts to save it are more popular. Regarding #4: depends on how "reduction" is to be effected. Regarding #5: 5, but 3 if County taxpayer pays, probably. Regarding #8: 2-4 County must act on itself first. Best example is City of Seattle.
- Enforcement existing law around sea bird colonies more.
- Regarding #1: public may not understand what this means. Regarding #7: 3 or 2 resistance (bilge pumping) but all else 5. Regarding #8: lack of understanding; anticipate increase in near future.

## Lopez Island

### Post-It Comments

- The colors of the MRC map fade in two weeks. Print a color-fast map.
- Put the MRC map on rental kayaks.
- Partner with commercial / recreational operators to improve on-the-water behavior.
- Educate divers, kayakers and sport fishers about marine stewardship and the Marine Stewardship Area.
- Put signs on refuges.
- Engage BLM and other local, regional, state and federal agencies to coordinate consistency of management with similar ecosystems and landscapes based on proximity and shared management goals.
- Protect freshwater and wetland habitat for seabirds.
- Protect the abundance of benthic and intertidal invertebrates as food for seabirds.
- Be prepared for a big oil spill response to protect seabirds.
- Are overnight and gillnet closures necessary to protect seabirds? If so, why are these closures applied only to non-tribal commercial fishermen (not tribal or Canadian)?
- Evaluate the impact of fishing gear on birds. Is this the right thing to regulate? Are we missing the real impacts? And if modified fishing gear, like bird panels on gill nets, is super important for birds, then why isn't it applied to tribal and Canadian fishermen? The bird-net panel forces fishing in difficult areas. Birdnet panel requirements are applied unequally and unfairly.
- "Instead of getting rid of the fishermen, get rid of the monofilament."
- Do more to protect seabirds from small spills.
- Coordinate with the U.S. Fish and Wildlife National Wildlife Refuge System.
- Hold talks on seabird conservation for summer visitors in islands, on ferries.
- Sponsor topical works by artists to focus public attention on seabirds.
- The Islands have become a commodity. People get more value if informed. Use economics to advance stewardship.

### Discussion Guide Comments

- Coordinate with USFWS NWR's.
- Regarding #4: greater protection of habitat.

## Orcas Island

### Post-It Comments

- Write a plan for disseminating the marine stewardship message and identify providers to carry that message. The MRC could contract with providers with management by MRC.
- How can we control boaters' disturbance of seabirds?
- How can we get Shell Oil to protect eelgrass beds for forage fish for birds?
- Bring back forage fish to increase prey for seabirds: big declines in seabird numbers are obvious.
- Educate realtors about the need to protect habitat. Inform potential buyers concerning the habitat being bought. Develop "preservation guidelines."
- How can bycatch of seabirds be avoided?
- Escort tugs are needed for oil tankers. A big oil spill would be a disaster for seabirds and for all marine resources.
- Consider a tax to fund marine management.
- Chart out which time of year would be most important to reduce bird disturbance. A full-time 200 yard buffer may not be needed.
- Assess and control runoff contributions to anoxic conditions and impacts on seabird populations.

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## Seabirds (cont.)

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- Restore predator/prey imbalance (seals and sea lions) which will help the food supply for seabirds.
- Initiate a buy-back program for seabird habitat.
- Institute a tax similar to that supporting the Land Bank to support the MSA.
- Provide education on ferries.
- Have Beach Watchers aboard Deer Harbor Charters, and have naturalist to do bird counts.
- Local people can help collect and disseminate information.
- Protect seabirds' nesting and foraging habitat.

### Discussion Guide Comments

- Remove all dams to facilitate spawning.
- Modify current fishing practice (site and method limits).
- Provide lessons on nature and how it supports economic vitality, value, health.
- Teach and emphasize biology, K-12.
- Eliminate salmon derbies.
- Regarding #7: Identify current environmental educators and train them in the MRC/stewardship message - specifics of situations.
- Only a very small percent give a damn.
- Stronger political positions.
- Regarding #1-4 and 11-12: education and outreach will help increase these efforts.
- Regarding #12: more monitoring stations.
- Regarding #1: depends on how it affects upland owners. Regarding #3: if clear and consistently applied, otherwise 1.
- Regarding #5: too broad. Regarding #6: need to interface with upland owners. Regarding #11: too broad. Regarding #12: 5 if simplify regulations, make them clear/concise, understandable, otherwise 1.
- All above depends on education.
- Eliminate salmon derbies.
- Remove all dams to facilitate spawning.
- Modify current fishing practice (site and method limits).

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## Pacific salmon

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### Shaw/Waldron Islands

#### Post-It Comments

- Stop fishing for 5 years.
- Remove dams.
- Add a submerged float to mooring buoys where absent – reduce drag of chain over eelgrass.
- Expand stewardship coloring book to "Best Practice Guide" for all of Puget Sound – Distribute on ferries etc. (trifold format)
- Human power only fishing areas (with picture of person fishing from row boat)
- Stop commercial fish-farms.
- Prevent bottom-trawling.

#### Discussion Guide Comments

- Good research has been done. Point here is to set up good regulations and enforce them.
  - Severely restrict fishing - MRC and local communities determine sustainable levels not fishing industry.
  - Implement citizen involvement in study and long-term monitoring of nearshore habitat.
  - Ban all marine motors - only sailboats.
  - Regarding #4: not just research!
  - Regarding #3: subsidize solar power.
  - More extensive study of seal populations as they affect both juvenile and adult salmon.
  - Collect scale samples of fish, salmon, herring, etc. to trace their origins and map their migratory paths.
  - #3 and #6 are the same. Move all homes 600 feet from shoreline by zoning and regulation - allow building only with approved potable water and appropriate septic systems.
-

- No salmon sport fishing from petroleum power vessels.
- Regarding #12: what about all the toxins from "bottom paint" on boats?
- Prevent bottom trawling.
- #1 and 2; #7 and 8; #11 and #12 should be paired.
- County should study control of its own greenhouse gas generation.
- Unable to prioritize - let it all rip.
- Educate, feature articles w/lots of info frequently in local papers.
- Stop all fishing until recovery.
- Regarding #1: people don't realize this is such a big deal.
- Regarding #7: involve people in data collection. Validate local knowledge by bringing locals into daily/weekly/monthly observations.
- Coordinate with fishing industry to gather better data and figure out solutions.
- Generally salmon are an interest of multiple factions of people from pretty broad-based backgrounds.
- Regarding #1 - 5: if voluntary zones protection could be established.
- Regarding #6: 2 to 4, depending on education and incentives used.
- Regarding #12: control of water use is related to control of energy use.
- Regarding #1: restores and improves food chain. Regarding #2: same. Regarding #3: guidelines and regulations need to be better communicated. Regarding #4: needs sufficient funding. Regarding #5: involve State and B.C. Regarding #6: see 3. Regarding #7: find ways to involve visiting public as well. Regarding #8: see 7. Regarding #9: i.e. ban all new 2-stroke engines etc. Regarding #10: need to enforce double hulled tankers. Regarding #11: how can this be planned? Regarding #12: enforce county regulations-make incentives available.
- Regarding #8: ride the wave Al Gore created!! Regarding #10: citizens must push the state on a tugboat escort.
- Education will provide public support in all areas.
- Note that first column what citizen supports - second column what they think general public will support.

## San Juan Island

### Post-It Comments

- Manage as an ecosystem, not species by species (4 green dots)
- Focus on herring recovery; engage regional and state authorities. Needs a real program. Important for birds and fish
- Balance management and consciousness raising.
- Permit future ponds so they will have capacity to release during low-water times (1 green dot)
- Maintain quality of San Juan Islands' freshwater streams. (1 green dot)
- Make San Juan County a "no take" zone for marine organisms for 10 years.
- County-wide program regarding education about pesticides and herbicides and their effects: signage at local retailers. Possible local ban
- Eliminate the "race for fish" management scheme; encourage local responsibility for sustainability.
- Encourage chipping rather than burning of land-clearing vegetation.
- Educate regarding beach erosion as a natural (inevitable) process. Enhancement alternatives
- "Education" could have a somewhat negative connotation so focus on providing information.
- Imperative to enlist support of business communities, landowners, boat-owners as targeted audience for stewardship.
- Educate islanders about juvenile salmon (from regional streams) using local nearshore and estuaries and river/stream mouths for foraging (on local terrestrial insects, etc.)
- Restore salmon to benefit the whole environment, forests, other species, people.
- Discontinue salmon derbies. (3 green dots)
- Bring back our clear water. Used to be able to see down to the bottom outside of kelp beds. Let's bring back the clear water.
- Rendezvous event at peak of salmon season, such as Salmon BBQ community event. Demonstrations of reef netting. Show shell middens. Showcase how life was.
- Education! How can I be a good steward? Small actions count.

### Discussion Guide Comments

- Inform and employ Beach Watchers.
- Protect pocket estuaries.

## Pacific salmon (cont.)

- Make San Juan County a no-take of any marine species for about 10 years.
- Develop Best Management Practices for land/home owners.
- Contribute to reduction of air-borne flux of accumulating contaminants in the NE Pacific (and wherever else salmon forage).
- Discontinue salmon derbies.
- Protect and restore salmon spawning and rearing habitat.
- Nationalize oil companies.
- Regarding #1: 2 without education or incentives, otherwise 4. Regarding #2: 4-5 depending on nature of efforts. Regarding #3: may depend on incentives. Regarding #4: 4-5 with sufficient publicity, otherwise 3. Regarding #6: 2 if done by enforcement only, 3 to 4 if sufficient education of seasonal visitors/inhabitants. Regarding #9: 2 if not enforced, 4 if enforced. Regarding #10: 2 if not enforced, 4 if enforced. Regarding #11: 2 to 4; County must act on itself first. Regarding #12: 2 to 4, depends on incentives and education.
- Inform and employ Beach Watchers.
- Protect pocket estuaries.
- Discontinue salmon derbies.
- Develop best management practices for land/home owners.
- Nationalize oil companies.

## Lopez Island

### Post-It Comments

- "If you/we restore it, they will come!" (Create bumper stickers to engage public interest in salmon restoration.)
- The San Juans should be seen as a unique laboratory for
  - Science
  - Economic development
  - Human behavioral changes.
- Create and post signage at ferry landings highlighting important aspects of marine stewardship and the Marine Stewardship Area
  - Bottom fish recovery areas
  - Protecting eelgrass
  - Etc.
- Provide education especially with our children concerning
  - Food web(s)
  - Life cycle
  - Stewardship actions
- Question the culture that determines that it is ok to kill/consume one species over another. Why kill any?
- Protect our locally spawning salmonids and their streams.
- Sell only legal fishing gear in San Juan County.
- Scientifically assess ecosystem changes including location and timing of dogfish and salmon numbers.
- Cull sea lions. Address the super abundance of dog fish.
- Don't build anything over eelgrass. Protect every piece/acre.
- Educate the public about the importance of creating shaded shorelines and riparian areas for juvenile salmon.
- Create and display visual presentations, for example for use on ferries: Educate about how special and fragile the area is.

### Discussion Guide Comments

- Protect our local spawning streams.
- Connecting with regional efforts is critical: salmon recovery is a regional problem.
- Make it illegal to sell illegal fishing gear!
- Protect our local spawning streams.

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## Pacific salmon (cont.)

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### Orcas Island

#### Post-It Comments

- Support the recovery of forage fish. Protect nearshore habitats where forage fish spawn.
- Restrict fishing methods in certain areas to reduce by-catch. If fishing for salmon, use appropriate gear and methods.
- Cities for climate protection (LLP) to highlight specific strategies for lowering greenhouse gases.
- The decline of recreational salmon fishing in the Islands has had a significant economic impact.
- No-fishing areas for salmon are not effective because salmon in the San Juan Islands are transitory.
- People's decisions of what they want will be modified by what they know.
- A side benefit of recovering salmon is the economic benefit of local recreational fishing, salmon guides, etc.
- Increase herring hatcheries.
- Provide education and outreach concerning the benefits of "soft shore" enhancements.
- Institute no-fishing areas.
- Provide tax incentives for protection of spawning streams.
- Marine protected areas help salmon and other species. Target areas of biodiversity.
- Initiate an enhancement program for forage fish. Develop and operate hatcheries for forage fish. Release forage fish in areas with the best habitat.
- Create a statement/common theme of what we want people to take away about salmon conservation/stewardship.
- MRC should serve as a link and trainer of stewardship for all education programs.
- Provide technical and financial assistance for homeowners to maintain healthy septic systems.
- Require that information about septic systems be immediately forthcoming from realtors when people buy property.
- Support designated car wash facilities with interceptors for heavy metals.
- Provide to the public more information about the Long Live the Kings program.

#### Discussion Guide Comments

- Remove all dams to facilitate spawning.
- Modify current fishing practice (site and method limits).
- Provide lessons on nature and how it supports economic vitality, value, health.
- Teach and emphasize biology K-12.
- Eliminate salmon derbies.
- Regarding #7: identify current environmental educators and train them in the MRC/stewardship message – the specifics of situations.
- Only a very small percent give a damn.
- Stronger political positions.
- Regarding #1-4 and 11-12: education and outreach will help increase these efforts.
- Regarding #12: more monitoring stations.
- Regarding #1: depends on how it affects upland owners. Regarding #3: if clear and consistently applied, otherwise 1. Regarding #5: too broad. Regarding #6: need to interface with upland owners. Regarding #11: too broad. Regarding #12: 5 if it will simplify regulations, make them clear/concise, understandable, otherwise 1.
- All above depends on education.
- Eliminate salmon derbies.
- Remove all dams to facilitate spawning.
- Modify current fishing practice (site and method limits).

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## Rockfish, lingcod and greenling

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### Shaw/Waldron Islands

#### Post-It Comments

- If this many people showed up at a fish and wildlife commission meeting we could change things for the better.
- There is no shortage of greenling – in every kelp bed.
- Ling cod regs are working – season opening and size limits <26" and >40" closed. Could this work for rockfish?

## Rockfish, lingcod and greenling (cont.)

- Laws need to change the way WDFW sets fishing rules!
- W.R.T. suspending direct harvest – who does MRC need to influence to make change? WDFW
- Dungeness crab
  - 1 – Concern about local citizen access to resource.
  - 2 – Concern about exhausting resource, commercial over harvest
- Important to look at competition between higher level predators – seals and whale balance changed and affecting lower food resources. Should inform harvest management.
- Not enough emphasis on the bottom of the food web – to support fish and whales – at least not articulated in draft report.
- New Strategy – work with Surfrider Foundation and R.E.E. to help educate public – look at their programs, don't reinvent the wheel.
- Signs at all ferry landings about the endangered water ecosystem.
- Tell WDFW to publish smaller rules pamphlets by region – save paper – make them easier to use and follow – (Region 7).
- Prevent harvest of fish by divers.
- Allow the older, mature, reproductive-age fish to exist to increase the species.
- Strategies for rock fish, ling cod and greenling look more like objectives – what are the specific action items that will protect/recover marine fish?
- Not sure what priorities are for threats and strategies – need research to show what is most important: Harvest? Bycatch? Pollution? Other?
- Establish chum salmon run on Waldron Island.
- Publish more widely info about age and vulnerability of rock fish.
- Publicize\* when WDFW will be taking comments on fishing rules (\*locally).
- How can we get citizen input, such as MRC, into fishery policy-making at State and Federal level?

### Discussion Guide Comments

- Real regulations and new enforcements. Are there new mechanisms?
- Focus on school kids - develop teaching strategies that can be used all over the Puget Sound region.
- Give MRC a real voice in setting sustainable levels.
- Regarding 8 - citizens not the problem, corporate interests are.
- Need more research to determine which threats/stresses are actually the top priorities to address.
- Strategies look like objectives (such as #1). What are the actions to achieve?
- Examine protecting and enhancing the bottom of the food web with respect to restoring the fish populations
- Examine the imbalances of predator numbers with respect to restoring fish numbers especially large seal population. 2% loss of predation by migrating orcas.
- If you have an educated public, any of the strategies will have wider acceptance. In general, greater public support for what will be perceived as “directly” helping, e.g. catch limits, etc. The more abstract, the less tolerated, e.g. proper disposal of wastewater when washing the car at home.
- Make all sport fisheries be human-powered, sail, or electric boats. Eliminate all takings by sport divers.
- So many of these are duplicates of other sheets.
- Allow the older, mature, reproductive fish to exist, so that they can increase.
- Prevent divers from harvesting.
- Regarding #5 and 6: if we don't want oil spills we can't have tankers coming through. We can't ask that to stop as long as we drive our big boats and cars.
- I think changing the ethic of car-dependence and oil dependence is important but I don't know exactly how to go about that. All these “island cars” that people seem to take pride in (“my-car-is-a-battered-wreck-so-I'm-more-island-style”) are a problem.
- Everything. These fish are magnificent.
- Regarding #2: there is a knee-jerk reaction about fishing. It should not be a sport.
- Regarding #6: scored 2. If the County cleans up its act first, then it would be a 4.
- Regarding #3: long-term community-based studies w/sustained support from scientific community.
- I think I support all of these but who knows about the public.



## Rockfish, lingcod and greenling (cont.)

### San Juan Island

#### Post-It Comments

- Use Monterey Reserve as a model – also Florida model
- Add voluntary no-take zones for San Juan Marine Preserves and then managed by WDFW (1 green dot)
- Resource allocation dedicated to non-consumptive use
- Redefine voluntary no-take zones to match scientific research – for proven protective areas used by rockfish.
- Use bathymetry data to identify new reserve sites. (1 green dot)
- Expand False Bay Marine Reserve to include Kanaka Bay and surrounding waters. (1 green dot)
- Match no-take zones with public highly used areas on land with the goal of having concerned citizens assist with monitoring.
- Recommend limiting rockfish fishing season to lingcod season only. Currently: May 1 – June 15 per WDFW regulations for sports fishing. (2 green dots)
- Increase size of BFRZ's. (2 green dots)
- Protect rockfish prey base. (2 green dots)
- Get WDFW out of S.J. County. Prohibit fish spear fishing. Prevent Geoduck mining of seabed. (2 red dots)
- MRC procure grant to develop "catch and release" device that is less likely to damage rockfish and establish distribution channel (1 green dot)
- Beach Watchers help educate beach users re: bottom fish recovery issues. Discover no-take zones. (Beach Watchers and MRC team in education)
- Develop internet site for general public that educates at high level (concise) – picture of island species and their threats. Also habitats. (Target new-comers.)
- Change signage to look like U of W signs (purpose to increase visibility). Also add "No Bottom Fishing" to existing sign (changes possibly made last year) (1 green dot)

#### Discussion Guide Comments

- Add bottom fish no-take fish zones to WDFW San Juan Islands Marine Reserve.
- Initiate graduated boat decal fees link with engine horsepower.
- Establish large no-fishing sanctuaries to protect breeding fish stock.
- Ban all spear-fishing.
- Employ and inform Beach Watchers.
- Raise awareness of global warming effects on bottom fish.
- Protect and support rockfish prey base such as forage fish and perhaps others.
- Fish Board understands "allocation", or allocate a portion of catch to a preserve.
- Get WDFW enforcement agents along West Side to police fish preserve, too.
- Close bottom fishing along the West Side in orca critical habitat as mandatory experiment in conserving large females.
- Get high resolution bathymetry from Gary Greene and use it and side-scan-sonar habitat classifications to define new experimental marine preserve and get that reserve on the Marine Area and map (annual fishing regulations).
- Limit rockfish fishing to the lingcod season only.
- County divestment from major greenhouse gas producers
- Increase recycling; reduce input into landfills thereby reducing methane production.
- Education is key.
- Regarding #1-2: unless practical, then 4. Risk of no practical way to reduce by catch. Regarding #2: 2-3 without education. 4-5 with education. Regarding #4: 3 if regulation, 5 if sufficient education. Regarding #6: 4-5 if county moves first, otherwise 2.
- Add bottom fish "no take" zones to WDFW San Juan Islands Marine Reserve.
- Employ and inform Beach Watchers.
- Regarding #2: 2 but could be a 5 with convincing (Florida) model of sport fish environment.
- Establish large no-fishing sanctuaries to protect breeding fish stock.

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## Rockfish, lingcod and greenling (cont.)

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### Lopez Island

#### Post-It Comments

- Make it easy to buy legal fishing gear
  - Barbless hooks
  - Crab traps with rot cord.
- Sell only legal fishing gear in Washington state, or at least, in San Juan County.
- Education
  - Write articles for local media
  - Get information to the community.
- Enforce regulations in no-take zones! Assess the scope and size of zones.
- Create big no-take zones.
- Make existing bottom fish recovery zones bigger with mandatory compliance.
- Use buoys to mark sensitive habitats.
- Use open space program to protect tidelands and shorelines.
- Engage the community in stewardship of bottom fish. Provide education and outreach to build marine ethic/ownership of marine resources.
- The large population of dogfish may be reducing herring populations.
- Change fishing policy to NO rockfish catch permitted.

#### Discussion Guide Comments

- Reduce non-local harvests.
- Start dogfish harvest industry.
- Maintain large no-take zones.
- Increase size of bottom fish recovery areas.
- Prevent over-fishing of all species.
- Juvenile habitat restoration.
- Implement milk carton idea for releasing rockfish.
- Make sale of illegal fishing gear illegal itself! No barbed hooks! No treble hooks!

### Orcas Island

#### Post-It Comments

- Kill seals so that you have more herring so ling cod don't eat rockfish. (4 red dots)
- Use the ferry system for education about protection of bottom fish – provide mini seminars.
- Is there a database which organizes the information necessary to support bottom fish recovery and other recovery efforts?
- Dove-tail education with the Salish Sea Community Atlas on Salt Spring Island.
- Link marine protected area to lighthouse restoration on Stuart Island. Education contact: Margaret Jonas.
- Why isn't the Bell Island bottom fishing restricted zone identified on the color map (in purple)?
- Identify the areas most important to protect rockfish.
- Isn't it time to really close fishing for rockfish in some or all of the San Juans?
- Take global warming into account in management of fisheries.
- Are sewage discharges changing the acidity of sea water?
- When you go out and can't catch a rockfish when you are trying, it's time to close the fishery.
- Produce the marine stewardship area map as a place mat and supply crayons to color in the key. Kids and parents will learn about the MSA and can take the information home.
- Provide education for boaters so they can respect habitat and can re-educate their colleagues.

#### Discussion Guide Comments

- Ban all spear fishing.
- Education: Marine Stewardship Area Map Outreach (contact Marta Branch 376-8588 for more on this idea).
- Long-term suspension of fishing for rockfish.
- Teach and emphasize biology K-12.

- Regarding #1: ban derbies.
- Cull seal population.
- Believe only a very small percent give a damn.
- More septic taken and sewer regulations.
- Regarding #4: unaware! Regarding #5: education and economics (wood burning).
- Regarding #7 and #8: hope for 5.
- Regarding #7: urban mainland/Canada.
- Regarding #4: how to enforce? Regarding #6: too broad. Regarding #7: if regulations are clear and easy to apply, otherwise no support (1).
- Cull seal population.
- Regarding #1: too hard to enforce. Regarding #7: 5, if it can be shown that pollution threatens human health, otherwise 4.
- Ban all spear fishing.

## Habitat

### Shaw/Waldron Islands

#### Post-It Comments

- Permitting process is confusing. County should make it easy for people to do it right.
- Using already engaged teacher-scientists to train and organize their students to gather data and do public outreach to engage more citizens.
- Abalone decline of concern
- Regulations to protect habitat are important; maybe even more effective is to engage residents' interests and ownership – love, even – of our home.
- Maintain eroding beaches.
- As population increases – just to keep status quo – each person has to pollute less.
- Sustained, long-term community involvement in long-term studies. (1 dot)
- Involve people/students in activities which foster awareness and stewardship. Back up with enforcement.
- All these actions won't add up to much if there's a big oil spill. (1 dot)
- Research needs to be done on less beautiful marine animals and their place in the marine environment – sea cucumbers, urchins – what affect does heavy fishing have on marine environment – regulation needed?
- Add threat: fast moving powerboats
- Oil spills/fuel in water
- Trim equipment leaks.
- Big wakes in small passages
- Wakes from boats are not consistent w/storm wave action. Limits needed in
  - Wasp passage
  - Approaches to Deer Harbor and West Sound.
- Avoid overharvesting by divers and derbies.
- Close Park's Bay to vessel for minimum 5 years, see if bottom fish recover.

#### Discussion Guide Comments

- Ban all marine motors.
- Boat wakes, speed, hull and vessel, design as determinant of wake damage.
- Phase out two cycle outboard motors, which are much more polluting than four cycle engines.
- Do a study on how the absence of floating woody debris affects prey base populations. Consider that historically spring floods (with out migrating salmonids) provided shelter for these in the marine environment.
- Do a dock survey (with independent baselines) to evaluate if small fish (and to what extent) prefer dock areas as shelter. If so consider toxic management plan to change.
- Examine the impacts of loss of natural balancing forces, e.g. predation of seals by orcas and how that effects fish populations.
- Primary #1 - citizens must push for carbon emission reduction. Local legislative efforts set example and help generate momentum nationally.
- Education should always come before regulation, so it's an automatic #1.

## Habitat (cont.)

- Regulations are important to protection of habitat; maybe more effective is to engage residents' interests and ownership - love - of our house.
- Regarding #1: make it easy and cost effective to do things properly! Clear specs; smooth processing of paperwork, etc.
- Regarding #12: reduce population on the shoreline, encourage forest land for carbon dioxide reuptake. Regarding #13: education is great, but we'll never reach our goals without regulation.
- Restrict and reduce the two main industries in SJC, namely tourism and real estate.
- Regarding #10: anti-fouling paint.
- The eco-system is totally connected.
- Community involvement needs to be long term, sustainable. Scientists come and go with money and big ideas; locals stick around but when the scientists run off, the support structure for community science and involvement disappears.
- Educated in direction of everyone being a 5!
- Regarding #6: as this is regulatory, #3 and #5 should precede this. Regarding #12: but County has to clean up its own set first, then it would be a 4.
- Depends - people will most likely suffer personal inconvenience if they understand the reason they have to put their moorings down in a certain way (or whatever).
- Regarding #1: no one wants to be regulated, but we must regulate ourselves. Regarding #8: very dull subject.
- Although I strongly support all these, I realize prioritizing will happen. It's frustrating to perform triage on these strategies, so I end up choosing the most general items on the list.

## San Juan Island

### Post-It Comments

- Educate/change property owners' understanding about shoreline erosion. It is a natural process. Also about enhancement/protection options.
- Analyze/assess cumulative impacts of shoreline activities/development before it is permitted.
- Imperative to have business community/landowners/boat owners' support. These groups should be targets for info/education.
- Connect data to personal action while being honest about data gaps. (1 green dot)
- Prevent seabed disruption by commercial crabbing; stop all commercial crabbing.
- Get WDFW out of S.J. County.
- Prohibit all motorized recreational boats.
- Graduated boat decal fees according to horsepower
- Focus on degradation aspect of plastic - you can't see the particle but it may be inhaled or ingested. (1 green dot)
- Focus on toxic releases from such places as Bellingham, airports nearby, etc. What is effect of styrene, jet fuel, etc.?(1 green dot)
- Suggest that the Town of Friday Harbor monitors water quality from the town's sewer outfall and Spring Street landing storm drain.
- Enforce shoreline/dock permits in a more fair and even manner.
- Educate newcomers to create a culture of environmental stewardship. Bring realtors on board to help educate newcomers. (1 green dot)
- Native vegetation is better than lawn; don't have an urban mindset; provide landscaping education (workshops); follow Arthur Kruckeberg's (naturalist) recommendations. (1 green dot)
- Tug/barge defined separately from pleasure craft in terms of landing/craft launching.
- Survey how much land-applied pesticides are sold in the Islands to quantify problems.
- Protect shoreline access for barge/landing craft for outer islands.
- Protect haz mat access to ferry-served islands. Identify propane/gasoline/hazmat removal.
- Educate homeowners to reduce pesticides, herbicides and other upland pollutants on a county level.
- Monitor amount of herbicides and pesticides in county as a way to gain perspective and educate users to their environmental harm.
- Allow ramps on outer islands for barge landings as essential public facilities.
- Commend MRC for letter/public stand on eelgrass protection - continue aggressive stance on shoreline protection.
- Promote engineered natural habitats in response to shoreline armoring issues.

## Habitat (cont.)

- Strong concerns regarding local and state permitting continuing to allow inappropriate armoring of local shoreline.
- Require an analysis of coastal processes affected by armoring or structures, before allowing development.
- Do not allow any shoreline development below 30' and above mean sea level to address sea level rise due to climate change.
- One week a year – S.J. visitor and tourist and lodging businesses donate services to children's programs for environment for Puget Sound urban kids.
- Reduce methane emissions from landfills by recycling.
- How can we affect climate change?
- Bring pressure on local politicians to reduce greenhouse gasses.
- Divest from companies who are not environmentally responsible on a County level?
- Bring pressure on Victoria to treat their raw sewage.

### Discussion Guide Comments

- Stop plastic use and littering.
- Moratorium on new docks.
- Support research into low impact docks.
- Inform and employ Beach Watchers.
- Good habitat equals higher real estate values and visitor attractions. Engage and inform business community, especially realtors, builders, bankers.
- Education is key.
- Use "popcorn" concrete for necessary ramps (expensive).
- There are so many more very large yachts (over 70') which go over 25-40 km through relatively small passages. They throw a large wake resulting in bottom and shore erosion.
- Regarding #1: 2-4 depending on incentives and education. Regarding #4, #5 and #6: Education is always = 5. Regarding #7: depends on plan! Regarding #8: same as education. Regarding #9: 2 if done by enforcement only; 3 - 4 if sufficient education of seasonal inhabitants. Regarding #10: 2 if no enforcement; 4 if enforced. Regarding #12: 2-4 depending on how! County must get on itself first.
- Stop plastic use and littering.
- Moratorium on new docks.
- Regarding #2: #6 is a positive way to achieve #2 which the public may be more open to. Regarding #6: will to go 5 from 4 as more info is made available. Regarding #12: lack of understanding; anticipate increase in near future.
- Regarding #1, #2, #4, #8, and #9: need more engagement of public to get results. Regarding #3: provide sufficient funding. Regarding #5: provide funding and engage visiting public. Regarding #6: more frequent information needed re: state of the art. Regarding #7: funding needed - engage public. Regarding #10: engage local and all visiting boating public. Regarding #11: need to enforce double hulled tankers only. Regarding #12: how can the County plan for this? Regarding #13: absolutely at any age.

## Lopez Island

### Post-It Comments

- Target kayak companies, marinas (sport fishing), dive shops to partner for protection of stewardship areas, national wildlife refuges, etc.
- Algae blooms – cause and effect noticeable in past 20 years, some years, highly noticeable
- Human population growth and our ruination of primary productive components of the environment must be severely curbed.
- Establish a San Juan County (SJC) value-based assessment which identifies benefits, life outcomes and values to be prioritized, protected and managed for.
- Marine stewardship area map
  - Better to have black and white pattern coding for preserves and eelgrass areas
  - Colors fade when the map is posted in sunny areas.

## Habitat (cont.)

- Incorporate SJC ordinances tied to the County comprehensive plan to limit growth and home size and encourage "green" building. Establish no-development zones in view sheds and shoreline and sensitive "identified" areas. Establish "In Common" lands linked with habitat and SJC residents' values.
- Let our children witness us habitually walking and cycling. Don't fly anywhere.
- Water quality and habitat are critical/most important for everything else (other stewardship targets). These are the foundation.
- Conduct more research to determine how habitats are used and how humans affect them.
- Seek national Congressional designation of habitat areas to be "held in common" representing shared values with shared management. Obtain and hold levels of autonomy including NGO, County, State and Federal.

### Discussion Guide Comments

- Research to determine how habitats are used and what human activities impact them.
- Control activities to prevent over-fishing of all species.
- Restore depleted species.

## Orcas Island

### Post-It Comments

- Protect Eastsound's wetlands.
- Support efforts like IOSA.
- Require vents that seal off when full on boats (Boat design/elbows on fuel lines).
- Design oil separators for bilge pumps.
- Outlaw 2-cycle engines.
- Work with realtors. Go to realtor meetings.
- Provide habitat information and recommendations to new landowners.
- Provide the MSA Plan to commercial and recreational fishermen.
- A one-size-fits-all plan is challenging given the diversity of the islands.
- Work with shoreline property owners.
- Simplify and clarify regulations to make clear:
  - What are the rules
  - What counts where
  - Map based so rules are clear.
- Use volunteers like key club (Orcas school)
- Assess and control chemicals from upland/boat sources in terms of eelgrass.
- Eastsound's old septic systems leak into the bay.
- Provide incentives/grants to upgrade septic systems.
- Provide education and enforcement of boaters to prevent sewage from recreational boaters going into marine waters.
- Visit and provide education on other islands such as Crane and Blakely.
- Establish an inspection system for septic systems and marinas: Deer Harbor, Bell Port.
- Make sure boating facilities (buoys etc.) are available and have the correct design/location.
- Develop education plans that specifically identify providers/audiences.
- Eastsound sewage: Rosario needs a Class A system and an association to manage it.
- Maintain the connection and interface between uplands and the shoreline.

### Discussion Guide Comments

- Assemble regional database of available science.
- Regarding #5: over arching priority to help all public support!
- Look at programs like Leave No Trace for ideas about how to educate individuals.
- Advertisements like the one in the back of your book (pg. 19) are great because they relate people's behavior directly to habitat. Make it personal!
- All are important!
- Believe only a very small percentage give a damn.
- Teach and emphasize biology K-12.

- Regarding #9: 3-5 depending on if it's their land.
- Regarding #1: provided there is clarity in regulations and consistent application. Regarding #2: if there is good interface between upland/shoreline owners and regulation agencies. Regarding #7: depending on how it affects upland use. Regarding #9: little support from shoreline owners. Need clear regulations which are applied consistently. Regarding #12: strong support for concept, but what is the strategy?
- Clear, concise regulations that are easy to interpret and consistently applied.
- Map out areas to show where shoreline facilities allowed and prohibited.
- Assemble regional database of available science.
- Regarding #2: 5 if it can be shown that pollution threatens human health, otherwise #4.

## Water quality

### Shaw/Waldron Islands

#### Post-It Comments

- Eliminate dumping of pharmaceuticals into the water – what are appropriate alternatives?
- Publicize household products by brands that are least harmful to the environment. (Surfactants!)
- Identify the toxics that are in our waters.
- Political pressure brought to bear on Canadian oil tankers that use waters around San Juans. They should measure up to our standards. Pilot ships required.
- Educate builders, loggers, property owners how to prevent or lessen erosion.
- Prevent realtors from selling properties which have no adequate sewage disposal or treatment on site; raw sewage does go into our seawater from homes.
- Need more data on how much water we have and where it is.
- Identify household products by brand that are less harmful and publicize list.
- Clamp down on sewage dumping into seawater.
- Stop selling plots of land without adequate sewage disposal.
- Use marine taxes to invest in green technology – marina battery banks to charge electrical craft/solar tidal power.
- Toxin taxes to clean up impacts – i.e. a gas tax at marina fuel depots. Added sales tax on pesticides.
- "Kill all the real estate agents and developers." Wm. Shakespeare
- Treat unused medicines as Hazardous Waste. County regulation especially with licensed facilities.
- Identify safer household products (consumer education)
- Market the eco aspects of SJC so as to attract the "right" property buyers (sales will happen, so let's choose the neighbors we want).
- Gather systematic baseline data on contaminants.
- End fossil fuel fishing (commercial and sports) by 2020.

#### Discussion Guide Comments

- Use marina taxes to invest in green technology locally with marina battery banks to charge electrically powered marine craft (for a charge to users). This power could be generated with solar panel banks at marinas, and gradually investing in tidal power technology.
- Set a goal that by 2020 all fossil fuel fishing, both commercial and sports, be ended in WA State. For now, initiate pilot programs with supplemental fishing, seasons open only to non-fossil-fuel powered craft.
- Set goal that by 2050 all refineries in western WA will be closed.
- Identify household products by brand that are least harmful, and publicize list.
- Impound rainwater.
- No tankers in Puget Sounds.
- Lobby County officials to move forward on permitting and promoting grey water systems and catchment systems.
- Educate people!!
- I don't know how to prioritize any of these things! If an oil spill occurs it certainly tops the list, but day to day I think #3 or #1 because it happens frequently (bilge pumping).
- #2 and #4 should be paired.
- Clamp down on people's sewage-dumping into seawater. Stop realtors from selling plots of land without having sewage disposal on that land that treats it before release.

- Limitation on building near shoreline and size of structure minus larger houses equals more waste. Insure there is adequate water and septic systems away from water.
- Product education - rating system for all products in regard to pollution.
- On Waldron Island, most people are already pretty aware and involved with water, as well as other stuff. In general, level of awareness about water (in and out) is pretty low.
- Regarding #1: try #6 first. Regarding #2: alone it's a 2, but with #4 it rises to a 4. Regarding #3: enforcement is difficult.
- Impound rainwater.
- Regarding #1: people don't think of what they flush. Perhaps use educational pressure? Regarding #2: support may be increasing-but imprison all developers. Regarding #3: education and regulation needed. Regarding #4: education and regulation by State of anchors.

## San Juan Island

### Post-It Comments

- Boycott Victoria (raw sewage) vs. the possibility that mixing of H<sub>2</sub>O does adequately dilute Victoria sewage.
- San Juan County septic tank management plans need to be enforced. Single-point polluters are a big problem.
- How does pollution in San Juan County affect human health? (1 green dot)
- Note: breast cancer incidence in SJ Co. is high (#2 in Washington State, which has the highest breast cancer incidence in the US.) Leukemia incidence is also high here. Are there other diseases occurring at high rates here possibly related to environmental pollution?
- Address changes to water quality that may occur due to global warming.
- Contact and employ SJC Beach Watchers for volunteer activities. (1 green dot)
- Need to look at pollution inputs from outside San Juan County and how they impact us. (e.g. TRI facilities in Bellingham, Victoria BC sewage, etc.) (1 green dot)
- Public access to cheap (free?) water analysis. (1 green dot)
  1. Get the results for person taking samples.
  2. Record the results for analysis.
  3. A test unit in the library might be a possibility.
- Increased level of water quality monitoring countywide – surface, ground, marine
- Centralized database of WQ data
- Data distribution to relevant agencies for action

### Discussion Guide Comments

- Prohibit motorized recreational boats.
- Testing environmental samples to see what is a threat including to human health.
- San Juan County Septic System Plan
- Prohibit all sewage discharge into marine waters.
- Address change global warming could have on water quality.
- Start to monitor for a wide range of chemicals including pesticides/herbicides/medicines and publish results widely.
- Connect and employ Beach Watchers for help.
- Use water chemistry (wells, runoff, etc.).
- Assume forage fish prey are most important species for ecological effect of local water contaminants. Sponsor study of what contaminants accumulate in those species. Then mitigate flux of those contaminants at key (point or non point) sources.
- Better control on shoreline construction, such as siltation.
- Victoria should be forced (by treaty law?) to go to secondary sewerage treatment - primary does not remove the bad stuff (mercury, PCB's, etc.).
- Regarding #4, research to accurately establish a believable basis for loss - not just suspicion.
- Promote research education.
- Collection ponds for stormwater run-off.
- Regarding #1: 2, unless there is a published list of alternative products by brand then 4. Regarding #2: 4 is tied into safety of water, for human consumption. Regarding #3: 4 if evenly enforced, otherwise is may be ignored. Regarding #4: same as 2. Regarding #5: risk: depends on means of reduction.
- Test environmental samples to see what is a threat, not just to marine environment but also to human health.
- San Juan County Septic System Plan.



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## Water quality (cont.)

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- Spectrophotometer (public access) provide results to person bringing in sample and record the data.
- Prohibit motorized recreational boats.
- Prohibit all sewage discharge into marine waters.
- Address change global warming could have on water quality.
- Connect and employ Beach Watchers for help.
- Start to monitor for a wide range of chemicals including pesticides/herbicides/medicines and publish results widely.

### Lopez Island

#### Post-It Comments

- Provide tax breaks or grant funds for waterfront owners to fix failing septic systems.
- Give residents the equipment (or access to it) to test water themselves.
- Support independent and local monitoring of water quality.
- Stop allowing exempt wells.
- Get state support for rain catchment.
- High priority: seek funding for comprehensive collection of baseline data on water quality and use the data for local scientific research/facility/NGO such as Kwiaht.
- Establish baseline water quality data for shorelines including those of outer islands.
- Use water quality data from outer islands as baseline.

#### Discussion Guide Comments

- Develop a baseline of current water quality and hydrology. Update it frequently.
- Support independent water quality monitoring.
- Give landowners access to the tools to test water themselves.
- Water quality protection needs to be worked on a regional basis - San Juan County makes a relatively small contribution to water quality problems.

### Orcas Island

#### Post-It Comments

- Find a balance between voluntary and regulatory measures.
- Combine independent studies into a single comprehensive assessment.
- Provide water catchment systems for all new buildings.
- Require tertiary treatment for all sewer systems.
- Establish water quality monitoring stations.
- Conduct education concerning water quality including computer sciences where information could be posted on a website. This could be a senior project.
- Preserve wetlands!
- Label products in local stores. Create a display of earth-wise materials. Support local merchants in identifying earth-wise products.
- Allow hunting to cull the harbor seal population.
- Enable cities in our greater watershed to revamp their storm/waste water systems.
- Provide proper ditching and treatment for roadside run off.
- Clean bilge water before pumping it out.
- Enforce the ban on waste disposal in the marine environment.
- Ban boat-based whale watching.
- Institute property tax reform to reflect real environmental value.
- Allow no building on land one meter or less above sea level.
- Study implication/impacts of different road surfaces.
- Enforce existing rules regarding water quality.
- Look at the broader geographical picture of contaminant zones; force the hand of other entities - Canada, etc.
- The MRC should serve to link and educate other groups so that we are all working together.
- Beef up public water quality monitoring of septic and other waste water discharge.

## Water quality (cont.)

- A goal for the MRC is to become a recognized lobbying force.
- Make use of bioremediation.
- Partner with tribes, which have legal right to protect water resources.
- Educate young people. Provide programs during the school day, not after hours.
- Sponsor local testing of water quality at septic outfalls, in upland streams, and at other water sources.
- Require septic tank inspections every six years.

### Discussion Guide Comments

- Promote and facilitate public access to all shorelines in San Juan County.
- Community testing.
- Further development limited to low-impact development.
- Educate the public - environmental educators in the Islands can be trained to carry stewardship and plan message - schools - non profit.
- Involve students in primary research.
- No building allowed on land one meter or less above sea level.
- Additions to threats: rain water catchment system and road contamination of surface water and wetlands.
- Ditching and planting of road sides to keep bio accumulative poisons from entering wetlands. Prevent bottom paints on boats and zinc and copper from getting into fresh and marine waters.
- "Got to make it personal for it to matter."
- Make "water test" days available - when people could test their own water! Or water test kits and education packets.
- Goal of water quality efforts assures health of marine mammals, including ourselves, who eat from this marine system.
- More testing of local fish, crab, etc. for contaminants. Get mainland and Vancouver Island to clean up.
- Promote property owner testing of septic outfall, well water testing.
- Random county-sponsored testing of water.
- Develop low cost water analysis kits for priority pollutants or indicator pollutants unique to San Juan County.
- Create easy to use disposal processes for pollutants. Make proper disposal easier than dumping.
- Regarding #1: not necessarily bans, but better handling and disposal. Regarding #2: find better chemicals for making roads. Regarding #3, find a way to contain pumped substances to dispose of them correctly.
- Believe only a very small percent give a damn.
- Water catchment systems required for all new buildings.
- Require tertiary treatment for all sewer systems.
- Mandatory septic tank inspections every six years (paired with tax evaluations and statements of inspection required).
- MRC should be part of permitting process for all development!
- A stronger political position should be taken, not just studies.
- Community testing.
- Regarding #1: too broad. Regarding #2: 5 if regulations are clear and consistently applied, otherwise 1. Regarding #3: see above.
- Promote property owner testing of septic outfall, well water testing.
- Further development limited to low-impact development.
- Regarding #1: provided adequate publicity is provided about substitutes. Regarding #2: 5 only if it can be shown that pollution directly threatens human health, otherwise 4.
- Random County-sponsored testing of water.
- Involve students in primary research.
- Regarding # 1-4: education can help support.

## Marine mammals

### Shaw/Waldron Islands

#### Post-It Comments

- Ideas and research and local and MRC input needs to be translated into real mechanisms to give real leverage on good regulations and new good enforcement. Main issue: decline of fish. Think about underlying causes of your lists of causes and how to effectively address these - think politically. (10 dots)

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## Marine mammals (cont.)

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- Marine Stewardship Best Management Practices brochure – distribute throughout islands, ferries, coastal towns.
- Impose limits on realtors regarding communication about permitted shoreline activities and shoreline stewardship.
- Get County to enforce mooring buoy regs and dock permit applications. Pull abandoned mooring buoys.
- Need shoreline homeowners' package of guidelines for stewardship behavior/actions. One-stop shopping for help.
- Nearshore speed limits for boats – needed to avoid marine mammal and bird injuries.
- Have a seal derby to maintain seal population at reasonable level – too many now – too much fish predation!
- Stop whale watching enterprises from harassing the whale pods every time they surface. (1 dot)
- WA needs regulations regarding appropriate disposal of pharmaceuticals.
- Feature articles weekly on Marine Mammals and issues to introduce the other important resource issues – using “charismatic megafauna” marine mammals as the “hook”.

### Discussion Guide Comments

- Think about workable regulations and institutionalization of such, and how to enforce them.
- Methods to restore prey/predator balance
- Consider near shore speed limits for boats, less than 20 knots.
- Add to threats: \*Persistent organic pollutants from current industrial and historical sources. \*Human disturbance on water.
- #1 and 5 should be paired.
- The orca pods aren't seen as frequently as they used to be. I understand people's desire to observe these tremendously handsome, spectacular creatures in the wild. I would like to see whale watching discontinued. It's an insult to surround whales every time they surface - their hearing is acute. Tourism is not a reason.
- Educate public better about driving on shellfish beaches. Make signage for vulnerable beaches. Develop citizen observation of seal activity. I've observed seals over years heavily impacting juvenile salmon, adult salmon, forage fish.
- All equal need!
- Public outreach article series in Seattle, etc. papers. Series collect, desktop published and distributed at museums.
- Add to threats: human disturbances and persistent toxins.
- Regarding #6: hard to see how this directly related like the underlined parts as it relates to all policies.
- #2 and #3 are the same issue.
- Take seabird strategies and apply them to marine mammals. I do not understand why the seabird strategies are so much more detailed and broad.
- It is too difficult to prioritize. Need to know more.
- Ban chasing whales by whale watching companies! I call them the paparazzi of marine mammals.
- Whale watching with telescopes only!
- Regarding #2: 2-4/5 depending on method used. Regarding #5: 2 to 4, depending on educational process/alternatives. Regarding #6: incentives are difficult.
- Most people know so little that it's hard to gain public support. It is either pocketbook driven, esthetics, or leadership driven.
- Regarding #4: most -lots of public demand. Regarding #5: could do at county level.

## San Juan Island

### Post-It Comments

- Use county permitting power to encourage marine-friendly development.
- County education to limit and eventually eliminate pesticide and herbicide use. (1 green dot)
- County could have permits cost less if native vegetation used instead of “manicured lawn” (2 green dots)
- Funded website to provide central core of information pertaining to marine environment in San Juan County.
- Connect more with SJC Beach Watchers. Employ them – they're volunteers. (1 green dot)
- Stop disturbance of seals and whales by tour boats.
- Limited-entry sustenance hunting harvest of seals for food and hides
- Restrict vessel approach to seal haul outs.
- Respect seal privacy.

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## Marine mammals (cont.)

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### Discussion Guide Comments

- Think about workable regulations and institutionalization of such, and how to enforce them.
- Methods to restore prey/predator balance.
- Consider near shore speed limits for boats, less than 20 knots.
- Add to threats: persistent organic pollutants from current industrial and historical sources and human disturbance on water.
- #1 and 5 should be paired.
- "The orca pods aren't seen anywhere near as frequently as they used to be. I understand people's desire to observe these tremendously handsome, spectacular creatures in the wild. I would like to see whale watching discontinued. It's an insult to surround whales every time they surface - their hearing is acute - tourism is not a reason."
- Educate public better about driving on shellfish beaches. Make signage for vulnerable beaches. Develop citizen observation of seal activity. "I've observed seals over the years heavily impacting juvenile salmon, adult salmon, and forage fish."
- All equal need!
- Public outreach article series in Seattle, etc. papers. Series collected, desktop published and distributed at museums.
- Additions to threats include human disturbances and persistent toxins.
- #2 and 3 are the same issue.
- Take seabird strategies and apply them to marine mammals - confusing why seabirds strategies are so much more detailed and broad.
- It is too difficult to prioritize. Need to know more.
- Ban chasing whales by whale watching companies! "I call them the paparazzi of marine mammals."
- Whale watching with telescopes only!
- Regarding #2: 2-4/5 depending on method used. Regarding #5: 2 to 4, depending on educational process/alternatives. Regarding #6: incentives are difficult.
- Most people know so little that it's hard to know public support. It is either pocketbook driven, esthetics, or leadership driven. Regarding #4: most -lots of public demand. Regarding #5: could do at county level.

### Lopez Island

#### Post-It Comments

- Work with surrounding communities/counties to support efforts to reduce toxins in the food web.
- Impose stricter regulations on vessels.
- Coordinate international consistency for marine mammal health.
- Develop a non-motorized water-travel corridor through San Juan County ordinance and state law.
- Limit noise on the water by
  - Encouraging non-motorized recreation
  - Having zones of non mechanized travel for "safe areas"
  - Limiting use based on migration patterns.
- Water quality
  - Improve water quality by limiting population and waste generation on the island
  - Organize weekly trash (beach) pickups (not just on Earth Day).
- Educate people in urban areas about the impact of waste disposed of in the marine environment.
- Educate regional residents about plastics in the pelagic environment and their impacts on marine mammals, fish, algae and invertebrates.
- Sponsor celebrations dedicated to different issues (animals, water, etc.); celebrations that have educational elements (workshops, videos, pamphlets) as well as fun/music/story telling.
- Make it illegal to sell illegal fishing/harvesting gear.
- Ban boat-based whale watching.
- By SJC ordinance/state law, reduce noise in the submarine environment. Designate and enforce zones with no sonar, radio frequencies and marine noise.
- Create a network of community stewards to educate the public during marine activities, i.e. fishermen educating other fishermen - kayakers educating other kayakers.

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## Marine mammals (cont.)

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- Develop a systematized naturalist stewardship training institute or program certification.
- Work with marine managers – and their wildlife biologists – to be more sensitive to wildlife and the protection strategies and needs identified in the MSA plan.
- Champion the National Wildlife Refuge system in the islands.
- Amend legislation to allow for subsistence harvesting of seals from abundant populations.
- Expand the kayak education and leadership program (K.E.L.P.) to other island areas including south Lopez.
- Restrict all non-emergency motorized traffic to specific marine travel lanes.
- Analyze the effect of vessel exhaust fumes at the water's surface.
- Marine noise pollution is an issue.
- Put Beach Watchers on ferries to educate people on stewardship practices.
- Expand the Soundwatch program in the San Juans and elsewhere in the Salish Sea.

### Discussion Guide Comments

- Allow subsistence seal harvests.
- Work with surrounding communities/counties - particularly with regards to #5.
- Need strict regulations on vessels

## Orcas Island

### Post-It Comments

- Buy habitat, such as is being done in Oregon, prior to its destruction (preserve – vs. – restore).
- Strengthen local control with less top-down, more bottom-up governance.
- Develop broad educational materials for the general public.
- Write a specific education plan and identify current non-profit providers.
- Establish a "Marine Steward of the Month" program with awards and outreach. Develop the curriculum and materials to encourage involvement.
- Initiate a 10 year "buy back." End take on all species with a full inventory of species in conjunction with and prior to management for future take. Metaphor: when you find yourself in a hole, stop digging!

### Discussion Guide Comments

- Continue to educate on the water at the point of impact, i.e. land-based whale watching, kayak tours, whale watch tours, museums, schools, and churches. Maybe ferries?
  - Upland storm water control and low impact development
  - Educate the public. Use an environmental education non-profit to carry MRC stewardship message.
  - Limited entry seal hunt for food and fur.
  - Raise standard for septic systems and require inspection for proper functioning.
  - Ban whale watching.
  - Support and coordinate the Whale-Wise and other conservation messages among the whale watching tour guides.
  - Ban boat-based whale watching.
  - Allow seal hunting.
  - Teach and emphasize biology K-12.
  - More international cooperation with whale watchers
  - Cull harbor seal populations.
  - Regarding #4: add "and kayakers."
  - Would have preferred to fill this out at home for better interpretation and understanding.
  - Believe only a very small percent gives a damn.
  - Limited entry seal hunt for food and fur
  - Ban whale watching.
  - Education and outreach will increase these scores.
  - Continue to educate on the water at point of impact, i.e. land based whale watching, kayak tours, whale watch tours, museums, schools, churches and maybe ferries.
  - Cull harbor seal populations.
  - Upland storm water control and low impact development
  - Raise standard for septic systems and require inspection for proper functioning.
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## Discussion Guide Priority Rankings

In their discussion guides, participants ranked in order of priority the strategies associated with each of the eight topics. The point here was to learn which strategies within a particular topic were important to individual participants. Some attendees wrote in additional strategies and ranked those as well. This appendix presents one table for each topic. The table includes the rankings from all four meetings. For each strategy, the table shows how many attendees voted that strategy as having high priority, and how many voted it their #1, #2, or #3 priority. The table shows other votes, which included Xs, check marks and words such as "priority" or "yes." The table also shows that some participants used a ranking scale of 1-5. A sample discussion is shown on the following two pages.